

<b>MEETING:</b>	Cabinet
<b>DATE:</b>	Wednesday 14 June 2023
<b>TIME:</b>	10.00 am
<b>VENUE:</b>	Council Chamber, Barnsley Town Hall
<b>PUBLIC WEB LINK:</b>	<a href="https://barnsley.public-i.tv/core/portal/webcasts">https://barnsley.public-i.tv/core/portal/webcasts</a>

## AGENDA

1. Declaration of pecuniary and non-pecuniary interests
2. Leader - Call-in of Cabinet decisions

### Minutes

3. Minutes of the previous meeting held on 31 May 2023 (Cab.14.6.2023/3)  
(Pages 3 - 6)

### Items for Noting

4. Decisions of Cabinet Spokespersons (Cab.14.6.2023/4) (Pages 7 - 8)

### Petitions

5. Petitions received under Standing Order 44 (Cab.14.6.2023/5)

### Items for Decision/Recommendation to Council

#### Children's Spokesperson

6. Outcomes of the Ofsted Focused Inspection of the Experience and Progress of Young People Leaving Care (Cab.14.6.2023/6) (Pages 9 - 20)  
RECOMMENDATION TO FULL COUNCIL ON 27 JULY 2023

#### Core Services Spokesperson

7. Response to the Overview and Scrutiny Committee (OSC) Task and Finish Group (TFG) Report on Customer Experience (Cab.14.6.2023/7) (Pages 21 - 26)
8. Quarter 4 (2022/23) Corporate Performance Report (Cab.14.6.2023/8)  
(Pages 27 - 30)
9. Corporate Finance Performance Report Year End 2022/23 (Cab.14.6.2023/9)  
(Pages 31 - 50)
10. Capital Programme Performance Year End 31 March 2023 (Cab.14.6.2023/10)  
(Pages 51 - 74)
11. Annual Report on Treasury Management Activities 2022/23 (Cab.14.6.2023/11)  
(Pages 75 - 94)
12. Employee Notice Periods (Giving Of) (Cab.14.6.2023/12) (Pages 95 - 104)

## **Regeneration and Culture Spokesperson**

13. Acceptance of grant from Museum Estate and Development Fund (MEND) for repairs to the roof at Cannon Hall Museum (Cab.14.6.2023/13) *(Pages 105 - 132)*
14. EPC C Retrofit Kickstart Programme (Cab.14.6.2023/14) *(Pages 133 - 158)*
15. Guidelines for Commissioning Art in Public Places (Cab.14.6.2023/15) *(Pages 159 - 190)*

## **Public Health and Communities Spokesperson**

16. Overview & Scrutiny Committee Sexual & Reproductive Health Task & Finish Group: Response Report (Cab.14.6.2023/16) *(Pages 191 - 200)*
17. Exclusion of Public and Press  
It is likely that the public and press will be excluded from this meeting during consideration of the items so marked because of the likely disclosure of exempt information as defined by the specific paragraphs of Part I of Schedule 12A of the Local Government Act 1972 as amended, subject to the public interest test.

## **Children's Spokesperson**

18. Review and Refresh of the Placement and Sufficiency Strategy for Children in Care and Care Leavers (2023-2026) (Cab.14.6.2023/18) *(Pages 201 - 250)*  
**Reason restricted:**  
**Paragraph (2) Information which is likely to reveal the identity of an individual.**

To: Chair and Members of Cabinet:-

Councillors Houghton CBE (Chair), Cain, T. Cave, Franklin, Frost, Higginbottom, Howard, Makinson and Newing

Cabinet Support Members:

Councillors Bellamy, Bowser, Cherryholme, Moyes, Osborne, Peace and Sheard

Chair of Overview and Scrutiny Committee  
Chair of Audit Committee

Sarah Norman, Chief Executive  
Wendy Popplewell, Executive Director Core Services  
Carly Speechley, Executive Director Children's Services  
Wendy Lowder, Executive Director Place Health and Adult Social Care for Barnsley  
Matt O'Neill, Executive Director Growth and Sustainability  
Julia Burrows, Executive Director Public Health and Communities  
Neil Copley, Director of Finance (S151 Officer)  
Sukdave Ghuman, Service Director Law and Governance (Monitoring Officer)  
Michael Potter, Service Director Business Improvement, HR and Communications  
Katie Rogers, Head of Communications and Marketing  
Anna Marshall, Scrutiny Officer  
Corporate Communications and Marketing

Please contact Sukdave Ghuman by email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk)

Tuesday 6 June 2023



<b>MEETING:</b>	Cabinet
<b>DATE:</b>	Wednesday 31 May 2023
<b>TIME:</b>	10.00 am
<b>VENUE:</b>	Council Chamber, Barnsley Town Hall

## MINUTES

**Present** Councillors Houghton CBE (Chair), Cain, T. Cave, Franklin, Frost, Higginbottom, Howard, Makinson and Newing

**Members in Attendance:** Councillors Bellamy, Cherryholme, Moyes, Osborne and Sheard

### 1. Declaration of pecuniary and non-pecuniary interests

Councillor Cain declared a non-pecuniary interest as a Goldthorpe Town Deal Board Member in respect of Minute Number 17.

Councillor Newing declared a non-pecuniary interest as an NHS employee in respect of Minute Number 9.

Councillor Higginbottom declared a non-pecuniary interest in respect on Minute Number 6 as his employer had benefited from the Household Support Fund Grant.

### 2. Leader - Call-in of Cabinet decisions

The Leader reported that no decisions from the previous meeting held on 19 April 2023 had been called in.

### 3. Minutes of the previous meeting held on 19 April 2023 (Cab.31.5.2023/3)

The minutes of the meeting held on 19 April 2023 were taken as read and signed by the Chair as a correct record.

### 4. Decisions of Cabinet Spokespersons (Cab.31.5.2023/4)

The Record of Decisions taken by Cabinet Spokespersons under delegated powers during the weeks ending 21 April, 5 May, 12 May, and 19 May 2023 were noted.

### 5. Petitions received under Standing Order 44 (Cab.31.5.2023/5)

**RESOLVED** that the report notifying the receipt of the following petitions be noted and the recommended actions for responding to them be endorsed:-

- (a) Containing the signatures of 53 signatories, in respect of the relocation of a streetlamp on the footpath between Inglewood and Oaks Farm Drive, Darton.
- (b) Containing the signatures of 296 signatories, in respect of the investigation and implementation of the most effective way to introduce a park and ride service for Barnsley Hospital.

**6. Household Support Fund Grant - April 2023 to March 2024 (Cab.31.5.2023/6)**

**RESOLVED** that Cabinet:-

1. Notes the grant conditions associated with the use of the Household Support Grant, as set out in section 2.1 to 2.4; and
2. Agrees to the proposed spending plan set out in section 2.5; and
3. Agrees to proceed with the priority schemes as outlined in 2.5.3; and
4. Authorises that the Director of Finance S151 Officer make any necessary amendments to the scheme following receipt of any changes to the guidance and funding allocation and approve the redistribution of underspends to ensure funding is maximised to support the borough within the period of the grant.

**7. Increasing National Management Trainee Places on the Council's National Graduate Development Programme (Cab.31.5.2023/7)**

**RESOLVED** that Cabinet:-

1. Approves the proposed change of increasing the number of National Management Trainees (NMTs) on the NGDP to three new NMT places every year as a rolling programme, commencing with the cohort intake starting September 2023; and
2. Agrees funding for three National Management Trainees (NMTs) placements every year from the council's budget as a yearly rolling programme starting from 2023 to 2027, when the programme will be further reviewed at a cost of £228,600 per annum from 2024/25 (subject to cost increases and pay awards).

**8. Annual Review of the Sufficiency of Child Care Places in the Borough (Cab.31.5.2023/8)**

**RESOLVED** that Cabinet notes the outcomes of the annual review of the sufficiency of early years provision in the Borough and endorses the actions to be taken to maintain resilience within the sector which supports the sustainability of provision as indicated in Section 4 of the report.

**9. Adult Social Care Fee Uplift 2023/24 and Market Sustainability Plan (Cab.31.5.2023/9)**

**RESOLVED** that Cabinet:-

1. Considers the approach taken in respect of the various adult care and support provision and approves the uplift in care provider fees for 2023/24 as outlined in section 3 of this report; and
2. Notes the submission made to DHSC around the Market Sustainability Plan.

**10. Planning Enforcement Policy - Update (Cab.31.5.2023/10)**

**RESOLVED** that Cabinet adopts the updated Planning Enforcement Policy.

**11. Adoption of Updated Design of Housing Supplementary Planning Document (SPD) (Cab.31.5.2023/11)**

**RECOMMENDATION TO FULL COUNCIL ON 27 JULY 2023**

**RESOLVED** that Cabinet refers the report to Full Council for approval to adopt the updated Design of Housing SPD.

**12. Sustainable Construction and Climate Change Adaptation Supplementary Planning Document (SPD) (Cab.31.5.2023/12)**

**RECOMMENDATION TO FULL COUNCIL ON 27 JULY 2023**

**RESOLVED** that Cabinet refers the report to Full Council for authority to adopt the Sustainable Construction and Climate Change Adaptation Supplementary Planning Document.

**13. Updated Biodiversity and Geodiversity Supplementary Planning Document (SPD) (Cab.31.5.2023/13)**

**RESOLVED** that Cabinet gives approval to consult on the updated Biodiversity Supplementary Planning Document.

**14. Consultation on the Updated Financial Contribution to Schools Supplementary Planning Document (SPD) (Cab.31.5.2023/14)**

**RESOLVED** that Cabinet gives approval to consult on the updated Financial Contributions to Schools Supplementary Planning Document (SPD).

**15. House Extensions Supplementary Planning Document (SPD) Update (Cab.31.5.2023/15)**

**RESOLVED** that Cabinet gives approval to consult on the updated House Extensions SPD.

**16. Exclusion of Public and Press**

**RESOLVED** that the public and press be excluded from the meeting during consideration of the following items, because of the likely disclosure of exempt information as described by the specific paragraphs of Part I of Schedule 12A of the Local Government Act 1972 as amended, as follows:-

<u>Item Number</u>	<u>Type of Information Likely to be Disclosed</u>
17	Paragraph 3

**17. Goldthorpe Housing Project (Towns Fund Project D) (Cab.31.5.2023/17)**

**RESOLVED** that Cabinet:-

1. Delegates authority to the Executive Director of Growth and Sustainability to approve the preparation and progress of any necessary statutory procedures and permissions required to deliver the project up to the completion of the final design stage; and
2. Delegates authority to the Executive Director of Core Services, in consultation with the Service Director for Regeneration and Culture to seek tenders for any aspect of the delivery of the project for works and professional services up to the completion of the final design stage; and
3. Delegates authority to the Executive Director of Core Services to undertake preparatory work for a Compulsory Purchase Order (CPO), noting that should the making of a CPO become necessary this will be brought forward for approval via a separate Cabinet Report; and
4. Delegates authority to the Group Leader Assets to enter into negotiations and to acquire any interests in land not in the ownership of the local authority necessary to enable the completion of the final project design; and
5. Delegates authority to the Executive Director of Core Services to negotiate, conclude and execute on behalf of the council any document or agreement required to give effect to the delegations contained in this report; and
6. Delegates approval of any amendments to the details contained within the full business case that may arise during project delivery, along with the approval of any other full business cases to maximise the Town Deal financial settlement including the acceptance of any additional match funding to the councils Section 151 Officer in consultation with Executive Director of Growth and Sustainability, the Towns Deal Board and councils Capital Oversight Board; and
7. Gives approval to create an additional 1-year fixed term Project Officer at Grade 6 and then recruit to it; and
8. Gives approval to progress the procurement of enabling works packages for the scheme with appointment and works subject to further Cabinet approval.

.....  
Chair

**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**CABINET SPOKESPERSONS' DECISIONS**

**Schedule of Decisions taken for week ending 2 June 2023**

<b><u>Cabinet Spokesperson</u></b>	<b><u>Item</u></b>	<b><u>Decisions</u></b>
*1. Regeneration and Culture	Acquisition of 3 New Build Section 106 Properties	The Portfolio Holder for Place approves the proposal to acquire 3 x 'off the shelf' S106 properties as part of the Council's Strategic Acquisitions programme 2020/21. The properties will be appropriated into the Housing Revenue Account and let as much needed affordable housing under the Council's Lettings Policy.

\* Not for publication – contains exempt information, Local Government Act 1972, Part I, Schedule 12A Paragraph 3 apply.

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**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF THE: EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)**

**TITLE: INSPECTION OF LOCAL AUTHORITY CHILDREN'S SERVICES: OUTCOMES OF THE OFSTED FOCUSED VISIT ON THE EXPERIENCE AND PROGRESS OF YOUNG PEOPLE LEAVING CARE IN BARNSELY**

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14<sup>th</sup> June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Children's Services</b>
<b>Key Decision</b>	<b>No</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

To inform Cabinet of the findings and recommendations of the Ofsted focused visit concerning the experience and progress of young people leaving care in the Borough.

**Council Plan priority**

The outcomes of the focused visit directly relate to the following priorities and outcomes of the Council Plan:

A **Healthy Barnsley** through ensuring young people leaving care are safe from harm, can live independently and do not experience inequalities in health, wellbeing and income

A **Learning Barnsley** where young people leaving care can achieve good outcomes in education, develop skills and access lifelong learning, including higher education.

**Recommendations**

- 1. That Cabinet considers the outcomes of the recent Ofsted focused visit on the experience and progress of young people leaving care in Barnsley, together with the next steps.**
- 2. That this report be submitted for consideration at the meeting of Full Council, on 27<sup>th</sup> July 2023.**

## 1. INTRODUCTION

- 1.1 As well as full inspections, Ofsted's inspection framework (ILACS) is also composed of the following integral features in assuring the effectiveness of local authority children's services for helping and protecting vulnerable children; together with improving outcomes for looked after children and young people leaving care.
- (a) The Local Authority's own self-evaluation of the quality of practice in children's social care
  - (b) The 'annual conversation' between the Local Authority's Director of Children's Services and the Ofsted Regional Director
  - (c) Focused inspections or visits which evaluate a specific theme within the ILACS Framework or the progress and experience of a specific cohort of children and young people, leading to a national thematic review and the sharing of best practice.
  - (d) Joint targeted area inspections (JTAs) of arrangements within local areas, for supporting young people in need of help or protection.
- 1.2 Cabinet will recall that a separate report on the Local Authority's recent JTAI on the multi-agency response to the identification of initial need and risk among vulnerable children in Barnsley, together with the draft Written Statement of Action, were considered in September and October last year.
- 1.3 Scope and Methodology of the Ofsted Focused Visit on the Experience and Progress of Young People Leaving Care in Barnsley
- 1.4 The scope of the recent focused visit concerned the following:
- Supporting care leavers aged 16-17 years, together with those aged 18-25 years.
  - Quality and suitability of accommodation.
  - Employment, education and training.
  - Support into adulthood
  - Maintaining relationships and keeping in touch.
- 1.5 The duration of the focused visit was a period of two weeks in which the following activity was undertaken:
- Week 1
- Off-site evaluation of evidence by the inspection team, including child-level data; audits, together with performance and management information.
- Week 2 (25<sup>th</sup> – 26<sup>th</sup> January 2023)
- On-site gathering and evaluation of inspection evidence (such as relevant policies, plans and strategies) and meetings with both the Lead Member and

Director of Children's Services. The focused visit would culminate in a letter which would evaluate the effectiveness of the Local Authority in the following domains:

- Performance management
- Leadership and management oversight
- Supervision
- Quality assurance
- Continuous professional development of the social care workforce

Unlike the standard or short versions of the full ILACS inspection, no graded judgement was applied to the focused visit

#### 1.6 Outcomes of the Focused Visit

1.7 Ofsted published the findings of its inspection on 1<sup>st</sup> March 2023 and a copy is appended to this report. The findings resulting from the inspection, included the following:

- Challenges in the recruitment and retention of staff, coupled with workload pressures have impacted the quality of front-line practice.
- This has made it harder for young people leaving care to maintain meaningful relationships with trusted adults, particularly social workers and personal advisers, necessary to make an effective transition to adulthood
- Pathway plans for young people leaving care were under- developed and lacking in multi-agency input, making it unclear if needs were fully met or reviewed and if progress was effectively taking place.
- These constraints have been compounded by limited performance data and information recording
- Further engagement needs to take place to obtain the voice or perspective of young people leaving care on their experience

1.8 Preceding self-evaluation activity, including the end- to- end internal review of children's social care in Barnsley had already identified these factors as inhibiting the quality of practice and provision. Indeed, as part of the inspection letter, Ofsted acknowledges this self-awareness as part of the areas of strength noted during the focused visit. These areas of strength include the following:

- The senior leadership team in the Children's Social Care and Safeguarding Service has a good understanding of what improvements need to be made, are receptive to feedback and can be expected to achieve them via the Children's Services Development Plan.
- Barnsley MBC is unwavering in its support for improving the experience and progress of young people leaving care. This has been particularly demonstrated by the significant recurring and one-off investments in children's services which were made in November last year and more recently, in enhancing a corporate 'offer' to this vulnerable group of young people, particularly through a scheme of discretionary payments aimed at improving life chances.

- Many of our care leavers continue to participate in further or higher education, employment or training. For those who are not currently engaged, plans are in place to re-establish opportunities.
- Most care leavers live in suitable and safe accommodation within the Borough which meets their needs and promotes independence and are supported by the Council with costs.
- Care leavers who are parents, together with those in custody and older care leavers continue to receive a service as part of the Care Leavers' Covenant, irrespective of whether they continue to participate in further education and training or not.
- Care leavers from Barnsley who live outside the Borough receive financial support to remain in independent or semi-independent accommodation as well as other living costs.
- Staff are fully engaged, supportive and excited by the additional investments and other developments taking place to support workloads and enhance the experience and progress of young people leaving care in Barnsley.

1.9 The focused visit identified no serious weaknesses which required immediate priority action. In recommending the following areas in need of attention, Ofsted has been mindful that improvements have already begun to take place via the Children's Services Development Plan:

- Earlier opportunities for care leavers to build supportive relationships with consistent personal advisers.
- Workload capacity and management oversight of support for care leavers.
- Needs assessments and pathway plans, including regular review when young people's circumstances change.
- The integrity of performance data used across children's services.
- The regularity and impact of quality assurance activity.

1.10 Despite the intensifying challenges faced, this will put Barnsley Children's Services in a strong position going forward. Further details on the areas of strength and areas identified as in need of attention, following the recent focused visit can be found in the Appendix to this report.

## **2. PROPOSAL**

### **2.1 Next Steps Following Ofsted's Focused Visit**

2.2 The areas for attention identified by Ofsted in its letter, correlate with those identified through our preceding self-evaluation and internal review activity. These improvements form part of the Barnsley Children's Services Development Plan upon which progress will be overseen by the Children's Services Development Board as we continue our state of preparedness for a full ILACS inspection.

2.3 Quarterly reports on the impact made by the recommendations of such external reviews, together with the recent investments in strengthening

children's services will be presented for Cabinet's consideration as part of our overall ambition for commissioning quality services that fully meet the needs and aspirations of children, young people and families in the Borough.

### **3. IMPLICATIONS OF THE DECISION**

#### **3.1 Financial and Risk**

3.2 The Director of Finance and his representative have been consulted in the drafting of this report.

3.3 There are no additional financial implications arising following the outcome of the Ofsted focused visit of care leavers undertaken last year. The improvements in the experience / progress of the young people leaving care are well understood by the Council and can be demonstrated by the significant investment in Care Leavers services (secured via the Development Plan). These include the following:

- enhancing a corporate 'offer' to care leavers, particularly through a scheme of discretionary payments aimed at improving life chances (£160k).
- Additional personal advisors capacity to improve workload capacity and management oversight of support for Care Leavers and give Care leavers earlier opportunities to build supporting relationships with consistent Personal advisors (£195k).
- increase opportunities for participation of this cohort through increasing our advocacy offer (£42k).
- Investment in the Council's Business Intelligence / Data capacity so that effective and robust performance data can be provided to enable the Children Services (including the Care Leavers service) to manage risk effectively.

#### **3.3 Legal**

3.4 Ofsted's inspection letter did not expressly indicate any non-compliance with the Council's statutory responsibilities towards young people leaving care. No unanticipated risks are envisaged through consideration of this report and the next steps.

#### **3.5 Equality**

3.6 As part of addressing the areas for attention emerging through Ofsted's focused visit, the Children's Social Care and Safeguarding Service is committed to ensuring any specific needs concerning young people leaving care who have a protected characteristic under the Equality Act are fully met particularly through rigorous pathway plans which are informed through timely reviews, quality assurance of practice and the timeliness of performance data.

3.7 One of the recommendations of last year's Independent Review of Children's

Social Care was to make young people who have experienced and are leaving care a protected characteristic under legislation. This was in response to the disproportionate impact which the Covid Pandemic and its restrictions, followed by the rising costs of living and the potential for discrimination has had upon the life chances of this vulnerable group of young people.

- 3.8 On this, many councils, including most recently City of Doncaster Council, have declared motions in support of ensuring young people leaving care becomes a protected characteristic under legislation.

### **3.9 Sustainability**

- 3.10 There are no implications for sustainability in the Borough arising through consideration of this report.

### **3.11 Employee**

- 3.12 Investments to strengthen children's services in Barnsley will enable the steps to be taken to ensure the Council attracts and recruits the calibre of staff required to further improve the range of outcomes for this group of young people and to successfully retain and develop such staff to ensure the continuation of best practice

### **3.13 Communications**

- 3.14 The outcomes of the recent focused visit will be disseminated with our statutory partners, responsible for the education, health and wellbeing of young people leaving care and their wider networks to ensure a strategic, systems-based approach in enriching our local 'offer'

## **4. CONSULTATION**

- 4.1 The Council's Senior Management Team has been consulted on the findings and recommendations of the Ofsted Focused Visit.

## **5. ALTERNATIVE OPTIONS CONSIDERED**

- 5.1 The exclusive purpose of this report is to inform Cabinet and Full Council of the outcomes of Ofsted's recent focused visit and to provide assurance on the action to be taken to address the areas identified for attention, within the purview of the Children's Services Development Plan.

## **6. REASONS FOR RECOMMENDATIONS**

- 6.1 Our ambition is to ensure the commissioning and provision of an outstanding range of services for all children, young people and families in the Borough. Inspections, together with other forms of external assurance and our own self-evaluation activity form an important triangulation on the current quality of practice and provision.

6.2 This will help in closing any gaps particularly in preparation for the Council's next full inspection under the Ofsted ILACS Framework (in which the experience and progress of young people will form a 'Key Judgement' towards grading the overall effectiveness of children's services) and the future development of services, following the Government's final response to the Independent Review of Children's Social Care and its recommendations concerning young people leaving care.

## 7. GLOSSARY

7.1 None, applicable.

## 8. LIST OF APPENDICES

8.1 Appendix: Ofsted Letter to the Executive Director (Children's Services) following the Focused Visit to Barnsley's Children's Services (1<sup>st</sup> March 2023)

## 9. BACKGROUND PAPERS

9.1 If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

## 10. REPORT SIGN OFF

<b>Financial consultation &amp; sign off</b>	Senior Financial Services officer consulted and date <b><i>Joshua Amahwe 12/05/2023</i></b>
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date <b><i>Marianne Farrell, Team Leader – Social Care, 15<sup>th</sup> March 2023</i></b>

**Report Author:** Carly Speechley

**Designation:** Executive Director (Children's Services)

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1 March 2023

Carly Speechley  
Executive Director  
Eldon Street  
Barnsley  
S70 2JL

Dear Carly

### **Focused visit to Barnsley children's services**

This letter summarises the findings of the focused visit to Barnsley children's services on 25 and 26 January 2023. His Majesty's Inspectors for this visit were Claire Beckingham and Anna Gravelle.

Inspectors looked at the local authority's arrangements for care leavers.

This visit was carried out in line with the inspection of local authority children's services (ILACS) framework.

### **Headline findings**

Workforce challenges and workload pressures since Barnsley's last inspection in 2018 have weakened the quality and impact of frontline practice. The service keeps in touch with care leavers. However, the approach is often piecemeal, with young people visited by a number of different social workers and personal advisers, making it harder for care leavers to sustain the meaningful relationships they need to have with trusted adults to support their transition to adulthood.

A new senior leadership team in place since the last inspection has a good understanding of what needs to be improved. Its members have secured significant investment and launched a comprehensive programme of development across the council's children's services. The plan for care leavers is in its early stages of development and its implementation and impact are not yet sufficiently evident. However, the plan already incorporates the areas for improvement noted by inspectors at this focused visit.

The council and its partners are ambitious about improving opportunities for care leavers, and there are some strengths. Most benefit from appropriate housing, and are encouraged in their education, training and employment. From January 2023, care leavers have been receiving a revised local offer which is clearer and has greater discretionary financial entitlements than the previous offer. At the time of the visit, some care leavers were starting to benefit from this offer.

## **What needs to improve in this area of social work practice?**

- Earlier opportunities for care leavers to build supportive relationships with consistent personal advisers.
- Workload capacity and management oversight of support for care leavers.
- Needs assessments and pathway plans, including regular review when young people's circumstances change.
- The integrity of performance data used across children's services.
- The regularity and impact of quality assurance activity.

## **Main findings**

Most care leavers are not able to form positive and trusting relationships with their personal advisers (PAs) early enough because they are not allocated until just before or after the young person's 18th birthday. As a result, workers are not spending enough time building strong relationships with young people and helping them to understand their rights and entitlements to enable a seamless transition into adulthood. Staff sickness and high caseloads compound these issues. PAs are unable to provide bespoke support around independence planning; rather, they have to rely on support workers or foster carers to help with this.

While most care leavers do receive regular visits, this is not usually from a consistent PA but by multiple team members. The result is a piecemeal approach. The small number of care leavers who have experienced a consistent PA describe them as 'brilliant'. These young people know their rights and entitlements. Others told inspectors they had not seen a PA for a long time, or were unsure if they were still receiving a PA service. For a few care leavers with complex needs, visiting is not in line with their needs. Leaders have planned recruitment to address these challenges, but currently there is insufficient capacity to consistently undertake meaningful direct work with young people.

Most pathway plans are underdeveloped and do not give a strong sense of the young person and their needs. Pathway plans are not consistently reviewed and updated when care leavers' needs change. Many do not include multi-agency team input to monitor progress and identify unmet needs, or give details about the local offer to help care leavers understand their rights.

Records do not consistently evidence proactive work to drive improved outcomes for care leavers. In many young people's cases, it is not clear how their needs have been assessed to inform their pathway plan. Limited performance data and unreliable manual checking systems make it difficult to see how many pathway plans are out of date. Leaders have recently introduced a new electronic records system to improve recording and oversight of practice. Workers are still learning to use the package and the data collected is currently unreliable. Care leavers' views are mostly referred to within plans, but their voice is limited. Where care leavers' own words are used it is more powerful. From speaking with care leavers and in review of the local

authority's strategic plans, the voice of care leavers within services is also underdeveloped. Senior leaders recognise this and plans are in place to strengthen the involvement of care leavers within local services.

Most care leavers are attending further or higher education, are in employment or training. Where they are not, the reasons are known and there is a plan to re-establish opportunities. Inspectors saw positive examples of joint working to help care leavers find the right options for themselves, including bespoke apprenticeships and consistently allocated specialist PA support from the Targeted Information, Advice and Guidance (TIAG) service.

Most care leavers are living in suitable and safe accommodation that meets their needs and they are supported with moving costs. Leaders know that there is more to do to increase options for care leavers to remain within Barnsley. For a small number of young people with complex needs, workers are not persistently supporting them to explore and seek appropriate accommodation.

There is a lack of early and coordinated transitional support for some disabled care leavers. Delayed adult social care support was evident within case audits as well as practice.

Former unaccompanied asylum-seeking care leavers are provided with suitable accommodation that is meeting their needs. Support from TIAG is helping these care leavers to attend and make progress at college and to achieve their career aspirations. However, staff are not consistently updating their needs assessments and pathway plans with information about the young people's experiences or past trauma. Their health and well-being needs are not well considered to inform longer-term support actions to assist their progress.

Care leavers who are parents, care leavers in custody and older care leavers do continue to receive a service regardless of whether they are in education or training. They are visited regularly, although not always by a consistent PA or in line with their needs during this period of their lives. Where care leavers are out of area, the local authority ensures that they receive equivalent financial support for discretionary services such as the winter support package of a Christmas hamper and the utility bill top-up for care leavers in independent or semi-independent accommodation.

Most care leavers' records do not evidence how they are being supported with their physical and emotional health. Currently, the child and adolescent mental health services offer is under review after a recent pilot including care leavers who were already open to the service.

Supervision takes place frequently and supervision records contain a summary of care leavers' current circumstances; but supervision is not reflective or ambitious enough to drive progress for young people. Management capacity is insufficient to provide effective oversight of practice with care leavers. There has been a long gap in quality assurance activity within the care leaver service. This has been recognised

by the senior leadership team and manager training on a new framework took place in December 2022.

The council and lead member demonstrate their commitment to supporting you, as the new executive director of children's services, with increased funding to drive the developments needed. Leaders know their services well; their self-assessment and substantial development plan reflect an accurate understanding of what needs to be improved. They were highly receptive and responsive to feedback throughout the inspection process.

While some staff are cautious about new developments, and have experienced a lot of change in senior leadership in recent years, they are excited by the changes, plans and developments for care leavers. Staff describe a visible senior leadership team whose members are starting to deliver the changes they promise. They feel supported with their workloads.

Ofsted will take the findings from this focused visit into account when planning the next inspection or visit.

Yours sincerely

Claire Beckingham  
**His Majesty's Inspector**

Pre-publication

**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF: EXECUTIVE DIRECTOR CORE SERVICES**

**TITLE: OVERVIEW AND SCRUTINY COMMITTEE (OSC) TASK AND FINISH GROUP (TFG) REPORT ON CUSTOMER EXPERIENCE OF BMBC**

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14<sup>th</sup> June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>No</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

To report to Cabinet the findings of the Overview & Scrutiny Committee (OSC) from the investigations undertaken on its behalf by the Customer Experience Task & Finish Group (TFG).

**Council Plan priority**

Enabling Barnsley

**Recommendations**

That Cabinet considers and endorses the responses, conclusions, and recommendations set out in the report, following the Task and Finish Group’s report on Customer Experience in Barnsley.

**1. INTRODUCTION**

- 1.1 As part of its work programme the OSC agreed to undertake a TFG investigation into ‘what it’s like to be a customer of Barnsley Metropolitan Borough Council (BMBC)’. This included focusing on BMBC’s Customer Experience Strategy 2021-2024, its subsequent action plans and key performance indicators (KPIs) to determine whether the Council offers a high quality, customer driven service to all sections of the community, including those who are ‘hard to reach’.
- 1.2 The Customer Experience Strategy outlines the way the Council will seek to support its customers in accessing the many services that it offers. There is an increasing emphasis on transacting digitally, driven by both resource availability as well as customer expectations. Success is defined as communities knowing how to contact the Council and access services, through which they will have an

excellent experience, thus limiting avoidable contact and enabling the Council to concentrate scarce resources where they are needed most.

- 1.3 The TFG sought to better understand the various aspects to this work; to hear the views from a number of different key representatives; and consider what recommendations could be made for improvements. As a result of the investigation, the group have highlighted a number of recommendations in support of further improvement, the rationale for which is outlined in section 6 of this report.
- 1.4 The members of the TFG who undertook this investigation are as follows:  
Cllrs Peter Fielding (TFG Lead Member), Sue Bellamy, Dickie Denton, Jeff Ennis, Jake Lodge, Pauline McCarthy and Kath Mitchell.

## **2. TFG Recommendations and Responses**

**Review the membership of the Customer Experience & Digital Board to better reflect front-line service contact.**

**Service Response: This recommendation is supported**

The Customer Experience and Digital Barnsley Board is under review at this time with a view to incorporating the customer in service design. The board will more thoroughly consider the customer journey and incorporate services outside of the contact centre space.

**Develop corporate timescales for responses to all customer contact.**

**Service Response: This recommendation is supported**

The corporate contact centre has already developed Service Level Agreements detailing expected response times to contact across various media. There is an aspiration to develop this into all areas of contact which the Transformation programme will support via reviews in all services.

**Improve guidance provided on calls to give customers better information regarding service request resolutions.**

**Service Response: This recommendation is supported**

Work has been undertaken with services to progress this and where possible guidance / timescales are provided to customers. The work being undertaken with services through the council's Microsoft programme seeks to improve this by giving definitive windows for services to be provided. Guidance available to contact centre advisors will be reviewed.

**Develop systems which provide automated updates to customers regarding their service request and its completion.**

**Service Response: This recommendation is supported**

A major element of improvement work identified to be carried out through the

Microsoft programme relates to providing automated updates to customers regarding tracking their requests through to completion. This concept will be applied where appropriate across all customer service requests.

**Undertake geographical analysis of compliment and complaint data.**

**Service Response: This recommendation is supported**

The Customer Resolution Team will work with IT and Business Intelligence on looking at systems as part of the council's Microsoft programme which can support geographical data capture, analysis and the production of dashboards.

**Enhance performance information provided to services on their compliments and complaints.**

**Service Response: This recommendation is supported**

The Customer Contact and Customer Resolution Teams will work together with services to ascertain what additional information would be useful and how the council's Microsoft programme can help capture and display this information. The Customer Contact service will look to ascertain how playbacks of certain calls could assist this process.

**Make providing customer feedback more accessible on the Council's website.**

**Service Response: This recommendation is supported**

The council's digital team will review how the opportunity to give feedback is presented on the council's website and seek to make it more accessible. Particular attention will be given to encouraging compliments as well as providing information on making complaints.

**Members and officers to be ambassadors of local library services.**

**Service Response: This recommendation is supported**

Awareness of local library services will continue to be raised and as currently members and officers will continue to advocate them.

**Area Teams officers to receive library staff training.**

**Service Response: This recommendation is supported**

Area teams officers will continue to receive customer service training as part of delivery of their roles.

**Remind employees of customers with additional needs and increase the use of 'Easy Read' documents.**

**Service Response: This recommendation is supported**

The council's website is constantly scanned for accessibility and the use of Easy Read documents is increasing. The Customer Experience strategy, being reviewed in 2023/24, will look to strengthen how we enable employees to assist customers with additional needs, including use of technology where possible to alert employees.

### **3. IMPLICATIONS OF THE DECISION**

#### **3.1 Financial and Risk**

There are no specific financial implications or risks associated with the report, although in responding to the recommendations in the report, the financial and risk implications of these would need to be fully assessed by the appropriate services responding. Consultations have taken place with representatives of the Director of Finance (S151 Officer).

#### **3.2 Legal**

There are no specific legal implications, although in responding to the recommendations in the report, the legal implications of these would need to be fully assessed by the appropriate services responding. Consultations have taken place with the Service Director for Law & Governance.

#### **3.3 Equality**

The TFG is keen to ensure that all Council operations and activities are considerate of the needs of all its communities. The TFG acknowledge the importance of people with additional needs being supported to both access Council services as well as give feedback on their experiences. Recommendations in respect of this are supported.

#### **3.4 Sustainability**

As this report does not require a decision, the sustainability decision-making wheel has not been included.

#### **3.5 Employee**

There are no specific employee implications, although in responding to the recommendations in the report, the employee implications of these would need to be fully assessed by the appropriate services responding.

#### **3.6 Communications**

As highlighted in the findings and recommendations of the investigation, effective communication is critical to ensuring a positive customer experience. The TFG frequently found that avoidable contact is being received due to customers not being updated on the progress of their service request; therefore, a number of the recommendations in this report reflect this. The TFG are also keen to better promote services and would in particular welcome expansion of communications activities in relation to services available in local libraries.



#### 4. CONSULTATION

4.1 Consultations have taken place with: Customer Experience TFG members, OSC members, the Council’s Cabinet members, Council officers from the Core Services, and Public Health & Communities Directorates, Equality Forum Officers and Members, and the Council’s Senior Management Team.

#### 5. ALTERNATIVE OPTIONS CONSIDERED

5.1 No alternative options have been considered in the writing of this report.

#### 6. REASONS FOR RECOMMENDATIONS

6.1 Overview and Scrutiny is a statutory function in local government to enable Councillors to provide ‘critical friend’ challenge of local services and make recommendations to drive improvements.

6.2 The recommendations in this report are made as a result of the OSC’s Customer Experience TFG undertaking a detailed investigation into how the Council interacts with its customers and how effective this is. The TFG were reassured by the amount of work being done in this area.

#### 7. GLOSSARY

ALMO	Arms-Length Management Organisation
BMBC	Barnsley Metropolitan Borough Council
HR	Human Resources
OSC	Overview and Scrutiny Committee
SLA	Service Level Agreement
TFG	Task and Finish Group

#### 8. LIST OF APPENDICES

There are no appendices for this report.

#### 9. BACKGROUND PAPERS

Barnsley Council Customer Experience Strategy 2021-2024  
<https://www.barnsley.gov.uk/media/19929/customer-experience-strategy-2021-2024-final.pdf>

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made.

#### 10. REPORT SIGN OFF

<b>Financial consultation &amp; sign off</b>	Senior Financial Services officer consulted and date <i>Avanda Mitchell – 23/05/2023</i>
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<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date <i>Sukdave Ghuman – 23/05/2023</i>
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**Report Author:** David Robinson

**Post:** Service Director, Customer Information & Digital Services

**Date:** 31 May 2023

## BARNSELY METROPOLITAN BOROUGH COUNCIL

**REPORT OF:           DIRECTOR OF CORE SERVICES**  
**TITLE:                   Quarter 4 Corporate Performance Report**

<b>REPORT TO:</b>	<b>Cabinet</b>
<b>Date of Meeting</b>	<b>14<sup>th</sup> June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>No</b>
<b>Public or Private</b>	<b>Public</b>

### **Purpose of report**

The purpose of this report is to introduce the Council Plan Performance Report, drawing upon information available for the 2022/23 period and to provide an overview of achievement in delivering the priorities and outcomes of the Council Plan 2021-24.

### **Council Plan priority**

All

### **Recommendations**

That Cabinet:-

- 1. Review, challenge and scrutinise the contents of the Corporate Performance Report in relation to the delivery of the Corporate Plan priorities and outcomes.**
- 2. Agree that the Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.**

## **1. INTRODUCTION**

Our [Council Plan for 2021 to 2024](#) sets out what we aim to achieve over three years. Our plan gives us a clear direction to recover from the COVID-19 pandemic and build our borough back better and fairer. It focuses on how we collectively deliver our services across the council to best support residents, communities, partners and business. It explains what we want to do, how we plan to do it, and how we'll measure whether we're on track to achieve it.

The Council Plan has been developed alongside the work that has taken place for the [Barnsley 2030](#) project through a series of activities with residents, businesses, employees and other key stakeholders across the borough to build a picture of what Barnsley is like now and what we want it to be like by 2030.

We have five priorities which are supported by 12 Outcomes: 63 Critical Success factors (Key Performance Indicators) have been aligned to the Outcomes to allow us to assess our performance against each Outcome.

### Our priorities

- **Healthy Barnsley** – People can access all the care and support they need, at the right time and in the right place.
- **Learning Barnsley** – The opportunities available for young and adult learners mean that everyone can fulfil their learning potential, helping them build the skills they need to get into work and progress their careers.
- **Growing Barnsley** – Barnsley is an inclusive place where everyone can find suitable employment, live in a high-quality home that's right for them, and access the fast and affordable digital resources they need.
- **Sustainable Barnsley** – Protecting our borough for future generations
- **Enabling Barnsley** – Our priority to ensure that our council is modern, inclusive, efficient, productive and high-performing.

### Our priorities and outcomes

<b>Barnsley - the place of possibilities</b>			
<b>Healthy Barnsley</b>	<b>Learning Barnsley</b>	<b>Growing Barnsley</b>	<b>Sustainable Barnsley</b>
People are safe and feel safe.	People have the opportunities for lifelong learning and developing new skills including access to apprenticeships.	Business start ups and existing local businesses are supported to grow and attract new investment, providing opportunities for all.	People live in great places, are recycling more and wasting less, feel connected and valued in their community.
People live independently with good physical and mental health for as long as possible.	Children and young people achieve the best outcomes through improved educational achievement and attainment.	People have a welcoming, safe and enjoyable town centre and principal towns as destinations for work, shopping, leisure and culture.	Our heritage and green spaces are promoted for all people to enjoy.
We have reduced inequalities in health and income across the borough.	People have access to early help and support.	People are supported to have safe, warm, sustainable homes.	Fossil fuels are being replaced by affordable and sustainable energy and people are able to enjoy more cycling and walking.
<b>Enabling Barnsley</b>	We are a modern, inclusive, efficient, productive and high-performing council		

## **Year End Performance**

57 Critical Success factors were reported at year end in April 2023. 26 Were Rag rated green, and 31 were red. It was a 50/50 split of red and green in the Healthy and Learning priorities. 69% of CSF were green in the Growing Barnsley Priority and 80% in sustainable Barnsley. The outcome with a higher percentage of reds than greens was Enabling Barnsley.

## **Viewing the Report**

Progress against our priorities and outcomes at the critical success factor level can be viewed via the new council performance dashboard and can be accessed via the link below. It is important to review the quarterly dashboard as it provides a detailed review of each of our Critical Success Factors including a red, amber and green (RAG) rating. This RAG rating is applied to each of our Critical Success Factors (CSF), which tracks our progress to achieving our vision of Barnsley, the place of possibilities.

[Dashboard Link](#)

## **2. PROPOSAL**

That Cabinet:-

- 1. Review, challenge and scrutinise the contents of the Corporate Performance Report in relation to the delivery of the Corporate Plan priorities and outcomes.**
- 2. The Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.**

## **3. IMPLICATIONS OF THE DECISION**

### **3.1 Financial and Risk**

The report includes finance related performance information

### **3.2 Legal**

None

### **3.3 Equality**

Not applicable – our Corporate Plan is aligned with our public sector Equality Duty and therefore Equality is inherent within the framework

### **3.4 Sustainability**

Decision-making wheel not completed as this is the regular performance report and it is therefore not applicable. This report updated on performance against out sustainability ambitions.

**3.5 Employee**

None

**3.6 Communications**

A press release will be released when these papers become public.

**4. CONSULTATION**

Consultations have taken place with a number of officers from all Directorates within the council who have contributed to the report and its content.

Consultation has also taken place with all members of the Senior Management Team who have collectively reviewed the report.

**5. ALTERNATIVE OPTIONS CONSIDERED**

5.1 Not Applicable

**6. REASONS FOR RECOMMENDATIONS**

6.1 This is a regular report where cabinet are invited to scrutinise and comment on performance.

**7. GLOSSARY**

CPR – Corporate Performance Report  
Rag – Red, Amber, Green Rating of indicators

**8. LIST OF APPENDICES**

None

**9. BACKGROUND PAPERS**

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	This report contains financial performance information and as been produced in conjunction with HOS and Service Director of Finance
<b>Legal consultation &amp; sign off</b>	No Legal Implications – Regular Report

**Report Author: Jill Bills**  
**Post: Performance, Manager**  
**Date:16/05/23**

**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF:** Executive Director – Core Services & Director of Finance (Section 151 Officer)

**TITLE:** CORPORATE FINANCE PERFORMANCE YEAR ENDING 2022/23

<b>REPORT TO:</b>	<b>Cabinet</b>
<b>Date of Meeting</b>	<b>14th June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

The purpose of this report is to provide details of the 2022/23 draft revenue final accounts position for the General Fund (including Schools) and the Housing Revenue Account.

In addition, separate reports have been prepared detailing the Authority’s final accounts positions for the Capital Programme and Treasury Management activities.

It should be noted that the accounts are draft subject to external audit scrutiny, although no significant changes are anticipated.

**Council Plan priority**

All

**Recommendations**

It is recommended that Cabinet:

- 1. Note the final position for the General Fund which shows cumulative cost pressures for the year of £10.5M (after adjusting for statutory balances, scheme slippage & known expenditure commitments in 22/23 – see Appendix 1), an improvement of approximately £2.0M on the position reported at Q3.**
- 2. Approve the release of £10.5M of reserves previously earmarked to mitigate these cost pressures and deliver a balanced budget in line with the MTFS.**

3. **Note the final position on the Housing Revenue Account, which shows cumulative cost pressures of £0.665M funded from a transfer from reserves.**
4. **Approve the write off of historic bad debts totaling £1.1M as detailed in Section 4.**
5. **Note that an updated MTFs and mitigating efficiency plans will be submitted to Cabinet in due course in lieu of the significant ongoing financial challenges faced by the Council.**

## **1. INTRODUCTION**

- 1.1 The Council's Revenue budget for 2022/23 was approved on 24th February 2022. It identifies the overall resources set aside to fund day to day running costs of the council .
- 1.2 The Council operates a rolling five-year capital programme whereby resources and priorities are assessed annually to enable an efficient and successful programme of works to be completed in the best interest of the Borough.

## **2. PROPOSAL**

### **Overall Position for the 2022/23 Accounts**

#### **KEY MESSAGES**

- The Authority's outturn after adjusting for statutory balances, slippage and specific expenditure commitments requiring the earmarking of resources (see Appendix 1), shows that cost pressures higher than originally anticipated totalling £10.5M have been experienced during the year.
- To address this a drawdown of reserves previously earmarked as part of the 22/23 budget setting process is required. This is consistent with the plans set out in the MTFs which also requires a detailed efficiency mitigation plan to be developed to ensure the Council's ongoing financial sustainability.
- The Authority's Housing Revenue Account shows cumulative cost pressures and a call on strategic reserves of £0.665M.



Directorate	Approved Net Budget 2022/23	Projected Net Outturn 2022/23	Variance*
	£'000	£'000	£'000
Children's	50,806	57,782	6,976
Growth & Sustainability	50,408	55,884	5,476
Place Health and Adults	54,411	49,243	(5,168)
Public Health & Communities	13,443	12,854	(589)
Core Services	24,308	24,295	(13)
<b>Service Totals</b>	<b>193,376</b>	<b>200,058</b>	<b>6,682</b>
Corporate / General Items	18,019	21,825	3,806
<b>Total</b>	<b>211,395</b>	<b>221,883</b>	<b>10,488</b>
HRA	-	-	665

\*Includes proposed earmarking of resources as detailed in Appendix 1

- 2.1 The table summarises the Council's financial performance for 22/23. Overall, there have been higher than anticipated cost pressures experienced over the past year totalling £10.488M. These costs include:
- an increased cost of providing Children's Social Care including investment in the Children's Services Development plan (**£7.7M**);
  - Increased costs of Home to School Transport driven in the main by increased numbers accessing the service and increased contractor costs (**£1.1M**);
  - increased pay costs as a result of the pay award being higher than anticipated (**£5.6M**);
  - Increased energy and inflation costs reflecting the current macro-economic landscape (**£4.0M**).
- 2.2 The cumulative pressure is less (£1.6M) than the position reported at Quarter 3 mainly as a result of lower than anticipated expenditure in Adult Social Care, although broadly in line with the position reported throughout the year.
- 2.3 Whilst the above pressures have been included in the revised Medium Term Financial Strategy approved by Full Council in February 23 (Cab.9.2.2022/6 refers), significant risks continue to arise which, without detailed mitigation plans, are not sustainable in the medium to long term. Therefore, the Council's SMT are in the process of reviewing the Councils approved 23/24 budget, MTFs and transformation and mitigation plans and will report to Council in due course.

#### 22/23 Efficiency Proposals

- 2.4 A total of £2.1M of recurrent efficiency proposals were agreed as part of the 22/23 budget. These have been delivered in full as per the table below.

Directorate	2022/23 Efficiency £
Adults and Communities	100,000
Children's Services	-
Place	500,000
Public Health	-
Core	1,500,000
<b>TOTAL</b>	<b>2,100,000</b>

### Earmarking of resources from 22/23 to 23/24

- 2.5 As in previous years, included in the overall outturn are resources which are required to be earmarked [set aside] to finance specific expenditure items in future years.
- 2.6 Earmarking's recommended for approval fall into 2 categories:
- (A) Earmarking's previously approved by Cabinet or required by statute including Schools and reserves previously agreed in the 22/23 reserves strategy;
- (B) Earmarking's relating to project / scheme slippage or set aside to fund specific expenditure commitments in future periods. Examples include grant monies required to be earmarked for specific purposes to fund schemes, projects or initiatives continuing to completion in 23/24 and beyond (e.g., commitments for school improvement, ringfenced grant funding slippage (e.g ERDF, ESF etc.), vehicle replacement programme, smart working /transformation programmes, glassworks).
- 2.7 These are separately listed in Appendix 1 with a summary given in the table below:

<b><u>2022/23 Proposed Earmarking</u></b>	<b>£M</b>
Total of proposed earmarking's previously approved by Cabinet / Statute	<b>26.235</b>
Total of proposed earmarking's related to grant / project / scheme slippage / known expenditure commitments	<b>5.834</b>
<b>Total - Proposed earmarking's included in overall outturn</b>	<b>32.069</b>

### Corporate Resources

#### Collection Rates

- 2.8 The Council's major sources of discretionary income are Business Rates and Council Tax. As Government funding continues to reduce, the Council's

financial health becomes almost completely reliant upon the collection of both Council Tax and Business Rates. The following table compares actual collection rates for the year against the stretch targets that were set.

	21/22 Actual	22/23 Target	22/23 Actual	Variance to Target
<b>Council Tax</b>	96.77%	96%	96.85%	+0.85%
<b>Business Rates (local share)</b>	98.12%	97.5%	98.46%	+1.03%

- 2.9 Council Tax collection rates have again exceeded the stretch target by 0.85%. This is an extremely positive position, though it needs to be considered within the context of having a reduced amount to collect due to the increased awards of localised council tax support, additional funded hardship payments and other Government interventions linked to the cost-of-living crisis.
- 2.10 The ongoing cost of living crisis and withdrawal of related support schemes poses a major risk to future collection rates moving forwards.
- 2.11 Business Rates collection exceeded the stretch target of 97.5% by 1.03%, although similarly this should also be considered in the context of the additional support provided to businesses by Government. Whilst this support continues into 2023/24, collection rates will need to be monitored closely in future should this fall away. It is also worth noting that the Valuations Office undertook a business property revaluation exercise as at the 1<sup>st</sup> April 2023 which saw rateable values in Barnsley increase by 12% on average (8% nationally).
- 2.12 Future collection of both Council Tax and Business Rates will be closely monitored with any risks to collection being reported as part of normal budgetary procedures.

### **Arrears Management**

#### **Total Arrears**

- 2.14 The table below shows that the overall overdue debt (arrears) position as at end of March 2023 is £19.6M. This comprises of prior years' debt of £10.1M and new debt of £9.5M.

	Pre- 22/23 Arrears £M	2022/23 Arrears £M	TOTAL Arrears £M	Bad Debt Provision £M	Write Offs For Approval £M
Opening 2022/23 (as at 31.03.2022)	18.360	n/a	18.360	15.564	-
Total as at end Dec	10.083	8.378	18.461	17.113	-
Total as at end Mar	10.099	9.470	19.569	16.949	1.077*
Movement Dec to Mar	0.016	1.092	1.108	-0.164	-

#### **Bad Debt Provision**

- 2.15 Historic debt is traditionally much more difficult to collect. To offer some protection against non-collection, the Council sets a prudent provision for bad debt (allowed for within the 2022/23 budget). The current bad debt provision as

at the end of March 2023 stands at £16.9M (86% of total arrears), a reduction of £0.2M from the position reported at the end of Quarter 3.

#### Write Offs

- 2.16 The S151 Officer is now also seeking approval to write off historic debt amounting to £1.077M which has become uneconomical to pursue. This is summarised in the table below:

Type of Debt	Value of Write off (£M)
Council Tax	0.504
Business Rates	0.286
Trade Debt - General Fund	0.200
Trade Debt - HRA	0.004
Housing Benefit	0.083
<b>Sub Total</b>	<b>1.077</b>
Rent Arrears	-
<b>Total</b>	<b>1.077</b>

### Directorate Updates

#### **Executive Director's Summary for Children's Services**

#### **LOOKING BACK – 2022/23**

The final approved budget for 2022/23 for the Children Services Directorate is **£50.806M**. The Directorate has experienced additional cost pressures over and above those planned totalling **£6.976M** after proposed earmarking's of £10.5M (mostly related to Schools DSG budgets). The final year outturn is an improved position (-£0.669M) when compared to the reported position at Q3.

#### **Financial position for the year ending March 2023**

Children Services	Approved Budget	Actual Costs	Total	Q3	VAR
	£000	£000	£000	£000	£000
Education, Early Start & Prevention	12,152	11,397	-754	-623	-131
Children Social care	33,037	40,768	7,731	8,268	-537
<b>Sub Total</b>	<b>45,189</b>	<b>52,165</b>	<b>6,976</b>	<b>7,645</b>	<b>-669</b>
Schools	5,617	5,617	-	-	-
<b>TOTAL</b>	<b>50,806</b>	<b>57,782</b>	<b>6,976</b>	<b>7,645</b>	<b>-669</b>

#### **Education, Early Start & Prevention**

Education, Early Start and Prevention have an operational underspend of **-£0.754M** reported for the year, representing an increased underspend of £0.131M compared to Q3 position. The change is mainly due to increased staff vacancies and slippage on forecast staff costs associated with the Children Services Development Plan:

- Inclusion Services (-£0.295M) – mainly relates to vacant posts across Inclusion Services; particularly within the Education Psychology Service; increased fixed penalty notices income from schools; which is offset by cost pressure relating to the Mediation contract.
- Early Start & Family Services (-£0.330M) – staff turnover and vacancy savings.
- Other Variances (-£0.129M) – due to staff vacancies across Commissioning, Targeted Youth Support and School Improvement.

### **Children’s Social Care & Safeguarding**

Childrens Social Care and Safeguarding has experienced additional cost pressures over and above those originally planned totaling **£7.731M**, mostly relating to Looked After Children (LAC) placements, legal costs as well as additional approved investment in the Children’s Development Plan. These cost pressures have been regularly reported throughout 22/23 and the overall position has improved from that reported at Q3 by £0.537M. The key financial pressures for the year are as follows:

- Development Plan (£3.605M) – relates to costs in 22/23 of implementing the range of actions included in the Development Plan aimed at improving and strengthening Children’s Services. The main costs are agency staff to cover vacancies and to address rising demand (£3.156M) and new posts (£0.535M).
- Children in Care (£3.665M) – mainly relates to LAC costs and is due to increases in residential care and foster care placements in the year. LAC numbers as of 31<sup>st</sup> March 23 were 402, an increase of 55 for the year. The main cost pressure of £3.534M is on residential placements with a total of 62 placements as at 31<sup>st</sup> March 23, 28 more than planned for the year and 16 more than at 31<sup>st</sup> March 2022.
- Assessment & Care (£0.005M) – relates to increased legal costs of £0.880M offset by staffing slippage of -£0.875M.
- Children Disability (£0.314M) – relates to an increase in the number of disabled children supported during the year.

### **Schools/DSG Budgets**

The final DSG budget for 2022/23 totals £94.5M, comprised of £61.5M delegated to maintained schools and £33.0M retained centrally by the Council. The following outlines the outturn position for the schools’ DSG budgets:

- Schools Delegated Budget (-£3.6M) - The closing schools position showed surplus balances of £3.6M for the year. This is an improved position compared to the last reported position of £2.2M, although less than the position for the previous year (£4.8M).
- Schools Centrally Retained Budgets (£3.9M) - An overall deficit of £3.9M is reported for the year across all central DSG budgets – and represents an improved position when compared to the reported position (£4.1M) in Quarter 3. The deficit mainly relates to the high needs/SEND funding block (£4.2M) and is due to increases in the number of SEND

pupils supported in mainstream and special schools as well as increased placements in high cost specialist independent settings/schools.

The overall accumulative DSG Deficit balance (including 22/23 in year deficit) is £21.8M, this has been offset by a safety valve payment of £9.2m resulting in a final closing accumulative deficit balance of £12.6m in 22/23.

### **Approved Savings Position**

The Directorate has no efficiency or savings proposals to implement or targets to achieve in 2022-23.

### **LOOKING FORWARD - 2023/24 and beyond**

The following outlines the key risks / outlook for next year and beyond:

- **Increased Demand** - Continued increase in demand and caseloads and the pressure exerted on Social Worker staffing levels (exacerbated by recruitment challenges and staff absences). It is envisaged that the Development Plan (and associated investment) would positively address this issue;
- **Children's Placement** - Continued difficulties in sourcing placements for children & young people with complex needs both locally and sub-regionally – resulting in high cost / tariff placements. The investment in increased LAC commissioning capacity will focus on local market development, whilst strengthening our contracting and quality assurance arrangements for placements.
- **EHCP Numbers** Managing rising EHCP numbers and inflationary pressures in SEND and the impact on the action plans to deliver a sustainable SEND system as set out in the DSG management plan / Safety Valve Programme.

### **Executive Director's Summary for Growth & Sustainability**

#### **LOOKING BACK – 2022/23**

The final approved budget for 2022/23 for the Growth & Sustainability Directorate is **£50.408M**. A cost increase of **£5.476M** is reported for the year after proposed earmarking's of £1.919M (mostly representing grant carry forward). The final year outturn is an improved position of £0.364M when compared to the reported position at Q3.

<b>2022/23</b>	<b>Approved Budget</b>	<b>Actual Costs</b>	<b>Variance</b>	<b>Q3</b>	<b>VAR</b>
	£000	£000	£000	£000	£000
Regeneration & Culture	16,619	19,434	2,815	3,257	(442)
Environment & Transport	33,789	36,450	2,661	2,583	78
<b>TOTAL</b>	<b>50,408</b>	<b>55,884</b>	<b>5,476</b>	<b>5,840</b>	<b>(364)</b>
Housing Revenue Account	-	665	665	-	665

## **Regeneration & Culture**

Additional costs of £2.815M have been incurred by the Business Unit during the year - an improvement of (£0.442M) since Q3. This change is mainly due to a combination of a decrease in forecasted utility costs, increased property running costs and an increase in commercial income achieved. The following are the key financial variances for the year:

- Lower than anticipated staffing costs (£1.393M) due to difficulties in recruiting as well as maximising different funding regimes;
- A shortfall in commercial income of £0.629M mainly due to difficulty in maximising property occupancy / voids;
- An increase in property running costs £1.295M in relation to day-to-day repairs and increased security costs across the portfolio;
- An increase in the cost of energy of £2.071M due to the unprecedented rise in utility prices over the year;
- Various other increases in expenditure across the business unit in relation to general spend £0.213M.

## **Environment & Transport**

An overspend position of £2.661M is reported for the year for the Business Unit – an increase of £0.078M since Q3, the change in position is due to a variety of minor movements across several budget lines within the Business Unit. The following are the key financial variances for the year:

- Home to School Transport costs have increased by £1.070M due to an increase in student numbers accessing the service and higher prices from service providers.
- A shortfall in car parking income £0.495M due to lower than anticipated usage.
- Energy price rises during the year resulted in an increase in the cost of operating the Borough's street lighting by £0.911M.
- The cost of fuel to run the Council's vehicle fleet has increased by 0.166M due to the rise in global oil prices.
- Other cross business unit pressures of £0.019M.

The above cost pressures are in line with what was reported during the year with resources set aside corporately to mitigate accordingly.

It is also worth noting that the actual costs of winter maintenance exceeded the current budget by £0.9M due to an increase in gritting frequency and the cost of grit. This cost increase has been funded by a provision set aside corporately so not reported in the above outturn position.

## **LOOKING FORWARD- BEYOND 2022/23**

The following outlines the key risks / outlook for next year and beyond:

- **Home to School Transport** – A key risk to costs is the continuing rise in pupil numbers.
- **Property & Assets** – A new Asset Management Strategy is currently being developed to assist in managing the ongoing pressures on the service and reducing the budget over a 5-year period. The strategy includes maximising commercial income, reducing property running costs (including utilities) and reviewing the current property portfolio.

- **Wider economic pressures** – High levels of inflation will continue to impact on the cost of energy, parts & materials together with potential supply chain issues & skilled labour shortages.
- **Waste** – Future and current legislation changes in connection with waste disposal including but not limited to Extended Producer Responsibility (EPR), Persistent Organic Pollutions (POP) and the introduction of a Deposit Return Scheme (DRS) will likely have yet to be quantified financial implications moving forward.
- **Winter maintenance** – Will continue to be an on-going pressure and will be reviewed as part of the BMBC internal transformation programme and MTFs process.
- **Planning income** – Planning applications have steadily fallen during the 2022/23 financial year mainly due to the macro-economic pressures noted above. This is expected to continue in 2023/24, though is currently expected to be managed within current budgets.

### Executive Director's Summary for Place Health and Adult Social Care

#### LOOKING BACK – 2022/23

The final approved budget for 2022/23 for the Place Health and Adult Social Care service is **£54.411M**. An overall **reduction in actual costs of £5.168M** is reported for the year after proposed earmarking's of £4.463M (mostly related to Barnsley ICB / health funding). The final year end outturn is an improved position (-£1.175M) when compared to the reported position at Q3.

#### **Financial position for the year ending March 2023**

Place Health and Adult Social Care	Approved Budget	Actual Costs	Total	Q3	VAR
	£000	£000	£000	£000	£000
Older People	32,120	29,056	-3,064	-1,749	-1,315
Working Age Adults	26,839	26,315	-524	-165	-359
ED / SD Management	-4,548	-6,128	-1,580	-2,079	499
<b>TOTAL</b>	<b>54,411</b>	<b>49,243</b>	<b>-5,168</b>	<b>-3,993</b>	<b>-1,175</b>

#### **Older People (aged 65+)**

The outturn position for the Older People Service is **-£3.064M** lower than anticipated for the year. This represents a further improvement of £1.315M when compared to the Q3 position. This improvement is mainly due to increased staffing underspends, Direct Payments funding clawed back and increased client contributions. The following are the key variances for the year:

- OP Locality Teams (-£2.852M) - This partly relates to staffing vacancies across all teams totalling -£0.372M (due to recruitment and retention issues currently effecting the Adult Social Care sector) and underspends on the Older People care provision budgets (-£2.480M). The key variances in the care provision budgets are as follows: increased



client contributions (-£1.993M); funding clawed back from direct payment managed accounts (-£0.687M); offset by reduced health funding for joint care packages £0.221M.

- Reablement (-£0.132M) – This mainly relates to staff turnover and vacancy savings on support worker posts. Again, this is an issue across the care sector relating to recruitment and retention with work ongoing to address these issues.
- Assisted Living Technology (-£0.080M) – This is due to capitalisation of staffing costs to the Disabled Facilities Grant Scheme (-£0.150M) offset by a continued shortfall in trading income (£0.070M) from warden's central call charges, alarm units and telecare charges. Under the action plan put forward to address cost pressures in the service, it was agreed to align the sales income budget to a more achievable level offset against the savings from capitalising staffing costs.

### **Working Aged Adults (aged 18 – 64)**

Lower than anticipated costs have also been incurred within the Working Age Adults Service of **£0.524M**. This is an improved position of £0.359M compared to Q3. The change is mainly due to increased staffing underspends and increased client and health contributions. The following are the key variances for the year.

- Specialist / Mental Health Teams (-£0.386M) - This underspend can be explained as follows: additional funding clawed back from direct payment accounts (-£1.057M); increase in expenditure on care packages – net of health funding for joint funded packages and client contributions (£0.834M); and staffing / other minor variances (-£0.163M).
- In House Day Services / Shared Lives Team (-£0.138M) – This is due in the main to staff turnover / vacancy savings within the in-house Day Services (-£0.190M), partly offset by unachieved income relating to the access to work service (£0.052M).

### **ED/SD Management Costs**

The management costs budget within Adult Social Care is **-£1.580M** lower than anticipated and represents uncommitted Adult Social Care grant funding / resources together with minor variances across Commissioning, Adult Safeguarding Board, Training and Quality services.

### **Approved Savings Position**

The Directorate have delivered efficiency savings totaling £0.100M during the year.

### **LOOKING FORWARD - 2023/24 and beyond**

The following outline the key risks / outlook for next year and beyond:

- **Cost of Care Provisions** - Whilst the deferment of the ASC reforms and therefore the move towards a Fair Cost of Care has reduced pressure from providers for increased fee rates, cost of care risk due to increasing complexity of care is likely to continue in 23/24.

Managing the market, effective commissioning and ensuring sufficient funding contributions by health are key factors in managing risks.

- **Hospital Discharges** - Discharge Funding has continued in 23/24 (£1.9M) with a focus on reducing delayed hospital discharges through growing social care capacity; planning services to enable providers to make appropriate workforce capacity plans; and improving collaboration and information sharing across health and social care services.
- **New ASC Assurance Framework** - The health & Care Act 2022 introduces a new inspection and assurance framework with effect from April 2023, together with new legal powers for the Government to intervene in LAs to improve local services. CQC will assess LAs using a new single assessment framework that builds on the approach currently used to assess providers.
- **Performance Management** - Work is ongoing to develop a new performance management / reporting framework for adult social care, underpinned by robust business intelligence and data capability. This would ensure that ASC can comply with the following requirements: CQC inspection; statutory reporting to DHSC; council's performance framework, etc.

### Director's Summary for Public Health and Communities

#### LOOKING BACK – 2022/23

Lower than anticipated costs of £0.589M are reported for Public Health & Communities after proposed earmarking's of £1.571M (mostly related to grant funding slippage within communities) This is a slight improvement (£0.057M) on the position reported at quarter 3.

2022/23	Approved Budget	Actual Costs	Variance	Q3	VAR
	£000	£000	£000	£000	£000
Public Health	4,358	4,067	(291)	(297)	6
Communities	9,085	8,787	(298)	(235)	(63)
<b>TOTAL</b>	<b>13,443</b>	<b>12,859</b>	<b>(589)</b>	<b>(532)</b>	<b>(57)</b>

#### **Public Health**

The Public Health Business Unit is reporting a reduction in anticipated costs of **-£0.291M**, which relates to:

- staffing turnover and vacancies and other related costs due to ongoing recruitment/retention issues particularly technical positions in Regulatory Services - £0.181M,
- contract savings predominantly Out of Area GUM £0.090M,
- an increase in fees & charges of £0.020M mostly in relation to food re-inspections as a result of businesses needing a good rating to be competitive on food delivery applications.

#### **Communities**

An underspend of **-£0.298M** is reported against the Communities Business Unit budget predominately due to staffing vacancies and ongoing recruitment/retention issues (£0.401M),

a small underspend on supplies (£0.034M) and lower costs of the Healthier Community Contract's (£0.045M). However, these underspends have been offset by an increase in temporary accommodation costs within Safer Communities of £0.182M.

**Looking Forward - 2023/24 and beyond**

- **Transformation** - The Communities Business unit is currently undertaking a significant service transformation programme which will realise efficiencies to support delivery of the Council's MTFS. Efficiencies for the Business unit of £0.340M have already been identified to come into effect from 23/24. The Public Health Business unit is implementing the service transformation which created efficiencies of £0.700M for 23/24 onwards to support the delivery of the Council's MTFS.
- **Staffing** –workforce challenges as a result of recruitment/retention issues are expected to continue. There are recruitment problems across the Business Unit which is currently putting additional pressure on the effectiveness of services. Due to these issues, Regulatory Services are implementing a forward plan to recruit and train for specialised technical posts to fill current vacancies and provide for succession planning.
- **Rough Sleepers** – The Government requirement to provide long term accommodation for Rough Sleepers.
- **Out of Area GUM** – A national review of Integrated Sexual Health provision which includes Out of Area GUM (e.g. where a Barnsley resident attends a clinic within another authority's area) is currently ongoing.

**Executive Director's Summary for Core Services**

**LOOKING BACK – 2022/23**

The final approved budget for 2022/23 for Core Services is **£24.309M**. Overall the directorate outturn was in line with the agreed budget, although this represented an adverse change in the position (£0.149M), as compared to the reported position at Q3 .

**Financial position for the year ending March 2023**

<b>Core Services</b>	<b>Approved Budget</b>	<b>Actual Costs</b>	<b>Variance</b>	<b>Q3</b>	<b>VAR</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Customer Information & Digital Services	8,170	8,311	141	-185	326
Finance	5,377	5,430	53	117	-64
Business Improvement, Human Resources and Communications	5,068	4,797	-271	-239	-32
Law & Governance	5,694	5,758	64	145	-81
<b>Total – Core</b>	<b>24,309</b>	<b>24,296</b>	<b>-13</b>	<b>-162</b>	<b>149</b>

**Customer Information & Digital Services**

Higher than anticipated expenditure of £0.141M has been incurred within the Customer

Information & Digital Service. This is an adverse movement of £0.326M since Q3 and includes earmarking additional grant funding of £0.100M for Cyber Security. This change mainly relates to higher than forecast contract licenses spend (£0.326M). Other key variances include savings of £0.227M due to staffing vacancies and one-off development work at a cost of £0.042M.

### **Financial Services**

Financial Services is reporting higher than budgeted spend of £0.053M, although this position has improved since Q3 by £0.064M. The service has also fully delivered the £0.550M efficiency following a full-service restructure. The following are the key variances for the year:

- Schools Catering (£0.243M) – The position within schools catering is line with what was anticipated and reported throughout the year. Pressures as a result of inflationary cost increases, a reduced dividend from the Yorkshire Purchasing Organisation and increased overtime to cover the high level of staff absences have been experienced throughout 22/23. Whilst this is a negative position, it reflects an improvement of £0.019M since Q3 due to forecast inflation and employee costs not materialising as anticipated.
- Finance (-£0.190M) – The position on schools catering is partly offset by lower than anticipated expenditure within financial services of £0.190M (an increase of £0.044M since Q3). This is due to delays in recruitment to the new structure (£0.256M), increased trading income (-£0.047M), additional DLUHC grant (-£0.081M) offset by the cost of interim agency staff (£0.108M). Corporate debt initiatives have led to a reduction in legal fee income (£0.082M) as less customers are summoned to court.

### **Business Improvement, HR and Communications Services**

One off savings due to staff vacancies and other overheads (-£0.394M) offset by additional costs for interpreters' fees (£0.065M) and Barnsley Spotlight Magazine (£0.058M), means an overall lower spend position than planned of £0.271M for the year, an increase if £0.032M since Q3.

### **Law and Governance Services**

Law and Governance have overall incurred £0.064M more than planned during the year, although this position has improved by £0.081M since Q3. The following are the key variances for the year:

- Legal Services (£0.351M) – This relates to higher spend on staffing (£0.086M) due to the need to cover vacancies by agency staff and underachieved income relating to the loss of work via SYMCA SLA Income (£0.265M).
- Elections (0.031M) – This relates to late charges for portacabins (£0.025M) and other non-material overspends.
- Council Governance (-£0.052M) – This relates to staffing vacancies (-£0.090M) and additional income (-£0.062M) offset by additional expenditure on mayoral events, twinning and operation London Bridge (£0.100M).
- Joint Authorities (-£0.244M) – This relates to staffing vacancies (£-0.147M) and additional SLA income (-£0.096M).

### **Approved Savings Position**

The Core Directorate had approved savings of £1.500M to deliver in 2022/23. All savings have been delivered in full and are included in the reported position.

## **LOOKING FORWARD - 2023/24 and beyond**

The following outline the key risks / outlook for the next year and beyond:

- **MTFS / Transformation** – The current MTFS position requires transformation of all services across the Authority. The following areas of Core Services will be reviewed in the first tranche with an implementation date of 1<sup>st</sup> April 2024. All remaining services will be reviewed in the second tranche with an implementation date of 1<sup>st</sup> April 2025.
  - Customer Information & Digital – Service Design & Compliance
  - Law & Governance – Business Support
  - Law & Governance – Governance
  - Law & Governance – Legal Services
  - Internal Audit, Anti-fraud & Assurance
  - Strategic Procurement & Contract Management
- **Customer Information and Digital services** – More clarity is required regarding the increase in demand for software licenses along with changes in contracting arrangements from external suppliers. There is a risk that the increasing pressures associated with software licenses may impact on the ability to deliver the Transformation efficiency requirements. Work is ongoing to monitor these arrangements with a view to mitigating these pressures and drive out value for money wherever possible.
- **Legal Services** – The potential impact on Legal Services and the need to appoint locums to meet increasing demands as a result of potential commercial contract variances and other policy changes has been mitigated by an investment of £0.500M for the 2023/24 financial year.
- **Staffing** – Staff workforce challenges (in terms of recruitment / retention) are expected to continue in 2023/24. There are recruitment issues across the Business Unit which reduces the effectiveness of the services and the ability to create income generation. Initiatives, such as Refer a Friend, have been introduced to help address this issue.
- **SLAs with South Yorkshire Fire (£0.383M) and Police (£0.135M)** – There is the potential risk of cessation of SLAs in the 2024/25 financial year resulting in a budget pressure if staffing levels are not reduced accordingly.

## **Corporate Budgets**

### **LOOKING BACK – 2022/23**

The overall position on corporate budgets is a higher than anticipated spend of £3.806M although this is lower than originally forecast. The main reason for this position was the increased cost of the 2022/23 employee pay award which was £5.618M more than originally provided for.

This cost has been offset by lower than anticipated costs on financing the Council's Capital Expenditure (-£1.350M) due to proactively maximising/investing internal cash balances and early borrowing last financial year prior to the interest rate rises and additional one off S31 grant funding income (£0.549).

## **LOOKING FORWARD - 2023/24 and beyond**

The overall MTFFS position as of February 23 showed a cumulative deficit position over the 3-year planning period in excess of £20M before efficiencies. However, this position is currently under review especially given the continuing cost pressures in demand led services, the additional investment agreed in relation to the Children Services Development Plan and the broader economic picture impacting the Authority.

Therefore, it remains imperative that the 2023/24 efficiency proposals (£7.3M) agreed as part of the budget process are delivered in full and that the council drives forward the program of transformation service reviews over the period. The quarterly financial performance reports during 2023/24 will update on this position

## **Executive Director's Summary for Housing Revenue Account**

### **LOOKING BACK – 2022/23**

An overall reduction in reserves of **£0.665M** is reported for the Housing Revenue Account. This is an increased call on the reserves balance since the breakeven position reported at Q3.

<b>2022/23</b>	<b>Gross Income</b>	<b>Gross Expenditure</b>	<b>Total Net</b>	<b>Q3</b>	<b>Var</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Housing Revenue Account	(£76,097)	£76,762	£665	<b>£0</b>	£665

### **Income**

Dwellings rents and other income overachieved by **(£0.416M)** because voids rent loss & right to buy sales were lower than initially budgeted for.

### **Expenditure**

Repairs and Maintenance budget of £20.457M, with final actual expenditure of £20.846M resulted in an overspend of **£0.389M**. The overspend is predominantly due to responding to the damp and mold issues highlighted nationally.

General expenses within the HRA have risen to an overspend of **£0.446M** including but not limited to Housing Ombudsman subscriptions (which have increased by 50%), tenants related expenses and the furnished tenancy scheme.

The HRA has also seen a rise in Housing Disrepair Claims totaling **£0.246M** not previously budgeted for.

## **LOOKING FORWARD - 2023/24 and beyond**

The following outlines the key risks / outlook for next year and beyond:

- Rents / Service Charges review to occur
- £2.5m Efficiency Programme to be developed
- Various changes and adoption of government legislation will likely have a financial impact
- A need to reduce the responsive work backlog and switching delivery from responsive to planned
- Housing Growth New Build Strategy to be developed
- Asset Management Strategy to be developed
- Stock De-Carbonisation Strategy to be developed

- Housing Disrepair Claims increasing and strategy to be developed
- Housing Management Repairs First IT System implementation
- Wider IT Housing Management system implementation
- Macro-economic pressures - inflationary pressures including but not limited to utilities, materials, labour etc.

### **3 IMPLICATIONS OF THE DECISION**

#### **3.1 Financial and Risk**

3.1.1 The Authority's outturn after adjusting for statutory balances, slippage and specific expenditure commitments requiring the earmarking of resources (see Appendix 1), shows that cost pressures higher than originally anticipated totalling £10.5M have been experienced during the year.

3.1.2 To address this a drawdown of reserves previously earmarked as part of the 22/23 budget setting process is required. This is consistent with the plans set out in the MTFs which also requires a detailed efficiency mitigation plan to be developed to ensure the Council's ongoing financial sustainability.

3.1.3 The Authority's Housing Revenue Account shows cumulative cost pressures and a call on strategic reserves of £0.665M.

3.1.4 The Council's ongoing financial sustainability remains a key strategic risk

#### **3.2 Legal**

Not applicable.

#### **3.3 Equality**

Not applicable – Equality Impact Assessments are undertaken for key Treasury Management decisions where appropriate.

#### **3.4 Sustainability**

Decision-making wheel not completed – where appropriate individual decision-making wheels would be completed for key service areas.

#### **3.5 Employee**

None arising from this report.

#### **3.6 Communications**

No specific requirements.

### **4. CONSULTATION**

4.1 This report has been prepared in consultation with Link Asset Services and approved by the Treasury Management Panel.

**5. ALTERNATIVE OPTIONS CONSIDERED**

5.1 Not applicable as reporting year-end position.

**6. REASONS FOR RECOMMENDATIONS**

6.1 Recommendations made in-line with the approved Capital Investment Strategy.

**7. GLOSSARY**

Not applicable.

**8. LIST OF APPENDICES**

Appendix 1 : Proposed 2022/23 Earmarking

**9. BACKGROUND PAPERS**

Service and Financial Planning 2022/23 – The Council’s Medium Term Financial Strategy – 2022/23 Budget recommendations (Cab.9.2.2022/6 refers).

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Report prepared by Director of Finance
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date

**Report Author: Neil Copley**

**Post: Director of Finance**

**Date: 03/05/2023**



## PROPOSED EARMARKING OF REVENUE BALANCES TO BE CARRIED FORWARD TO 2023/24

		Section A - Cabinet / Statutory	Section B - Slippage	Total by Directorate
SERVICE AREA & ITEM	DESCRIPTION OF ITEM	£	£	£
<b>CHILDRENS</b>				
Schools - Delegated DSG surplus balances	Represents the overall level of surplus balances on schools delegated budgets. These are held in the respective schools' bank accounts. DSG conditions require balances to be applied to schools expenditure / spend.	3,637,727		3,637,727
DSG Reserves (Deficit) unusable	Final DSG closing Deficit balance - High Needs	- 4,216,176		- 4,216,176
DSG Reserves - Unusable	Final DSG closing Deficit balance - Early Years	357,354		357,354
Schools - Centrally Retained	Safety Valve Programme Funding	9,160,000		9,160,000
Schools - centrally Retained	Apprenticeship Levy owing		- 12,624	- 12,624
Schools - centrally Retained	Devolved Grants - Mental Health Lead grant, Recovery Premium and Pupil Premium LAC		322,769	322,769
Schools - centrally Retained	Exclusions charges		259,524	259,524
School Evaluation	Represents slippage on approved school improvement commitments as approved by the Barnsley Alliance Board - 22/23 academic year (Apr - August 2023 commitments).		239,381	239,381
School Improvement	Moderation Funding - represents slippage on grant funding provided by the DfE for the costs of coordinating and undertaking moderation tests in primary schools. Virtual Head Grant provided		69,257	69,257
Youth Justice Service	Represents slippage on Youth Justice Board grant funding for upgrade to Case Recording System, furniture/fittings (for the YOT Hub) and 2 posts		137,100	137,100
Early Start & Family Services	Slippage on Barnsley ICB funding for 2 posts in 23/24		33,287	33,287
Early Start & Family Services	Slippage in the use of the Supporting Families Grant funding. Funding committed to funding programme in 23/24 in advance of Payment By Result funding		434,341	434,341
Inclusion Services	Education Psychology - to cover the backdated payment of the staff pay award from September 22 to March 23		24,680	24,680
				-
<b>Sub Total Education &amp; Early Start</b>		<b>8,938,905</b>	<b>1,507,715</b>	<b>10,446,620</b>
				-
Local Childrens Safeguarding Partnership			46,010	46,010
				-
<b>Sub Total Children's Assessment &amp; Care Management</b>		<b>-</b>	<b>46,010</b>	<b>46,010</b>
				-
ED People	Uncommitted s75 Children's partnership funding		47,853	47,853
				-
<b>Sub Total ED People</b>		<b>-</b>	<b>47,853</b>	<b>47,853</b>
				-
<b>TOTAL CHILDRENS</b>		<b>8,938,905</b>	<b>1,601,578</b>	<b>10,540,483</b>
<b>GROWTH &amp; SUSTAINABILITY</b>				
Learning & Skills	ESF/SYMCA Grants		1,004,468	1,004,468
Learning & Skills	AEB Academic Year Grant		243,097	243,097
Learning & Skills	Music Academic Year Grant		59,121	59,121
Learning & Skills	Youth Employment Programme	50,000		50,000
Learning & Skills	Contract Performance Officer	21,027		21,027
Learning & Skills	Youth Justice Service Pathfinder		10,000	10,000
Economic	ERDF Grants		309,096	309,096
Economic	Stronger Towns Grant		84,175	84,175
Economic	SYMCA SFSY Broadband Grant		14,016	14,016
				-
<b>Sub Total Economic Regeneration</b>		<b>71,027</b>	<b>1,723,973</b>	<b>1,795,000</b>
				-
<b>Sub Total Asset Management function</b>		<b>-</b>	<b>-</b>	<b>-</b>
				-
Sports Projects	SYMCA SFSY Broadband Grant		123,823	123,823
				-
<b>Sub Total Environment and Transport</b>		<b>-</b>	<b>123,823</b>	<b>123,823</b>
				-
<b>Sub Total ED Place</b>		<b>-</b>	<b>-</b>	<b>-</b>
				-
<b>TOTAL PLACE</b>		<b>71,027</b>	<b>1,847,796</b>	<b>1,918,823</b>
<b>ADULTS</b>				
SD Account	ICB Transferred Funding	2,514,000		2,514,000
SD Account	Slippage & unutilised BCF / winter pressures funding	1,235,431		1,235,431
Training	Slippage on training & development commitments		28,000	28,000
Safeguarding	Slippage of spend / commitments relating to the Adults Safeguarding Board partnership funding		60,000	60,000
ALT	NHS Funding - Digital Technology / GPS Dementia Tracking project		95,000	95,000
WAA-Management	Spend slippage of the Community Discharge (transforming care) Grant funding - relating to the Castle Lane LD supported accommodation scheme		110,000	110,000
SD Account	Various Heath Funding (breakdown on working papers)		382,353	382,353
Commissioning	ICB Funding for Castle Lane & Temp Staffing		38,000	38,000
				-
<b>Sub Total Adult Assessment and Care Management</b>		<b>3,749,431</b>	<b>713,353</b>	<b>4,462,784</b>
				-
<b>Sub Total ED ADULTS</b>		<b>-</b>	<b>-</b>	<b>-</b>
				-
<b>TOTAL ADULTS</b>		<b>3,749,431</b>	<b>713,353</b>	<b>4,462,784</b>
<b>PUBLIC HEALTH &amp; COMMUNITIES</b>				
				-
<b>Sub Total Public Health</b>		<b>-</b>	<b>-</b>	<b>-</b>
				-
Healthier Communities	DCLG Domestic Abuse Duties Grant slippage		433,081	433,081
Healthier Communities	Substance Misuse Grant slippage		40,728	40,728
Healthier Communities	HAF - HSG		16,577	16,577
Safer Communities	McMillan - slippage to fund a 18.5hr Grade 4 post 23/24		13,661	13,661
Safer Communities	Ukraine Settlement funding (funding Asylum and Migration Team)		982,192	982,192
Stronger Communities	Area Council/Ward Alliance		57,838	57,838
Libraries	Library invitatives Grant slippage- ACE Lottery		26,953	26,953
				-
<b>Sub Total Safer Stronger &amp; Healthier Communities</b>		<b>-</b>	<b>1,571,030</b>	<b>1,571,030</b>
				-
<b>TOTAL PUBLIC HEALTH &amp; COMMUNITIES</b>		<b>-</b>	<b>1,571,030</b>	<b>1,571,030</b>

<b>CORE SERVICES</b>				
				-
<b>Sub Total Finance</b>		-	-	-
				-
Operational Finance	Council Tax Energy Grant	220,000		<b>220,000</b>
Operational Finance	S31 New burdens monies	250,000		<b>250,000</b>
				-
<b>Sub Total IT</b>		<b>470,000</b>	-	<b>470,000</b>
Governance & Compliance	DLUHC Cyber Fund		100,000	<b>100,000</b>
				-
<b>Sub Total HR, Performance &amp; Communications</b>		-	<b>100,000</b>	<b>100,000</b>
				-
<b>Sub Total Legal &amp; Governance</b>		-	-	-
				-
<b>Sub Total ED Core</b>		-	-	-
				-
<b>TOTAL CORE SERVICES</b>		<b>470,000</b>	<b>100,000</b>	<b>570,000</b>
<b>TOTAL SERVICE EARMARKINGS</b>		<b>13,229,363</b>	<b>5,833,757</b>	<b>19,063,120</b>
<b>CORPORATE</b>				
	MRP Model	6,624,814		<b>6,624,814</b>
	Car Lease	65,007		<b>65,007</b>
	New homes bonus	2,176,253		<b>2,176,253</b>
	Glassworks Lifecycle Costs	2,149,820		<b>2,149,820</b>
	Youth Zone	300,000		<b>300,000</b>
	DSG Deficit Recovery Plan	1,690,000		<b>1,690,000</b>
				-
<b>TOTAL CORPORATE EARMARKINGS</b>		<b>13,005,894</b>	-	<b>13,005,894</b>
<b>TOTAL PROPOSED EARMARKINGS</b>		<b>26,235,257</b>	<b>5,833,757</b>	<b>32,069,014</b>

**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF:** Executive Director – Core Services & Director of Finance (Section 151 Officer)

**TITLE:** CAPITAL PROGRAMME PERFORMANCE – YEAR ENDED 31 MARCH 2023

<b>REPORT TO:</b>	<b>Cabinet</b>
<b>Date of Meeting</b>	<b>14th June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

To consider the financial performance of the Council’s Capital Programme for the year ended 31st March 2023.

In broad terms this report covers:

- 2022/23 Monitoring Position;
- Details of any in quarter variances;
- An update on the Council’s indicative programme for future years

**Council Plan priority**

All

**Recommendations**

It is recommended that Cabinet:

- 1. Note the final financial position on the 2022/23 Capital Programme;**
- 2. Approve scheme slippage totalling £37.3M (paragraph 2.6 and Appendix B refer)**
- 3. Approve scheme re-phasing totalling £3.8M (paragraph 2.7 and Appendix B refer);**
- 4. Note the total net increase in scheme costs in 2022/23 of £1.1M (paragraph 2.8 and Appendix B refer);**
- 5. Receive an updated 2023/24 indicative Capital Programme position (as part of the Quarterly Finance Monitoring update).**

## 1. INTRODUCTION

- 1.1 The Capital Investment Programme for 2022/23 was approved on 9 February 2022. It identifies the overall framework for identifying and prioritising the Council's capital investment priorities and seeks to align those priorities against all available resources.
- 1.2 The Council operates a rolling five-year capital programme whereby resources and priorities are assessed annually to enable an efficient and successful programme of works to be completed in the best interest of the Borough.

## 2. PROPOSAL

### 2022/23 Capital Programme Monitoring Position

- 2.1. The table below summarises the position on the 2022/23 Capital Programme as at 31<sup>st</sup> March 2023 which shows an overall lower than expected spend of approximately £32.3M against the approved capital programme budget. This variance is explained further in paragraphs 2.5-2.8 below with a further detailed breakdown provided in Appendix A.

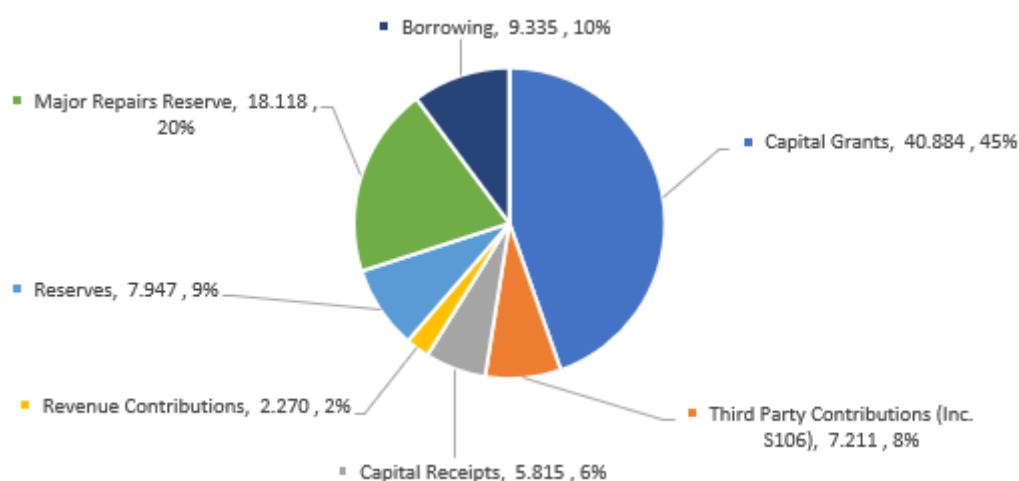
<u>Directorate</u>	<b>2022/23 Capital Programme £M</b>	<b>2022/23 Outturn £M</b>	<b>2022/23 Variance £M</b>
Childrens Services	4.543	4.047	0.495
Growth & Sustainability	67.869	50.527	(17.342)
Place Health & Adult Social Care	4.300	5.134	0.834
Public Health & Communities	0.186	0.354	0.168
Core Services	4.878	3.249	(1.629)
Housing Revenue Account	42.120	28.269	(13.851)
<b>TOTAL</b>	<b>123.897</b>	<b>91.581</b>	<b>(32.316)</b>

- 2.2. Subject to the above approvals, the table overleaf shows the breakdown of the capital programme movement throughout the full financial year from the opening budget, all relevant variations and final spend figure.

<u>Opening 2022/23 Budget Position (at 30<sup>th</sup> June 22 - Q1)</u> £M	<u>2022/23 Slippage Q1-Q3</u> £M	<u>2022/23 Re-phasing Q1-Q3</u> £M	<u>2022/23 Net Increase/ (Decrease) in Scheme Costs Q1-Q3</u> £M	<u>Total 2022/23 New Approvals</u> £M	<u>Opening 2022/23 Budget Position Q4</u> £M
149.339	(35.146)	0.497	0.698	8.509	123.897

2.3. The following table summarises the resources utilised to fund the 2022/23 Capital Programme. It should be noted that this funding only relates to direct Council expenditure (or where the Council acts as the Accountable Body). A number of schemes also lever in other private and public sector investment, but this is not reflected in the figures below.

<b>Funding Source</b>	<b>2022/23 £M</b>
Capital Grants	40.884
Third Party Contributions (Inc. S106)	7.211
Capital Receipts	5.815
Revenue Contributions	2.270
Reserves	7.947
Major Repairs Reserve	18.118
Borrowing	9.335
Leasing	-
<b>Total</b>	<b>91.581</b>



2.4. The pie chart below is a graphical representation of the table above.

2.5. The table overleaf summarises the reasons for the £32.3M reduction in spend as compared to that expected in the 2022/23 plans. This variance is primarily a result of scheme slippage across the programme, with the majority relating to schemes delivered by the Growth & Sustainability Directorate. All significant variances are explained in further detail in paragraphs 2.6 – 2.8.

<b>Directorate</b>	<b>Slippage £M</b>	<b>Re-phasing £M</b>	<b>Net Increase/ (Decrease) in Scheme Costs £M</b>	<b>Total £M</b>
Childrens Services	(0.743)	0.025	0.222	(0.495)
Growth & Sustainability	(21.256)	2.634	1.279	(17.342)
Place Health & Adult Social Care	-	0.834	-	0.834
Public Health & Communities	(0.017)	0.111	0.073	0.168
Core Services	(1.853)	0.224	-	(1.629)
Housing Revenue Account	(13.406)	-	(0.445)	(13.851)
<b>Total</b>	<b>(37.274)</b>	<b>3.828</b>	<b>1.130</b>	<b>(32.316)</b>

## 2.6. **Slippage**

Of the total variation in expenditure against approved plans, £37.274M relates to scheme slippage (where expenditure plans are expected to be utilised in a future year rather than the current year, due to events largely outside of the Council's control). This position is constantly reviewed by finance officers in conjunction with project leads to ensure schemes progress as planned and that there are no adverse implications in terms of funding and/or additional costs. Significant schemes that have slipped are explained further below:

### **Growth & Sustainability: Sustainable Warmth (LAD3) – (-£5.363M)**

The Sustainable Warmth scheme is intended to deliver energy improvements to private properties. These works consist of external and cavity wall insulation along with other energy saving measures such as double glazing and roof insulation. The delays in delivery have been experienced nationwide due to market saturation of these types of specialist works. The Department for Business, Energy and Industrial Strategy (BEIS) and Department for Energy Security and Net Zero (DESNZ) have approved the grant funding to be rolled forward into 2023/24. The programmed grant funding is not expected to be fully utilised due to contractual issues with delivery partners. A revised programme of works is being developed to fit into the required timescales as per the grant terms.

### **Growth & Sustainability: Goldthorpe Towns Fund – (-£3.292M)**

The £23.1M Goldthorpe Towns Fund DLUHC grant is allocated against 7 projects, relevant business cases have now been approved by DLUHC. Cumulatively, this investment will help regenerate, renew and revitalise Goldthorpe, Thurnscoe and Bolton upon Dearne through the Towns Fund. Delays with approval of the final business cases have impacted on the actual onsite delivery of projects, although preparatory works have been taking place in readiness for receipt of these approvals. Therefore, it is recommended that £3.292M of Towns Fund monies be slipped into 2023/24. It is anticipated that the full DLUHC Towns Fund Grant will be fully defrayed by the programmed date of 31/03/2025.

### **Growth & Sustainability: Social Housing Decarbonisation Fund – (-£2.466M)**

The Social Housing Decarbonisation Fund scheme is intended to deliver energy improvements to the Council's social housing stock. These works consist of external and cavity wall insulation along with other energy saving measures such as double glazing and roof insulation. The delays in delivery have been experienced nationwide due to market saturation of these types of specialist works. Government departments BEIS and DESNZ have approved the grant funding to be rolled into 2023/24, allowing an extension to June 2023. The match funding provided from the HRA is not time limited and will be available for the duration of the project until exhausted.

#### Growth & Sustainability: Glass Works Development Phase 2 – (-£1.565M)

This relates to the Glass Works Development project currently being undertaken to redevelop the town centre. Whilst the vast majority of the project is complete, the progression of leasing of any remaining unlet space will now fall into financial year 2023/24. As such it is recommended to slip the remaining monies into next financial year.

#### Housing Revenue Account: Fire Safety & Compliance (-£4.423M)

The combined programme of works includes the HRA annual Fire Safety budgets, Sprinkler installations to high rise buildings and other specialist one-off investments planned to be completed during 2022/23. A number of these investments mainly Spandrel Panels, Asbestos and Flooring works are specialist in nature which has caused delays in relation to pricing and selecting suitable delivery methods. It is therefore recommended to slip £4.4M of resources to allow completion of these projects in 2023/24.

#### Housing Revenue Account: Barnsley Homes Standard (BHS) – (-£3.350M)

The Council's 2022/23 BHS programme relates to the planned works in 1,250 council houses to maintain the decency standard. The total value of the works delivered as at 31<sup>st</sup> March stood at £8.787M against a budget of £12.146M. This represents the completion of 949 properties (78% of the total programme). The delivery mechanism of the remaining properties is under review as a result of specialist work, such as asbestos, requiring tenants to decant properties and has such caused a slight delay in delivery. The remaining 301 properties are expected to be completed during the first quarter of 2023/24, so it is therefore recommended to transfer capital budgets totalling £3.350M into 2023/24 to reflect the new schedule.

#### Housing Revenue Account: Goldthorpe Market – (-£1.960M)

The Goldthorpe Market scheme consists of 9 new-build housing units on a council-owned site adjacent to Market Street, Goldthorpe. Following delays to the tender process driven by market forces (e.g. inflationary increases in the cost of materials over the expected original approval in January 2022) the project commenced on site on 30<sup>th</sup> January 2023. Total expenditure to date stands at £0.348M. The scheme is expected to complete during the 2023/24 financial year.

#### Various: Other - (-£14.855M)

A significant number of other schemes have reported slippage in 2022/23, totalling £14.855M. Appendix B identifies these schemes separately.

- **Recommendation 2 of this report is to formally approve the slippage of plans into later years within the capital programme as outlined above.**

## 2.7. **Re-phasing**

An amount totalling £3.828M has been re-phased (e.g. where additional works have been completed earlier than originally planned due to proactive project planning). There are no financial implications in terms of the overall capital programme. Significant schemes that have re-phased funds are detailed below:

### Growth & Sustainability: Transforming Cities Fund – (£0.903M)

The Transforming Cities scheme consists of four projects to improve transport infrastructure across the borough; A635 Bus Rapid Transit, A61, A635 and Darton/Elsecar Station Access. Work relating to the A61, A635 & Station Access were previously awarded extensions into 2023/24 alongside additional approvals at Bar Lane, Trans Pennine Trail (Stairfoot to Oakwell) and Signals reconfiguration at Harborough Hills. Elements of these works have been accelerated to complete ahead of initial expectation.

### Place Health & Adult Social Care: Disabled Facilities Grant – (£0.834M)

This programme relates to the provision of grants to private householders to allow adaptation works to be made to their properties. An increased number of adaptations have been delivered during 2022/23 than previously forecast. This along with increased costs in labour, fuel and materials has resulted in an increased level of spend than originally anticipated. Therefore, it is recommended to bring forward capital budgets totalling £0.834M from 2023/24 into 2022/23. It should be noted that this is re-profiling the current years' funding allocation and will not impact on the delivery of the 23/24 programme of works.

### Growth & Sustainability: M1 J37 Phase 2 – (£0.791M)

This budget is the front funding of the developer contributions towards the delivery of the M1 Junction 37 Phase 2 business case which will be fully reimbursed by South Yorkshire Mayoral Combined Authority (SYMCA). The developer has been proactively working to complete the acquisition of 3rd party land, and the necessary licences required to deliver some of the works. As such it is required to re-phase £0.791M from 2023/24 back into 2022/23.

### Various: Others – (£1.300M)

A number of other schemes across the council have seen minor re-phasing in 2022/23 totalling £1.300M. Funding for these schemes has also been re-profiled from future years to ensure there are no financial implications overall. Appendix B identifies these schemes separately.

- **Recommendation 3 of this report is to formally approve the net re-phasing of plans from later years within the capital programme as outlined above.**



## 2.8. Variation in Costs

### Overall Position (£1.130 Net Increase)

An amount totalling £1.130M relates to a net increase in expenditure across a number of schemes as a result of cost variations / scheme completion in 2022/23. This variance is made up across a number of schemes with significant amounts detailed below. Appendix B identifies these schemes separately. It should be noted the total variance will be transferred from unallocated resources, which represents effective programme management.

### Growth & Sustainability: Highways Capital Programme (£1.135M Net Increase)

A number of individual schemes being delivered within the Highways capital programme have reported variations in cost of £1.135M. The main projects reporting an increase in cost all relate to the council's primary planned maintenance programmes of work, which look at maintaining and improving the overall highways infrastructure across the borough, with the main cause being a significant rise in the price of plant and materials required to deliver these schemes:

Drainage Planned Maintenance has increased by £0.495M. The overall increase has been partly offset through reductions in reactive works elsewhere in the wider drainage programme.

Similarly, works on maintaining the Borough's carriageways have increased in cost by £0.442M. The scope of some schemes has also increased, from that originally stated in the 2022/23 capital programme report, based on engineering judgement/pragmatism.

This overall cost increase has been offset by schemes with reduced scope in the wider local roads carriageway programme.

Finally, the Footways Planned Maintenance programme has seen increases totalling £0.322M. Works to High Street, Wombwell were also brought forward to complement works funded through the Principal Towns Fund.

A number of other schemes within Highways saw an overall decrease of -£0.124M, as plans were switched in order to prioritise certain areas of work as well as offset some of the above increases in cost. The overall increase will be funded through uncommitted resources available and allocated to the highways programme, with no additional funds required. This practice represents effective programme management within the totality of the available resources.

### Housing Revenue Account: (-£0.445M Net Decrease)

A number of individual schemes being delivered within the Housing Revenue Account have reported variations in scheme cost resulting in an overall net decrease of £0.445M. This includes funding relating to the previous year's BHS programme which has now been completed. The funding is ringfenced to the HRA through the Major Repairs Reserve, and as such will fall back into unallocated monies to be utilised in future years.

### Children's Services Directorate: (£0.222M Net Increase)

A number of individual schemes being delivered by the Children's Services Directorate have reported variations in scheme cost resulting in an overall net increase of £0.222M. This predominately relates to the DFC – All Schools project (£0.217M), which relates to capital expenditure within individual schools. The overall increase will be funded from uncommitted external grant available to the Council.

### Other (£0.218M Net Increase)

A number of other schemes across the Council have reported minor individual variances totalling a net increase in cost of £0.218M that will be contained within uncommitted resources which represents effective programme management within the totality of the available resources.

- **Recommendation 4 of this report is to formally approve the variation of plans within the capital programme due to cost variations as outlined above.**

## 2.9 Overall Capital Programme Position

Following approval of this report, the capital programme will be amended accordingly to take account of the variations as highlighted throughout. The table overleaf shows the revised capital programme.

<u>Directorate</u>	<b>Total Planned Capital Programme (Q4) £M</b>	<b>2022/23 Variation in Scheme Costs £M</b>	<b>Revised Total Capital Programme (Following Approval of this Report) £M</b>	<b>Less 2022/23 Actual Spend £M</b>	<b>Indicative Future Years' Capital Programme (Inc. Roll Forward) £M</b>
Childrens Services	9.447	0.222	9.669	(4.047)	5.622
Growth & Sustainability	127.991	1.279	129.270	(50.527)	78.743
Place Health & Adult Social Care	8.716	-	8.716	(5.134)	3.582
Public Health & Communities	0.375	0.073	0.448	(0.354)	0.094
Core Services	8.637	-	8.637	(3.249)	5.388
Housing Revenue Account	42.120	(0.445)	41.676	(28.269)	13.406
<b>Total</b>	<b>197.286</b>	<b>1.130</b>	<b>198.416</b>	<b>(91.581)</b>	<b>106.836</b>

### Approved Schemes During Quarter 4

- 2.10 No new schemes have been approved by Cabinet during the final quarter of 2022/23

### Future Years

- 2.11. The table overleaf summarises the **indicative** position of the 2023/24 to 2026/27 Capital Programme, including all slippage/re-phasing highlighted above. Appendix C provides a breakdown of this position by scheme.

<b>Directorate</b>	<b>Existing 2023/24 Plans £M</b>	<b>Slippage / Rephasing (2022/23 Position) £M</b>	<b>2023/24 Indicative Capital Programme £M</b>	<b>2024/25 Indicative Capital Programme £M</b>	<b>2025/26+ Indicative Capital Programme £M</b>	<b>Total Indicative Future Years' Capital Programme £M</b>
Childrens Services	4.604	0.717	5.322	0.300	-	5.622
Growth & Sustainability	50.944	18.622	69.565	7.400	1.778	78.743
Place Health & Adult Social Care	1.472	(0.834)	0.638	1.472	1.472	3.582
Public Health & Communities	0.189	(0.095)	0.094	-	-	0.094
Core Services	3.204	1.629	4.833	0.555	-	5.388
Housing Revenue Account	-	13.406	13.406	-	-	13.406
<b>Total</b>	<b>60.413</b>	<b>33.446</b>	<b>93.859</b>	<b>9.727</b>	<b>3.250</b>	<b>106.836</b>

2.12 Members should note that this indicative future years' capital programme is based on currently approved schemes. Other schemes that have been approved in principle as part of the annual budget process and schemes administered elsewhere e.g. SYMCA schemes, may not have been formally incorporated into the capital programme at this stage, pending formal governance arrangements. Members will be informed of any significant approvals as part of the quarterly capital programme monitoring reports.

2.13 To illustrate an element of the capital programme that is not included in the table above that has yet to be formally approved, the table below outlines the new capital resource allocations for 2023/24. Further details can be found within the 2023/24 budget papers.

	<b>2023/24 £M</b>
<b>Specific Funding Allocations to be Approved</b>	
School Maintenance Programme (indicative)	<b>0.667</b>
Disabled Facilities Programme (indicative)	<b>3.377</b>
Highways Capital Investment	<b>12.045</b>
High Needs Provision (SEN)	<b>3.278</b>
<b>Total</b>	<b>19.367</b>

2.14 It should be noted that the above only includes allocations available to the Council provided on an annual basis, primarily from external sources. The 2023/24 budget papers outline further funding opportunities currently being explored which, if successful, will further add to the future years' capital programme.

2.15 The capital programme for 2023/24 and beyond is under constant review by both the Finance Business Unit and individual project/budget managers, together with the Capital Oversight Board. The existing capital programme reflects the Council's capital requirements/priorities, but a more detailed analysis will be undertaken to ensure that any slipped resources are still required in full.

## Capital Programme Monitoring Position - By Corporate Priority / Outcome

2.16. The table overleaf provides an analysis of the capital plans/resources within the Council's 2022/23 capital programme, aligned to achieving the Council's 5 main Corporate Priorities and the 13 front facing outcomes. Members should note that the later years' indicative capital programme includes the anticipated roll forward from 2022/23 as outlined in the Table 5.1.

<u>Corporate Priorities</u>	<u>Corporate Outcomes</u>	<b>2022/23 Capital Programme</b>	<b>2022/23 Outturn</b>	<b>2022/23 Variance</b>	<b>Later Years Capital Programme (Indicative)</b>
		<b>£M</b>	<b>£M</b>	<b>£M</b>	<b>£M</b>
<b>Healthy Barnsley</b>	(1) People are safe and feel safe	-	-	-	-
	(2) People live independently with good physical and mental health for as long as possible	0.766	0.533	(0.233)	0.546
	(3) We reduced inequalities in health and income across the borough	-	-	-	-
	<b>Sub Total</b>	<b>0.766</b>	<b>0.533</b>	<b>(0.233)</b>	<b>0.546</b>
<b>Learning Barnsley</b>	(4) People have the opportunities for lifelong learning and developing skills including access to apprenticeships	0.706	0.592	(0.113)	0.302
	(5) Children and young people achieve the best outcomes through improved educational achievement and attainment	4.543	4.047	(0.495)	5.622
	(6) People have access to early help and support.	-	-	-	-
	<b>Sub Total</b>	<b>5.248</b>	<b>4.640</b>	<b>(0.609)</b>	<b>5.924</b>
<b>Growing Barnsley</b>	(7) Business start-ups and existing local businesses are supported to grow and attract new investment, providing opportunities for all.	4.328	2.973	(1.355)	6.782
	(8) People have a welcoming, safe and enjoyable town centre and principal towns as destinations for work, shopping, leisure and culture.	55.140	40.946	(14.195)	57.493
	(9) People are supported to have safe, warm and sustainable homes.	49.639	33.924	(15.715)	22.938
	<b>Sub Total</b>	<b>109.108</b>	<b>77.843</b>	<b>(31.265)</b>	<b>87.213</b>
<b>Sustainable Barnsley</b>	(10) People live in great places, are recycling more and wasting less, feel connected and valued in their community.	0.723	0.763	0.040	0.225
	(11) Our heritage and green spaces are promoted for everyone to enjoy.	2.411	1.222	(1.189)	6.364
	(12) Fossil fuels are being replaced by affordable and sustainable energy and people are able to enjoy more cycling and walking.	2.958	3.831	0.872	5.669
	<b>Sub Total</b>	<b>6.093</b>	<b>5.816</b>	<b>(0.277)</b>	<b>12.258</b>
<b>Enabling Barnsley</b>	(13) We are a modern, inclusive, efficient, productive and high-performing council.	2.682	2.749	0.067	0.895
	<b>Sub Total</b>	<b>2.682</b>	<b>2.749</b>	<b>0.067</b>	<b>0.895</b>
	<b>Total</b>	<b>123.897</b>	<b>91.581</b>	<b>(32.316)</b>	<b>106.836</b>

### Capital Programme Board

2.17. The Capital Programme Board has oversight for the performance management of the Council's capital programme, including South Yorkshire Mayoral Combined Authority schemes where the Council is the lead Authority.

- 2.18. The Oversight Board is particularly important in addressing the Council's capital priorities over the planning period to 2026, especially with anticipated future funding reductions / changes. This is also the case in relation to capital resources that will be re-directed to City Regions as a result of local Devolution Deals and changing Government policies / priorities.
- 2.19. The Oversight Board continues to develop a long-term scheme pipeline as well as considering individual business cases relating to the capital programme. Subsequent reports will be presented to Cabinet as part of the budget setting process to formally approve scheme priorities.

### **3 IMPLICATIONS OF THE DECISION**

#### **3.1 Financial and Risk**

- 3.1.1 The final outturn position against the 2022/23 Approved Capital Programme is an underspend of £32.316M. This is comprised of slippage of £37.274M, rephasing of £3.828M and an increase in scheme costs of £1.130M.
- 3.1.2 The 23/24 Approved Capital Program will be updated to reflect the above, maintaining the rolling 5-year programme

#### **3.2 Legal**

Not applicable.

#### **3.3 Equality**

Not applicable – Equality Impact Assessments are undertaken for key Treasury Management decisions where appropriate.

#### **3.4 Sustainability**

Decision-making wheel not completed – where appropriate individual decision-making wheels would be completed for key capital investment decisions.

#### **3.5 Employee**

None arising from this report.

#### **3.6 Communications**

No specific requirements.

### **4. CONSULTATION**

- 4.1 This report has been prepared in consultation with Link Asset Services and approved by the Treasury Management Panel.

### **5. ALTERNATIVE OPTIONS CONSIDERED**

5.1 Not applicable as reporting year-end position.

**6. REASONS FOR RECOMMENDATIONS**

6.1 Recommendations made in-line with the approved Capital Investment Strategy.

**7. GLOSSARY**

Not applicable.

**8. LIST OF APPENDICES**

Appendix A: Plans V Outturn 2022/23

Appendix B: Variance Analysis 2022/23

Appendix C: Future years' programme

**9. BACKGROUND PAPERS**

Service and Financial Planning 2022/23 – The Council's Medium Term Financial Strategy – 2022/23 Budget recommendations (Cab.9.2.2022/6 refers).

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Report prepared by Director of Finance
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date

**Report Author: Neil Copley**

**Post: Director of Finance**

**Date: 03/05/23**

Project Description	2022/23 Plans	2022/23 Outturn	Variance
<b>2. People live independently with good physical and mental health for as long as possible</b>			
Assisted Living Technology	298	0	-298
<b>Communities Total</b>	<b>298</b>	<b>0</b>	<b>-298</b>
Pilley/Jubilee/Lidgett Rec Ground	2,457	1,787	-670
Millennium Green	8,702	9,200	498
Silkstone Cemetary Extension	519	0	-519
Assembly Way Play Facilities	1,924	0	-1,924
Bly Road Play Area	31,584	31,584	0
Warren Quarry Open Space	4,150	4,150	0
Thurgoland Welfare Scheme	51,169	49,774	-1,395
Phoenix Park - Thurnscoe	25,000	6,076	-18,924
Beck Play Area - Grimethorpe	2,500	0	-2,500
Brierley Recreation Ground	2,848	2,615	-233
Lundhill Road - Footpath Works	75,093	67,426	-7,667
Smithies Rec Fencing	18,520	18,520	0
Old Orchard Site - Grimethorpe	31,073	26,073	-5,000
Newstead Play Area, Athersley	40,169	37,477	-2,692
Former Royston School - Bence & Plaque	1,400	1,400	0
Millhouse Green Play Area	21,727	21,727	0
Crow Edge Play Area	5,591	5,591	0
Goldthorpe Welfare Play Equipment	50,000	10,681	-39,319
Carlton Park Lighting	3,300	3,300	0
Carlton Park - Tennis Nets	4,750	4,750	0
Wombwell Park Refurbishment	5,000	4,901	-99
Smithies Rec Equipment	0	3,538	3,538
East End Crescent - Royston	0	5,150	5,150
Royston Park Bowling Club	0	5,523	5,523
North Road Playing Fields	0	2,000	2,000
Burton Road Rail Fencing	0	990	990
Thurnscoe Bus Stop Improvements	67,400	64,884	-2,516
Dorothy Hyman Phase 2	136,220	123,936	-12,284
Changing Places	20,000	20,000	0
Grimethorpe Miners Welfare Ground	154,994	0	-154,994
<b>Growth &amp; Sustainability Total</b>	<b>766,090</b>	<b>533,054</b>	<b>-233,036</b>
<b>2. People live independently with good physical and mental health for as long as possible Total</b>	<b>766,388</b>	<b>533,054</b>	<b>-233,334</b>
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships</b>			
Libraries Refurbishment	100,000	199,819	99,819
Libraries Mgmt Information System - LMIS	0	11,350	11,350
Replacement Programme for People's Netwo	12,997	0	-12,997
<b>Public Health &amp; Communities Total</b>	<b>112,997</b>	<b>211,169</b>	<b>98,172</b>
Barnsley Civic Development - Phase 2	100,000	100,000	0
Barnsley Museums - Network Connectivity	492,511	281,049	-211,462
<b>Growth &amp; Sustainability Total</b>	<b>592,511</b>	<b>381,049</b>	<b>-211,462</b>
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships Total</b>	<b>705,508</b>	<b>592,218</b>	<b>-113,290</b>
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment</b>			
DFC - ALL SCHOOLS	185,069	402,415	217,346
SCHOOL ACCESS WORKS	5,590	5,155	-435
HEALTH & SAFETY REACTIVE WORKS	122,384	114,913	-7,471
Thurlstone Primary - Increase Admission	9,541	8,205	-1,336
Penistone St Johns - Increase Admissions - P3	345,000	321,509	-23,491
Gawber Primary - Roof	4,088	4,088	0
Milefield Primary - Roofing Works	164,000	162,705	-1,295
SEN Capital Provision Fund	10,978	2,888	-8,090
BSF Capital Contribution Variations	853,271	853,271	0
Penistone Grammar Extension	114,890	13,559	-101,331
Oxspring Primary - Roofing Works	53,936	52,780	-1,156
Hoyland Greenfield - Reroof Nursery	2,352	2,352	0
Thurlstone Primary - School Hall	2,018	0	-2,018
Hoylandswaine Primary - Fire Protection	14,352	14,352	0
Barugh Green Primary - Fencing	931	0	-931
Remedial Works - Fire Risk Assessment	85,000	47,362	-37,638
Remedial Works - Water Distribution Syst	14,000	9,169	-4,831
Shawlands Primary - Air Handling Unit	2,803	3,156	353
Millhouse/Cawthorne - Replace Boilers	888	708	-180
Athersley/Barugh Green - Replace Boilers	1,212	1,212	0
Wilthorpe Primary - Kitchen Ventilation	2,031	2,031	0
Birdwell Primary - Fire Alarm	304	304	0
Shawland Primary - Roof Replacement P2	1,306	1,306	0

Project Description	2022/23 Plans	2022/23 Outturn	Variance
Summer Lane Primary - Pitched Roof P2	1,763	1,763	0
Gawber Primary - Pitched Roof P2	546	611	65
Birdwell Primary - Slate Roof Replacement	140,521	133,402	-7,119
Barugh Green Primary - Convert ICT	2,860	2,860	0
Keresforth Primary - Improve Facilities	11,580	7,694	-3,886
Gawber Primary - Entrance Works	18,050	16,304	-1,746
Penistone Grammar School - SEN Places	916,829	916,533	-296
Royston Meadstead - Resource Provision	15,000	14,398	-602
Astrea Dearne Ac - 20 Athena Places	872	0	-872
Cudworth Churchfield Primary - 10 RP Places	58,696	58,696	0
Birkwood Primary School Extension	508,850	531,098	22,248
Capital Expenditure Support	30,000	0	-30,000
Summar Lane Primary - Toilet Facilities	29,375	29,375	0
Thurgoland Primary - Kitchen Works	47,007	47,007	0
Gawber Primary - Entrance Works P2	102,935	110,198	7,263
Really NEET Provision	18,195	18,195	0
Parkside Primary - Sensory & Nurture Space	21,885	0	-21,885
Elmhirst Youth Centre	304,000	126,232	-177,768
Athersley IKIC Centre	98,000	0	-98,000
All Saints Academy Adaptations	19,806	0	-19,806
Children in Care - Residential Home	200,000	9,561	-190,439
<b>Childrens Services Total</b>	<b>4,542,714</b>	<b>4,047,368</b>	<b>-495,345</b>
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment Total</b>	<b>4,542,714</b>	<b>4,047,368</b>	<b>-495,345</b>
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all</b>			
Digital Media Centre	30,000	30,000	0
Strategic Business Parks Eco Plan	252,000	98,094	-153,906
Barnsley Property Investment Fund Phase 2	337,937	319,750	-18,187
Principal Towns	971,367	263,457	-707,910
DMC1 Refurbishment	22,701	22,701	0
Principal Towns Phase 2	282,160	282,160	0
Goldthorpe Towns Fund	85,550	20,895	-64,655
High Street Heritage Action Zone	1,879,369	1,877,549	-1,820
CDF Elsecar	467,168	58,542	-408,626
<b>Growth &amp; Sustainability Total</b>	<b>4,328,252</b>	<b>2,973,149</b>	<b>-1,355,103</b>
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all Total</b>	<b>4,328,252</b>	<b>2,973,149</b>	<b>-1,355,103</b>
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture</b>			
Town Centre CCTV Upgrade	15,282	88,186	72,904
<b>Public Health &amp; Communities Total</b>	<b>15,282</b>	<b>88,186</b>	<b>72,904</b>
Capital Feasibility Monies	1,696,291	155,015	-1,541,276
<b>Core Total</b>	<b>1,696,291</b>	<b>155,015</b>	<b>-1,541,276</b>
Royston Park Car Park	3,255	3,255	0
Glass Works Development Phase 2	9,403,296	7,838,737	-1,564,559
J36 HCA Land Rockingham	145,419	16,159	-129,260
Project Management Costs	488,835	197,688	-291,147
Superfast Broadband Phase 2	192,827	109,871	-82,956
Planned Maintenance	1,619,680	1,605,166	-14,514
Market Gate Bridge	4,767,291	5,203,859	436,568
Refurbishment of the Core Building	47,219	56,987	9,768
M1 J37 Phase 1	250,807	245,462	-5,345
Acquisition of 35 Eldon Street Barnsley	126,173	22,328	-103,845
PIF3	76,808	29,375	-47,433
Glassworks - Public Realm	387,883	0	-387,883
M1 J37 Phase 2	5,428,050	6,219,293	791,243
Click & Collect Hub - RAP	84,095	81,961	-2,134
The Seam Digital Campus	1,810,414	1,355,643	-454,771
Youth Zone	506,372	265,106	-241,266
Goldthorpe Towns Fund - DLUHC	5,357,551	2,065,798	-3,291,753
M1 J37 PPP Bridge	1,898,984	1,084,533	-814,451
Penistone Bridge End Highways	110,784	61,230	-49,554
Principal Towns Phase 3	68,000	96,315	28,315
LUF - Youth Place & Space	12,596	12,596	0
LUF - NAVE	12,596	12,596	0
SYMCA Feasibility	603,000	451,374	-151,626
Public Sector Decarbonisation Scheme	1,213,970	1,115,728	-98,242
LAD2	1,697,136	469,597	-1,227,539
Sustainable Warmth	5,463,481	100,968	-5,362,513
Road Safety / Danger Reduction	300,000	157,609	-142,391
Traffic Signals	430,000	478,298	48,298
Condition Surveys	50,000	23,926	-26,074



Project Description	2022/23 Plans	2022/23 Outturn	Variance
Assessment Programme	79,000	79,898	898
Retaining Walls General	100,000	67,655	-32,345
Carriageways Planned Maintenance	1,292,000	1,733,775	441,775
Footways Planned Maintenance	840,000	1,161,786	321,786
Street Lighting Planned Maintenance	432,762	521,378	88,616
Structures Planned Maintenance	50,000	39,801	-10,199
Drainage Planned Maintenance	740,000	1,234,947	494,947
Traffic Signs & SNP Planned Maintenance	200,000	168,451	-31,549
Principal Roads	140,000	74,922	-65,078
Planned Patching Programme	319,900	279,048	-40,852
Group A Street Lights LED Replacement	750,000	735,374	-14,626
Medium Term Programme LRP CW	259,414	360,097	100,683
Lining Programme	100,000	218,980	118,980
Local Roads Reactive Drainage	200,000	0	-200,000
Land Drainage Reactive Works	60,000	0	-60,000
Planned/Route based signage	50,000	49,468	-532
Street Name Plates	60,000	56,651	-3,349
Medium Term Programme LRP FW	85,000	121,023	36,023
Safer Roads	400,000	80,316	-319,684
SURFACE DRESSING	220,000	271,812	51,812
MEMBERS LOCAL PRIORITY SCHEMES (MLPS)	250,000	210,872	-39,128
RIVER DEARNE BRIDGE (A6195)	0	6,503	6,503
Thurgoland Bank Stabilisation	306,375	306,375	0
Ballfield Lane LRP Resurfacing	124,551	127,171	2,620
Peel Street LRP Resurfacing	146,000	146,000	0
Carlton (Hill) Road LRP Resurfacing	0	145,914	145,914
Honeywell Lane LRP Resurfacing	112,775	112,775	0
Honeywell Street LRP Resurfacing	120,793	120,793	0
Queens Drive LRP Resurfacing	165,157	165,157	0
Smithies Lane LRP Resurfacing	262,000	167,497	-94,503
Brookhill Lane LRP Resurfacing	134,751	134,750	-1
Upper Hoyland Road LRP Resurfacing	132,300	144,840	12,540
Higham Common Road LRP Resurfacing	204,000	211,574	7,574
Carriageway Retread Programme	80,000	313,895	233,895
Resurfacing Adopted Backings	180,000	137,104	-42,896
Gawber Rd/Pogmoor Rd-Signals Upgrade	126,500	5,906	-120,594
Cutting Edge/Kingwell Rd-Signals Upgrade	95,000	91,225	-3,775
Traffic Signals-LED Retrofit	185,000	1,545	-183,455
PRN-A638 Huddersfield Road, Darton	185,000	0	-185,000
PRN-A628 Dodworth Road (Townend-M1)	191,810	191,810	0
PRN-A635 Doncaster Road (Taylor Row-Cemetery Rd)	249,116	249,381	265
PRN-A629 Halifax Rd (Smithy Hill-E Thorpe)	160,000	0	-160,000
PRN-A628 Barnsley Rd (Cooper Ln-Arrester Bed)	295,000	326,521	31,521
PRN-A628 Shafton Rbt	130,000	130,000	0
PRN-A616 Whams Road (H'Head to Old Manc Rd)	328,075	328,075	0
PRN-A635 Lane Head Road (M1 to Cawthorn village)	200,000	180,808	-19,192
Green Road Penistone Trash Screen	30,000	0	-30,000
Car Parking Strategy	100,000	109,119	9,119
<b>Growth &amp; Sustainability Total</b>	<b>53,428,801</b>	<b>40,702,450</b>	<b>-12,726,350</b>
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture Total</b>	<b>55,140,374</b>	<b>40,945,651</b>	<b>-14,194,722</b>
<b>9. People are supported to have safe warm and welcoming homes</b>			
Homeless and Rough Sleeper Plan	57,811	54,293	-3,518
<b>Public Health &amp; Communities Total</b>	<b>57,811</b>	<b>54,293</b>	<b>-3,518</b>
Disabled Facilities Grant	4,300,000	5,134,214	834,214
<b>Place Health &amp; Adult Social Care Total</b>	<b>4,300,000</b>	<b>5,134,214</b>	<b>834,214</b>
BHS New Starts	0	100,366	100,366
20/21 BHS Bolton on Dearne	257,000	5,456	-251,544
20/21 BHS Hoyland	50,000	5,766	-44,234
20/21 BHS Kendray	24,000	4,565	-19,435
20/21 BHS Grimethorpe	43,239	1,857	-41,382
20/21 BHS Cudworth	28,000	14,157	-13,843
20/21 BHS Monk Bretton	70,000	10,925	-59,075
20/21 BHS Penistone	0	64	64
20/21 BHS Royston	16,000	6,448	-9,552
20/21 Gas Elemental Programme	134,504	36,633	-97,871
21/22 BHS Honeywell	163,000	189,473	26,473
21/22 BHS Kingstone	254,000	305,044	51,044
21/22 BHS Royston	16,000	0	-16,000
21/22 BHS Town	0	55,542	55,542
21/22 BHS Worsbrough Dale	281,000	272,516	-8,484
21/22 BHS Hoyland	120,282	446	-119,836
21/22 BHS Platts Common	150,000	103,250	-46,750

Project Description	2022/23 Plans	2022/23 Outturn	Variance
21/22 BHS Thurnscoe	650,000	723,102	73,102
21/22 Timber Floor Replacement Scheme	57,992	122,756	64,764
22/23 BHS Athersley South	374,000	138,887	-235,113
22/23 BHS Gilroyd/Dodworth	2,534,888	1,855,560	-679,328
22/23 BHS Shafton	390,000	274,078	-115,922
22/23 BHS Wilthorpe	199,000	345,183	146,183
22/23 BHS Worsbrough Common/Dale	1,527,000	1,556,687	29,687
22/23 BHS Barnsley West	1,768,000	1,796,320	28,320
22/23 BHS Hoyland St Peters	938,000	646,850	-291,150
22/23 BHS Jump	1,452,777	900,925	-551,852
22/23 BHS Darfield	1,069,616	724,782	-344,834
22/23 BHS Wombwell	706,160	495,796	-210,364
Gas Elemental	1,009,000	52,769	-956,231
Major Adaptations	0	1,054	1,054
20/21 Extensive Structural	0	2,600	2,600
20/21 Sprinkler Insatallation Prog	1,636,864	1,081,715	-555,149
21/22 Major Adaptations 21 Bedford	0	535	535
Major Adaptations 40 Burton Road	166,329	139,043	-27,286
Major Adaptations 103 Gerald Road	156,554	150,560	-5,994
21/22 Major Adapt 127 Neville Avenue	0	92,711	92,711
22/23 Major Adaptations	1,907,000	1,689,910	-217,090
22/23 Planned Replacements	1,547,000	1,563,057	16,057
22/23 Central Heating Responsive	481,000	503,528	22,528
22/23 Extensive Structural	828,000	1,003,310	175,310
22/23 Community Centre Rewires	65,000	82,904	17,904
22/23 Major Voids	1,357,000	1,330,876	-26,124
22/23 Property Acquisition Upgrades	0	259	259
Smoke Alarms & CO	2,044,000	1,168,777	-875,223
Fire Safety	1,473,950	129,424	-1,344,526
Spandrel Panels	522,112	0	-522,112
Asbestos Removal Aldham House & Royston	194,497	0	-194,497
22/23 Major Adaptations - Conversions/Extensions	277,117	0	-277,117
Water Ingress	1,000,000	68,718	-931,282
Major Adap - 14 Worsborough Ro	0	505	505
22/23 District Heating	300,000	199,091	-100,909
Empty Homes Acquisitions	354,968	348,608	-6,360
New Build Billingley View	2,256,469	1,963,693	-292,776
Laithe Lane Housing Development	1,131,742	1,175,306	43,564
Goldthorpe Market	2,308,632	348,301	-1,960,331
New Build St Michaels	5,516,000	3,173,129	-2,342,871
Insurance 16 Chapel Road Pilley	0	53	53
Enviro Imps - Malborough/Lansdowne	0	56,180	56,180
Conversion - 18/20 Woodhall	0	726	726
IT Repair System	1,311,065	762,163	-548,902
Empty Home P & R BCB	437,547	171,772	-265,775
22/23 CRS	386,000	314,630	-71,370
22/23 Capitalised Salaries	178,000	0	-178,000
<b>HRA Total</b>	<b>42,120,304</b>	<b>28,269,340</b>	<b>-13,850,964</b>
Property Flood Resilience	0	2,991	2,991
Longcar PDC Housing Development	0	27,152	27,152
Replacement Of Boilers At Metrodome	0	74,978	74,978
Empty Homes	127,963	63,261	-64,702
Affordable Warmth	500,000	232,596	-267,404
HIF Grant Keepmoat	22,108	22,108	0
Social Housing Decarbonisation Fund	2,511,132	43,539	-2,467,593
<b>Growth &amp; Sustainability Total</b>	<b>3,161,203</b>	<b>466,624</b>	<b>-2,694,579</b>
<b>9. People are supported to have safe warm and welcoming homes Total</b>	<b>49,639,318</b>	<b>33,924,471</b>	<b>-15,714,847</b>
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community</b>			
BIN REPLACEMENT PROGRAMME	301,197	358,607	57,410
Transfer Loading Station	418,852	404,349	-14,503
Binrastructure	3,000	0	-3,000
<b>Growth &amp; Sustainability Total</b>	<b>723,049</b>	<b>762,956</b>	<b>39,907</b>
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community Total</b>	<b>723,049</b>	<b>762,956</b>	<b>39,907</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy</b>			
Worsbrough & Elsecar Reservoirs	500,000	345,278	-154,722
<b>Core Total</b>	<b>500,000</b>	<b>345,278</b>	<b>-154,722</b>
Countryside Sites & POS	2,175	2,175	0
RSPB Old Moor	30,000	30,000	0
Worsbrough Wet Woodland Rescue	17,919	17,919	0
Bolton Brickyard Ponds	17,026	17,026	0
Athersley Memorial Lake	15,000	0	-15,000

Project Description	2022/23 Plans	2022/23 Outturn	Variance
Swanee Pond - Yews Lane	12,300	12,300	0
Carlton Marsh Reserve	1,844	1,939	95
Churchfield Gardens/St Mary's Churchyard	0	10,689	10,689
Elsecar Master Plan	77,528	54,589	-22,939
Cannon Hall Parks for People	148,300	25,250	-123,050
Wentworth Castle & Stainborough Park	105,646	105,646	0
Acquisition of New Cremators	21,128	21,127	-1
Worsbrough Mill shop refit	17,612	10,018	-7,594
Covid Memorial	5,658	185	-5,473
Cannon Hall North Glass Refurbishment	41,240	31,498	-9,742
Worsborough Mill Car Park	5,455	2,455	-3,000
Crematorium Reception	142,549	138,522	-4,027
Parks Safety Surfacing	39,225	68,487	29,262
Parkside Sports Facility	816,507	110,870	-705,637
Parks Levelling Up	66,500	56,636	-9,864
EV Charging Units	52,299	2,710	-49,589
SYMCA EV Charge Points	275,385	157,102	-118,283
<b>Growth &amp; Sustainability Total</b>	<b>500,000</b>	<b>345,278</b>	<b>-154,722</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy Total</b>	<b>2,411,296</b>	<b>1,222,420</b>	<b>-1,188,876</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking</b>			
Transforming Cities Fund	1,955,068	2,858,549	903,481
Active Travel Tranche 2	502,947	471,807	-31,140
Trans Pennine Trail - Tranche 4	500,274	500,354	80
<b>Growth &amp; Sustainability Total</b>	<b>2,958,289</b>	<b>3,830,710</b>	<b>872,421</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking Total</b>	<b>2,958,289</b>	<b>3,830,710</b>	<b>872,421</b>
<b>13. Enabling Barnsley</b>			
SAP Success Factors	223,443	178,121	-45,322
SAP Infrastructure Report	7,686	0	-7,686
NGFL Replacement Devices	81,669	81,669	0
Smart Working	1,371,163	1,422,419	51,256
IT Infrastructure Refresh	231,738	404,044	172,306
Commerce House Refurbishment	400,000	296,341	-103,659
Relinquish Priory Lease	365,950	365,950	0
<b>Core Total</b>	<b>2,681,649</b>	<b>2,748,544</b>	<b>66,896</b>
<b>13. We are a modern, inclusive, efficient, productive and high-performing council.</b>	<b>2,681,649</b>	<b>2,748,544</b>	<b>66,896</b>
<b>Grand Total</b>	<b>123,896,837</b>	<b>91,580,541</b>	<b>-32,316,293</b>

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Project Description	2022/23 Variance	2022/23 Slippage	2022/23 Rephasing	2022/23 Variation in Costs
<b>2. People live independently with good physical and mental health for as long as possible</b>				
Assisted Living Technology	-298	-298	0	0
<b>Place Health &amp; Adult Social Care Total</b>	<b>-298</b>	<b>-298</b>	<b>0</b>	<b>0</b>
Pilley/Jubilee/Lidgett Rec Ground	-670	-670	0	0
Millennium Green	498	0	0	498
Silkstone Cemetary Extension	-519	-519	0	0
Assembly Way Play Facilities	-1,924	-1,924	0	0
Thurgoland Welfare Scheme	-1,395	-1,395	0	0
Phoenix Park - Thurnscoe	-18,924	-18,924	0	0
Beck Play Area - Grimethorpe	-2,500	-2,500	0	0
Brierley Recreation Ground	-233	-233	0	0
Lundhill Road - Footpath Works	-7,667	-7,667	0	0
Old Orchard Site - Grimethorpe	-5,000	-5,000	0	0
Newstead Play Area, Athersley	-2,692	-2,692	0	0
Goldthorpe Welfare Play Equipment	-39,319	-39,319	0	0
Wombwell Park Refurbishment	-99	-99	0	0
Smithies Rec Equipment	3,538	0	3,538	0
East End Crescent - Royson	5,150	0	5,150	0
Royston Park Bowling Club	5,523	0	5,523	0
North Road Playing Fields	2,000	0	2,000	0
Burton Road Rail Fencing	990	0	990	0
Thurnscoe Bus Stop Improvements	-2,516	-2,516	0	0
Dorothy Hyman Phase 2	-12,284	-12,284	0	0
Grimethorpe Miners Welfare Ground	-154,994	-154,994	0	0
<b>Growth &amp; Sustainability Total</b>	<b>-233,036</b>	<b>-250,736</b>	<b>17,201</b>	<b>498</b>
<b>2. People live independently with good physical and mental health for as long as possible Total</b>	<b>-233,334</b>	<b>-251,034</b>	<b>17,201</b>	<b>498</b>
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships</b>				
Libraries Refurbishment	99,819	0	99,819	0
Libraries Mgmt Information System - LMIS	11,350	0	11,350	0
Replacement Programme for People's Netwo	-12,997	-12,997	0	0
<b>Public Health &amp; Communities Total</b>	<b>98,172</b>	<b>-12,997</b>	<b>111,169</b>	<b>0</b>
Barnsley Museums - Network Connectivity	-211,462	-211,462	0	0
<b>Growth &amp; Sustainability Total</b>	<b>-211,462</b>	<b>-211,462</b>	<b>0</b>	<b>0</b>
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships Total</b>	<b>-113,290</b>	<b>-224,459</b>	<b>111,169</b>	<b>0</b>
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment</b>				
DFC - ALL SCHOOLS	217,346	0	0	217,346
SCHOOL ACCESS WORKS	-435	-435	0	0
HEALTH & SAFETY REACTIVE WORKS	-7,471	-7,471	0	0
Thurlstone Primary - Increase Admission	-1,336	-1,336	0	0
Penistone St Johns - Increase Admissions - P3	-23,491	-23,491	0	0
Milefield Primary - Roofing Works	-1,295	-1,295	0	0
SEN Capital Provision Fund	-8,090	-8,090	0	0
Penistone Grammar Extension	-101,331	-101,331	0	0
Oxspring Primary - Roofing Works	-1,156	-1,156	0	0
Thurlstone Primary - School Hall	-2,018	-2,018	0	0
Barugh Green Primary - Fencing	-931	-931	0	0
Remedial Works - Fire Risk Assessment	-37,638	-37,638	0	0
Remedial Works - Water Distribution Syst	-4,831	-4,831	0	0
Shawlands Primary - Air Handling Unit	353	0	0	353
Millhouse/Cawthorne - Replace Boilers	-180	-180	0	0
Gawber Primary - Pitched Roof P2	65	0	0	65
Birdwell Primary - Slate Roof Replacement	-7,119	-7,119	0	0
Keresforth Primary - Improve Facilities	-3,886	-3,886	0	0
Gawber Primary - Entrance Works	-1,746	-1,746	0	0
Penistone Grammar School - SEN Places	-296	-296	0	0
Royston Meadstead - Resource Provision	-602	-602	0	0
Astrea Dearne Ac - 20 Athena Places	-872	-872	0	0
Birkwood Primary School Extension	22,248	0	22,248	0
Capital Expenditure Support	-30,000	-30,000	0	0
Gawber Primary - Entrance Works P2	7,263	0	2,889	4,374
Parkside Primary - Sensory & Nurture Space	-21,885	-21,885	0	0
Elmhirst Youth Centre	-177,768	-177,768	0	0
Athersley IKIC Centre	-98,000	-98,000	0	0
All Saints Academy Adaptations	-19,806	-19,806	0	0
Children in Care - Residential Home	-190,439	-190,439	0	0
<b>Childrens Services Total</b>	<b>-495,347</b>	<b>-742,621</b>	<b>25,137</b>	<b>222,138</b>
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment Total</b>	<b>-495,347</b>	<b>-742,621</b>	<b>25,137</b>	<b>222,138</b>

Project Description	2022/23 Variance	2022/23 Slippage	2022/23 Rephasing	2022/23 Variation in Costs
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all</b>				
Strategic Business Parks Eco Plan	-153,906	-153,906	0	0
Barnsley Property Investment Fund Phase 2	-18,187	-18,187	0	0
Principal Towns	-707,910	-707,910	0	0
Goldthorpe Towns Fund	-64,655	-64,655	0	0
High Street Heritage Action Zone	-1,820	-1,820	0	0
CDF Elsecar	-408,626	-408,626	0	0
<b>Growth &amp; Sustainability Total</b>	<b>-1,355,103</b>	<b>-1,355,103</b>	<b>0</b>	<b>0</b>
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all Total</b>	<b>-1,355,103</b>	<b>-1,355,103</b>	<b>0</b>	<b>0</b>
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture</b>				
Town Centre CCTV Upgrade	72,904	0	0	72,904
<b>Public Health &amp; Communities Total</b>	<b>72,904</b>	<b>0</b>	<b>0</b>	<b>72,904</b>
Capital Feasibility Monies	-1,541,276	-1,541,276	0	0
<b>Core Total</b>	<b>-1,541,276</b>	<b>-1,541,276</b>	<b>0</b>	<b>0</b>
Glass Works Development Phase 2	-1,564,559	-1,564,559	0	0
J36 HCA Land Rockingham	-129,260	-129,260	0	0
Project Management Costs	-291,147	-291,147	0	0
Superfast Broadband Phase 2	-82,956	-82,956	0	0
Planned Maintenance	-14,514	-14,514	0	0
Market Gate Bridge	436,568	0	436,568	0
Refurbishment of the Core Building	9,768	0	0	9,768
M1 J37 Phase 1	-5,345	-5,345	0	0
Acquisition of 35 Eldon Street Barnsley PIF3	-103,845	-103,845	0	0
Glassworks - Public Realm	-47,433	-47,433	0	0
M1 J37 Phase 2	-387,883	-387,883	0	0
M1 J37 Phase 2	791,243	0	791,243	0
Click & Collect Hub - RAP	-2,134	-2,134	0	0
The Seam Digital Campus	-454,771	-454,771	0	0
Youth Zone	-241,266	-241,266	0	0
Goldthorpe Towns Fund - DLUHC	-3,291,753	-3,291,753	0	0
M1 J37 PPP Bridge	-814,451	-814,451	0	0
Penistone Bridge End Highways	-49,554	-49,554	0	0
Principal Towns Phase 3	28,315	0	28,315	0
SYMCA Feasibility	-151,626	-151,626	0	0
Public Sector Decarbonisation Scheme	-98,242	-98,242	0	0
LAD2	-1,227,539	-1,227,539	0	0
Sustainable Warmth	-5,362,513	-5,362,513	0	0
Road Safety / Danger Reduction	-142,391	-142,391	0	0
Traffic Signals	48,298	0	0	48,298
Condition Surveys	-26,074	0	0	-26,074
Assessment Programme	898	0	0	898
Retaining Walls General	-32,345	0	0	-32,345
Carriageways Planned Maintenance	441,775	0	0	441,775
Footways Planned Maintenance	321,786	0	0	321,786
Street Lighting Planned Maintenance	88,616	0	0	88,616
Structures Planned Maintenance	-10,199	0	0	-10,199
Drainage Planned Maintenance	494,947	0	0	494,947
Traffic Signs & SNP Planned Maintenance	-31,549	0	0	-31,549
Principal Roads	-65,078	0	0	-65,078
Planned Patching Programme	-40,852	0	0	-40,852
Group A Street Lights LED Replacement	-14,626	-14,626	0	0
Medium Term Programme LRP CW	100,683	0	0	100,683
Lining Programme	118,980	0	0	118,980
Local Roads Reactive Drainage	-200,000	0	0	-200,000
Land Drainage Reactive Works	-60,000	0	0	-60,000
Planned/Route based signage	-532	0	0	-532
Street Name Plates	-3,349	0	0	-3,349
Medium Term Programme LRP FW	36,023	0	0	36,023
Safer Roads	-319,684	-319,684	0	0
SURFACE DRESSING	51,812	0	0	51,812
MEMBERS LOCAL PRIORITY SCHEMES (MLPS)	-39,128	-39,128	0	0
RIVER DEARNE BRIDGE (A6195)	6,503	0	0	6,503
Ballfield Lane LRP Resurfacing	2,620	0	0	2,620
Carlton (Hill) Road LRP Resurfacing	145,914	0	145,914	0
Smithies Lane LRP Resurfacing	-94,503	0	0	-94,503
Brookhill Lane LRP Resurfacing	-1	0	0	-1
Upper Hoyland Road LRP Resurfacing	12,540	0	0	12,540
Higham Common Road LRP Resurfacing	7,574	0	0	7,574
Carriageway Retread Programme	233,895	0	233,895	0
Resurfacing Adopted Backings	-42,896	0	0	-42,896
Gawber Rd/Pogmoor Rd-Signals Upgrade	-120,594	-120,594	0	0

Project Description	2022/23 Variance	2022/23 Slippage	2022/23 Rephasing	2022/23 Variation in Costs
Cutting Edge/Kingwell Rd-Signals Upgrade	-3,775	0	0	-3,775
Traffic Signals-LED Retrofit	-183,455	-183,455	0	0
PRN-A638 Huddersfield Road, Darton	-185,000	-185,000	0	0
PRN-A635 Doncaster Road (Taylor Row-Cemetery Rd)	265	0	0	265
PRN-A629 Halifax Rd (Smithy Hill-E Thorpe)	-160,000	-160,000	0	0
PRN-A628 Barnsley Rd (Cooper Ln-Arrester Bed)	31,521	0	0	31,521
PRN-A635 Lane Head Road (M1 to Cawthorn village)	-19,192	0	0	-19,192
Green Road Penistone Trash Screen	-30,000	-30,000	0	0
Car Parking Strategy	9,119	0	9,119	0
<b>Growth &amp; Sustainability Total</b>	<b>-12,726,350</b>	<b>-15,515,669</b>	<b>1,645,055</b>	<b>1,144,264</b>
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture Total</b>	<b>-14,194,722</b>	<b>-17,056,945</b>	<b>1,645,055</b>	<b>1,217,169</b>
<b>9. People are supported to have safe warm and welcoming homes</b>				
Homeless and Rough Sleeper Plan	-3,518	-3,518	0	0
<b>Public Health &amp; Communities Total</b>	<b>-3,518</b>	<b>-3,518</b>	<b>0</b>	<b>0</b>
Disabled Facilities Grant	834,214	0	834,214	0
<b>Place Health &amp; Adult Social Care Total</b>	<b>834,214</b>	<b>0</b>	<b>834,214</b>	<b>0</b>
BHS New Starts	100,366	0	0	100,366
20/21 BHS Bolton on Dearne	-251,544	0	0	-251,544
20/21 BHS Hoyland	-44,234	0	0	-44,234
20/21 BHS Kendray	-19,435	0	0	-19,435
20/21 BHS Grimethorpe	-41,382	0	0	-41,382
20/21 BHS Cudworth	-13,843	0	0	-13,843
20/21 BHS Monk Bretton	-59,075	0	0	-59,075
20/21 BHS Penistone	64	0	0	64
20/21 BHS Royston	-9,552	0	0	-9,552
20/21 Gas Elemental Programme	-97,871	0	0	-97,871
21/22 BHS Honeywell	26,473	0	0	26,473
21/22 BHS Kingstone	51,044	0	0	51,044
21/22 BHS Royston	-16,000	0	0	-16,000
21/22 BHS Town	55,542	0	0	55,542
21/22 BHS Worsbrough Dale	-8,484	0	0	-8,484
21/22 BHS Hoyland	-119,836	0	0	-119,836
21/22 BHS Platts Common	-46,750	0	0	-46,750
21/22 BHS Thurnscoe	73,102	0	0	73,102
21/22 Timber Floor Replacement Scheme	64,764	0	0	64,764
22/23 BHS Athersley South	-235,113	-235,113	0	0
22/23 BHS Gilroyd/Dodworth	-679,328	-475,139	0	-204,189
22/23 BHS Shafton	-115,922	-115,922	0	0
22/23 BHS Wilthorpe	146,183	0	0	146,183
22/23 BHS Worsbrough Common/Dale	29,687	0	0	29,687
22/23 BHS Barnsley West	28,320	0	0	28,320
22/23 BHS Hoyland St Peters	-291,150	-291,150	0	0
22/23 BHS Jump	-551,852	-551,852	0	0
22/23 BHS Darfield	-344,834	-335,803	0	-9,031
22/23 BHS Wombwell	-210,364	-210,364	0	0
Gas Elemental	-956,231	-956,231	0	0
Major Adaptations	1,054	0	0	1,054
20/21 Extensive Structural	2,600	0	0	2,600
20/21 Sprinkler Insatallation Prog	-555,149	-555,149	0	0
21/22 Major Adaptations 21 Bedford	535	0	0	535
Major Adaptations 40 Burton Road	-27,286	-27,286	0	0
Major Adaptations 103 Gerald Road	-5,994	-5,994	0	0
21/22 Major Adapt 127 Neville Avenue	92,711	0	0	92,711
22/23 Major Adaptations	-217,090	0	0	-217,090
22/23 Planned Replacements	16,057	0	0	16,057
22/23 Central Heating Responsive	22,528	0	0	22,528
22/23 Extensive Structural	175,310	0	0	175,310
22/23 Community Centre Rewires	17,904	0	0	17,904
22/23 Major Voids	-26,124	0	0	-26,124
22/23 Property Acquisition Upgrades	259	0	0	259
Smoke Alarms & CO	-875,223	-875,223	0	0
Fire Safety	-1,344,526	-1,344,526	0	0
Spandrel Panels	-522,112	-522,112	0	0
Asbestos Removal Aldham House & Royston	-194,497	-194,497	0	0
22/23 Major Adaptations - Conversions/Extensions	-277,117	-183,612	0	-93,505
Water Ingress	-931,282	-931,282	0	0
Major Adap - 14 Worsborough Ro	505	0	0	505
22/23 District Heating	-100,909	0	0	-100,909
Empty Homes Acquisitions	-6,360	-6,360	0	0
New Build Billingley View	-292,776	-292,776	0	0
Laitnes Lane Housing Development	43,564	0	0	43,564
Goldthorpe Market	-1,960,331	-1,960,331	0	0
New Build St Michaels	-2,342,871	-2,342,871	0	0

Project Description	2022/23 Variance	2022/23 Slippage	2022/23 Rephasing	2022/23 Variation in Costs
Insurance 16 Chapel Road Pilley	53	0	0	53
Enviro Imps - Malborough/Lansdowne	56,180	0	0	56,180
Conversion - 18/20 Woodhall	726	0	0	726
IT Repair System	-548,902	-548,902	0	0
Empty Home P & R BCB	-265,775	-265,775	0	0
22/23 CRS	-71,370	0	0	-71,370
22/23 Capitalised Salaries	-178,000	-178,000	0	0
<b>HRA Total</b>	<b>-13,850,964</b>	<b>-13,406,270</b>	<b>0</b>	<b>-444,695</b>
Property Flood Resilience	2,991	0	0	2,991
Longcar PDC Housing Development	27,152	0	0	27,152
Replacement Of Boilers At Metrodome	74,978	0	0	74,978
Empty Homes	-64,702	-64,702	0	0
Affordable Warmth	-267,404	-267,404	0	0
Social Housing Decarbonisation Fund	-2,467,593	-2,467,593	0	0
<b>Growth &amp; Sustainability Total</b>	<b>-2,694,579</b>	<b>-2,799,700</b>	<b>0</b>	<b>105,121</b>
<b>9. People are supported to have safe warm and welcoming homes Total</b>	<b>-15,714,847</b>	<b>-16,209,487</b>	<b>834,214</b>	<b>-339,574</b>
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community</b>				
BIN REPLACEMENT PROGRAMME	57,410	0	57,410	0
Transfer Loading Station	-14,503	-14,503	0	0
Binrastructure	-3,000	-3,000	0	0
<b>Growth &amp; Sustainability Total</b>	<b>39,907</b>	<b>-17,503</b>	<b>57,410</b>	<b>0</b>
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community Total</b>	<b>39,907</b>	<b>-17,503</b>	<b>57,410</b>	<b>0</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy</b>				
Worsbrough & Elsecar Reservoirs	-154,722	-154,722	0	0
<b>Core Total</b>	<b>-154,722</b>	<b>-154,722</b>	<b>0</b>	<b>0</b>
Athersley Memorial Lake	-15,000	-15,000	0	0
Carlton Marsh Reserve	95	0	0	95
Churchfield Gardens/St Mary's Churchyard	10,689	0	10,689	0
Elsecar Master Plan	-22,939	-22,939	0	0
Cannon Hall Parks for People	-123,050	-123,050	0	0
Acquisition of New Cremators	-1	0	0	-1
Worsbrough Mill shop refit	-7,594	-7,594	0	0
Covid Memorial	-5,473	-5,473	0	0
Cannon Hall North Glass Refurbishment	-9,742	-9,742	0	0
Worsborough Mill Car Park	-3,000	-3,000	0	0
Crematorium Reception	-4,027	-4,027	0	0
Parks Safety Surfacing	29,262	0	0	29,262
Parkside Sports Facility	-705,637	-705,637	0	0
Parks Levelling Up	-9,864	-9,864	0	0
EV Charging Units	-49,589	-49,589	0	0
SYMCA EV Charge Points	-118,283	-118,283	0	0
<b>Growth &amp; Sustainability Total</b>	<b>-1,034,154</b>	<b>-1,074,199</b>	<b>10,689</b>	<b>29,356</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy Total</b>	<b>-1,188,876</b>	<b>-1,228,920</b>	<b>10,689</b>	<b>29,356</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking</b>				
Transforming Cities Fund	903,481	0	903,481	0
Active Travel Tranche 2	-31,140	-31,140	0	0
Trans Pennine Trail - Tranche 4	80	0	0	80
<b>Growth &amp; Sustainability Total</b>	<b>872,421</b>	<b>-31,140</b>	<b>903,481</b>	<b>80</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking Total</b>	<b>872,421</b>	<b>-31,140</b>	<b>903,481</b>	<b>80</b>
<b>13. Enabling Barnsley</b>				
SAP Success Factors	-45,322	-45,322	0	0
SAP Infrastructure Report	-7,686	-7,686	0	0
Smart Working	51,256	0	51,256	0
IT Infrastructure Refresh	172,306	0	172,306	0
Commerce House Refurbishment	-103,659	-103,659	0	0
<b>Core Total</b>	<b>66,896</b>	<b>-156,667</b>	<b>223,562</b>	<b>0</b>
<b>13. We are a modern, inclusive, efficient, productive and high-performing council.</b>	<b>66,896</b>	<b>-156,667</b>	<b>223,562</b>	<b>0</b>
<b>Grand Total</b>	<b>-32,316,295</b>	<b>-37,273,880</b>	<b>3,827,918</b>	<b>1,129,666</b>



Project Description	Existing 2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	Overall Budget
<b>2. People live independently with good physical and mental health for as long as possible</b>					
Barnsley Boundary Footpath Improvements	10,000	0	0	0	10,000
The Mullins Anti-Vehicle Protection	7,427	0	0	0	7,427
Barnsley Golf Club Improvements	10,457	0	0	0	10,457
Monk Bretton Cemetery Extension	55,559	0	0	0	55,559
Rabbit Ings Royston - Pitch Access	4,200	0	0	0	4,200
Rabbit Ings Football Pitch Imp	20,000	0	0	0	20,000
Grimethrope Park Gates	2,100	0	0	0	2,100
Smithies Rec Equipment	16,700	0	0	0	16,700
New Lodge Play Area	16,700	0	0	0	16,700
East End Crescent - Royston	6,000	0	0	0	6,000
Royston Park Bowling Club	6,000	0	0	0	6,000
North Road Playing Fields	2,000	0	0	0	2,000
Carlton Marsh Barrier Gate	1,250	0	0	0	1,250
Burton Road Rail Fencing	1,000	0	0	0	1,000
Improvements to Carlton Park	3,700	0	0	0	3,700
Laithes Lane Football Pitch	35,000	0	0	0	35,000
Littleworth Park Fencing	10,000	0	0	0	10,000
Dorothy Hyman Phase 2	58,957	0	0	0	58,957
Changing Places	45,000	0	0	0	45,000
<b>Growth &amp; Sustainability Total</b>	<b>312,050</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>312,050</b>
<b>2. People live independently with good physical and mental health for as long as possible Total</b>					
<b>312,050 0 0 0 312,050</b>					
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships</b>					
Libraries Refurbishment	177,260	0	0	0	177,260
Libraries Mgmt Information System - LMIS	11,350	0	0	0	11,350
<b>Public Health &amp; Communities Total</b>	<b>188,610</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>188,610</b>
<b>4. People have the opportunities for lifelong learning and developing new skills including access to apprenticeships Total</b>					
<b>188,610 0 0 0 188,610</b>					
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment</b>					
HEALTH & SAFETY REACTIVE WORKS	25,000	0	0	0	25,000
Penistone St Johns - Increase Admissions - P3	16,000	0	0	0	16,000
Milefield Primary - Roofing Works	536,000	0	0	0	536,000
Oxspring Primary - Roofing Works	1,080	0	0	0	1,080
Hoylandswaine Primary - Fire Protection	362	0	0	0	362
Birdwell Primary - Slate Roof Replacement	150,000	0	0	0	150,000
Keresforth Primary - Improve Facilities	138,420	0	0	0	138,420
Gawber Primary - Entrance Works	2,888	0	0	0	2,888
High View Primary Extension	10,000	0	0	0	10,000
Birkwood Primary School Extension	1,691,150	300,000	0	0	1,991,150
Summar Lane Primary - Toilet Facilities	194	0	0	0	194
Thurgoland Primary - Kitchen Works	310	0	0	0	310
Gawber Primary - Entrance Works P2	2,889	0	0	0	2,889
Milefield Primary - Grounds Works	30,000	0	0	0	30,000
Elmhirst Youth Centre	1,000,000	0	0	0	1,000,000
Athersley IKIC Centre	200,000	0	0	0	200,000
Children in Care - Residential Home	800,000	0	0	0	800,000
<b>Childrens Services Total</b>	<b>4,604,293</b>	<b>300,000</b>	<b>0</b>	<b>0</b>	<b>4,904,293</b>
<b>5. Children &amp; young people achieve the best outcomes through improved educational achievement &amp; attainment Total</b>					
<b>4,604,293 300,000 0 0 4,904,293</b>					
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all</b>					
Strategic Business Parks Eco Plan	284,972	0	0	0	284,972
Principal Towns	1,003,614	0	0	0	1,003,614
High Street Heritage Action Zone	1,395,879	0	0	0	1,395,879
CDF Elsecar	1,831,624	911,208	0	0	2,742,832
<b>Growth &amp; Sustainability Total</b>	<b>4,516,089</b>	<b>911,208</b>	<b>0</b>	<b>0</b>	<b>5,427,297</b>
<b>7. Business Start ups &amp; existing local businesses are supported to grow and attract new investment providing opportunities for all Total</b>					
<b>4,516,089 911,208 0 0 5,427,297</b>					
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture</b>					
Glass Works Development Phase 2	3,964,281	0	0	0	3,964,281
Project Management Costs	411,500	0	0	0	411,500
Market Gate Bridge	2,844,438	0	0	0	2,844,438
M1 Junction 36 Phase 2 Goldthorpe	1,219,465	0	0	0	1,219,465
PIF3	2,400,000	0	0	0	2,400,000
M1 J37 Phase 2	3,434,398	0	0	0	3,434,398
The Seam Digital Campus	484,438	0	0	0	484,438
Youth Zone	4,001,628	0	0	0	4,001,628
Goldthorpe Towns Fund - DLUHC	10,198,785	5,331,056	0	0	15,529,841
Penistone Bridge End Highways	101,000	0	0	0	101,000
Principal Towns Phase 3	284,000	287,000	262,819	258,181	1,092,000
Road Safety / Danger Reduction	161,907	0	0	0	161,907
Social Inclusion	40,000	0	0	0	40,000
Cycling Facilities	424,156	0	0	0	424,156
Fees For Future Schemes	116,783	0	0	0	116,783
Group A Street Lights LED Replacement	719,998	0	0	0	719,998
Safer Roads	673,076	0	0	0	673,076
MEMBERS LOCAL PRIORITY SCHEMES (MLPS)	1,750,000	0	0	0	1,750,000
CONE LANE, SILKSTONE (STRUCTURES)	150,000	0	0	0	150,000
Carlton (Hill) Road LRP Resurfacing	160,600	0	0	0	160,600
Carriageway Retread Programme	340,000	0	0	0	340,000
Traffic Signals-LED Retrofit	50,000	0	0	0	50,000
PRN-A628 Westway	495,000	0	0	0	495,000
PRN-A628 Townend Roundabout	250,000	0	0	0	250,000
PRN-A628 Dodworth Road (Townend-M1)	458,190	0	0	0	458,190
Car Parking Strategy	808,266	0	0	0	808,266
<b>Growth &amp; Sustainability Total</b>	<b>35,941,909</b>	<b>5,618,056</b>	<b>262,819</b>	<b>258,181</b>	<b>42,080,965</b>
<b>8. People have a welcoming safe and enjoyable town centre and principal towns as a destination for work, shopping, leisure and culture Total</b>					
<b>35,941,909 5,618,056 262,819 258,181 42,080,965</b>					
<b>9. People are supported to have safe warm and welcoming homes</b>					
Disabled Facilities Grant	1,471,932	1,471,932	1,471,932	0	4,415,796
<b>Place Health &amp; Adult Social Care Total</b>	<b>1,471,932</b>	<b>1,471,932</b>	<b>1,471,932</b>	<b>0</b>	<b>4,415,796</b>
Empty Homes	146,533	0	0	0	146,533
Affordable Warmth Phase 2	872,350	871,060	1,256,590	0	3,000,000
<b>Growth &amp; Sustainability Total</b>	<b>1,018,883</b>	<b>871,060</b>	<b>1,256,590</b>	<b>0</b>	<b>3,146,533</b>
<b>9. People are supported to have safe warm and welcoming homes Total</b>					
<b>2,490,815 2,342,992 2,728,522 0 7,562,329</b>					

Project Description	Existing 2023/24 Budget	2024/25 Budget	2025/26 Budget	2026/27 Budget	Overall Budget
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community</b>					
BIN REPLACEMENT PROGRAMME	253,200	0	0	0	253,200
Binrastructure	11,856	0	0	0	11,856
<b>Growth &amp; Sustainability Total</b>	<b>265,056</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>265,056</b>
<b>10. People live in great places, are recycling more and wasting less, feel connected and valued in their community Total</b>	<b>265,056</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>265,056</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy</b>					
Worsbrough & Elsecar Reservoirs	2,472,207	325,000	0	0	2,797,207
<b>Core Total</b>	<b>2,472,207</b>	<b>325,000</b>	<b>0</b>	<b>0</b>	<b>2,797,207</b>
Fleets Dam/Nature Park	23,967	0	0	0	23,967
Maple Court - Biodiversity Works	25,000	0	0	0	25,000
Churchfield Gardens/St Mary's Churchyard	44,994	0	0	0	44,994
Wogden Foot Nature Reserve	12,000	0	0	0	12,000
Carlton Marsh Improvements	26,000	0	0	0	26,000
TPT - Bullhouse Bridge Deck	24,000	0	0	0	24,000
Intake Bridge, Corton Wood	17,550	0	0	0	17,550
Jump Cemetery	8,143	0	0	0	8,143
Elsecar Master Plan	90,000	0	0	0	90,000
Cannon Hall Parks for People	54,700	0	0	0	54,700
Wentworth Castle & Stainborough Park	343,319	0	0	0	343,319
Worsbrough Mill shop refit	10,000	0	0	0	10,000
Worsborough Mill Car Park	38,588	0	0	0	38,588
Parkside Sports Facility	1,630,000	0	0	0	1,630,000
<b>Growth &amp; Sustainability Total</b>	<b>2,348,261</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,348,261</b>
<b>11. Our Heritage and green spaces are promoted for all people to enjoy Total</b>	<b>4,820,468</b>	<b>325,000</b>	<b>0</b>	<b>0</b>	<b>5,145,468</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking</b>					
Transforming Cities Fund	6,541,433	0	0	0	6,541,433
<b>Growth &amp; Sustainability Total</b>	<b>6,541,433</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6,541,433</b>
<b>12. Fossil fuels are being replaced by affordable and sustainable energy &amp; people are able to enjoy more cycling and walking Total</b>	<b>6,541,433</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6,541,433</b>
<b>13. Enabling Barnsley</b>					
SAP Success Factors	50,000	0	0	0	50,000
NGFL Replacement Devices	78,684	0	0	0	78,684
IT Infrastructure Refresh	603,251	230,105	0	0	833,356
<b>Core Total</b>	<b>731,935</b>	<b>230,105</b>	<b>0</b>	<b>0</b>	<b>962,040</b>
<b>13. We are a modern, inclusive, efficient, productive and high-performing council.</b>	<b>731,935</b>	<b>230,105</b>	<b>0</b>	<b>0</b>	<b>962,040</b>
<b>Grand Total</b>	<b>60,412,658</b>	<b>9,727,361</b>	<b>2,991,341</b>	<b>258,181</b>	<b>73,389,541</b>

Core Total	3,204,142	555,105	-	-	3,759,247
HRA Total	-	-	-	-	0
Childrens Services Total	4,604,293	300,000	-	-	4,904,293
Growth & Sustainability Total	50,943,681	7,400,324	1,519,409	258,181	60,121,595
Place Health & Adult Social Care Total	1,471,932	1,471,932	1,471,932	-	4,415,796
Public Health & Communities Total	188,610	-	-	-	188,610
	<b>60,412,658</b>	<b>9,727,361</b>	<b>2,991,341</b>	<b>258,181</b>	<b>73,389,541</b>

**BARNSELY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF:** Executive Director – Core Services & Director of Finance (Section 151 Officer)

**TITLE:** ANNUAL REPORT ON TREASURY MANAGEMENT ACTIVITIES 2022/23

<b>REPORT TO:</b>	<b>Cabinet</b>
<b>Date of Meeting</b>	<b>14th June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

This report reviews the treasury management activities carried out by the Council during 2022/23, in accordance with statutory guidance. The CIPFA (Chartered Institute of Public Finance and Accountancy) Code of Practice for Treasury Management recommends that members be updated on treasury management activities on a quarterly basis. This report, therefore, ensures the Council is implementing best practice in accordance with the Code.

In broad terms this report covers:

- The overarching treasury management strategy for 2022/23;
- An economic summary for the year;
- An update on the Council’s borrowing and investment activities; and
- The Council’s Prudential and Treasury Indicators.

**Council Plan priority**

All

**Recommendations**

It is recommended that Cabinet:

1. Note the latest expectations for interest rates (as outlined at paragraph 2.6);
2. Note the activities undertaken during the year to support the Council’s borrowing and investment strategies, and;
3. Note the Prudential and Treasury Indicators set out in Appendix 1.

## 1. INTRODUCTION

- 1.1 The Treasury Management Strategy Statement (TMSS) for 2022/23 was approved by full Council on 24 February 2022. It identifies the key risks associated with the Council's borrowing and investment activities and sets out how those risks will be managed.
- 1.2 The Council operates within a Treasury Framework which facilitates flexibility for treasury strategy. The need to adopt an agile approach to Treasury Management has never been as important following volatility within the economy during the latter part of 2022, namely the rapid increase in interest rates and the rise in the cost of borrowing.
- 1.3 The current borrowing strategy is to maintain a minimum proportion of fixed rate borrowing to limit the Council's exposure to interest rate risk, whilst managing an appropriate level of internal borrowing in order to reduce the Council's financing costs. As paragraph 2.6 refers, interest rate forecasts are closely monitored by treasury officers to achieve optimum value and manage risk exposure in the long-term in relation to the Authority's external borrowing requirement.
- 1.4 The current investment strategy seeks to minimise credit risk and maintain a suitable balance of liquid funds to ensure that sufficient cash is available when needed and as such the pursuit of higher investment returns is a secondary objective. Throughout the financial year, officers ensured that the Council's investments remained both secure and liquid.

## 2. PROPOSAL

### Economic Summary

#### **Highlights:**

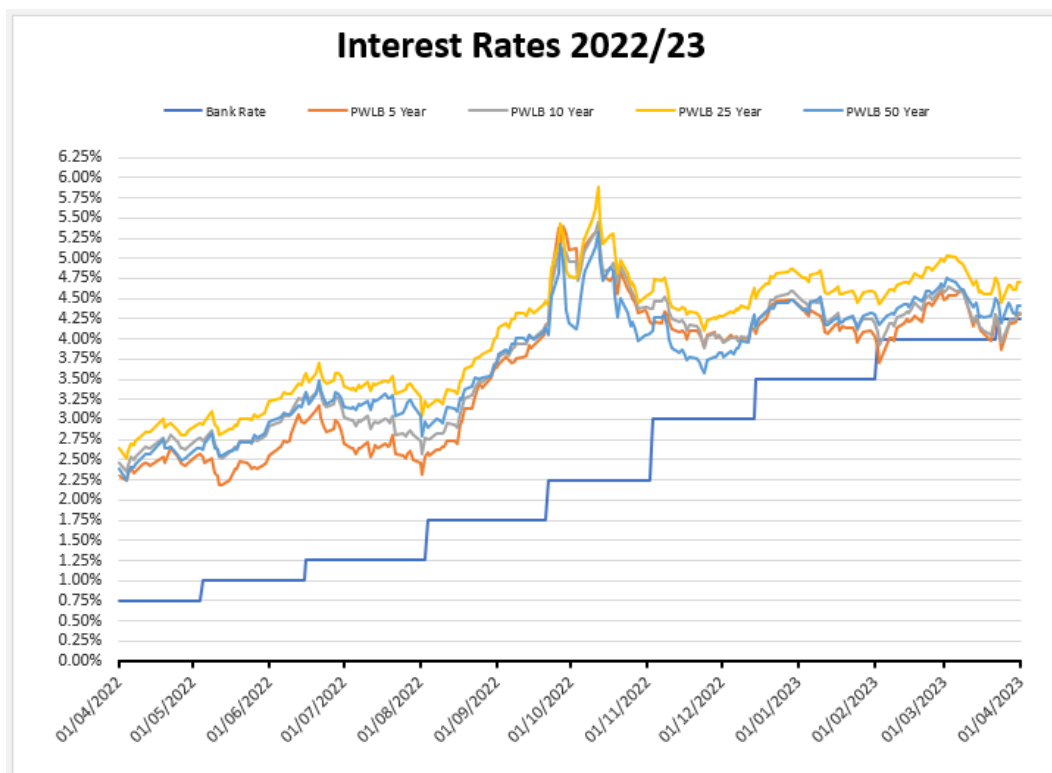
- *The UK Bank rate increased from 0.75% to 4.25% during the year, with consecutive rises throughout the year taking rates to their highest level since autumn 2008;*
- *PWLB borrowing rates during the 2022/23 financial year were volatile, particularly during September 2022 under the Truss/Kwarteng government;*
- *The annual inflation rate in the UK rose to a new 40-year high of 11.1% in October 2022, with the latest forecasts expecting this to fall back to around 4.0% by the end of 2023 (still above the Bank of England's 2.0% target).*

- 2.1 Starting April 2022 at 0.75%, the UK Bank Rate moved up in stepped increases of either 0.25% or 0.5%, reaching 4.25% by the end of the 2022/23 financial year, with the potential for a further one or two increases forecast in 2023/24.
- 2.2 The annual inflation rate rose to a high of 11.1% during 2022/23 and while the outlook for inflation has improved significantly, many forecasters remain cautious. The concern is that the bout in inflation, (as a result of the reopening of economies after Covid-19 restrictions followed by commodity issues due to the

invasion of Ukraine), has been embedded in inflation expectations and therefore pricing behaviors of firms and wage expectations of employees. The worry is that inflation could remain stubbornly high, due to core inflation (which excludes items such as food and energy) and price rises remaining widespread across the economy due to a relatively tight economic environment. This means that a degree of caution must be used in terms of interest rate forecasts and long-term decision making.

2.3 The economy narrowly avoided contracting in the final quarter of 2022 and entering into a technical recession. However, gas prices remain more than twice their pre-pandemic level which, when added to the stagnation in business investment since 2016, the recent rise in labour market inactivity, and the slowdown in productivity growth since the financial crisis, according to the OBR means that there “remains weak underlying momentum” in the UK economy.

2.4 As illustrated in the graph below, PWLB rates experienced a period of high volatility at the end of September 2022 under the Truss/Kwarteng government. Since then, as a result of confidence returning to financial markets following the appointment of the Sunak/Hunt government, PWLB rates have stabilised during the remainder of the financial year.



2.5 The Council has appointed Link Group as its treasury advisors and part of their service is to assist the Council to formulate a view on interest rates. The latest view (as at 27th March 2023) is that the Bank of England will increase the Bank Rate to a peak of 4.50%, before falling back to lower levels by 2024/25. As there are so many variables at this time, caution must be exercised in respect of all interest rate forecasts.

2.6 Interest rates are a key driver of the Council’s treasury management activities

and are closely monitored by officers. For comparison purposes, the Council reviews forecasts published by other leading economists (Capital Economics) in addition to those provided by Link Group. The UK Base Rate and PWLB 50 Year Certainty Rate forecasts are shown below and these are closely monitored in order to mitigate the risk of movements which could adversely impact on Council finances.

*Latest Interest Rate Projections (provided by Link Group & Capital Economics as at 27.03.23)*

	<b>Latest</b>	<b>Sep-23</b>	<b>Mar-24</b>	<b>Sep-24</b>	<b>Mar-25</b>	<b>Sep-25</b>	<b>-26</b>
<b>UK Base Rate ~ Link Group</b>	4.25%	4.50%	4.00%	3.25%	2.75%	2.50%	2.50%
<b>UK Base Rate ~ Capital Economics</b>	4.25%	4.50%	4.25%	3.50%	-	-	-
<b>PWLB Certainty 50 Years ~ Link Group</b>	4.44%	4.20%	3.90%	3.70%	3.50%	3.20%	3.10%
<b>PWLB Certainty 50 Years ~ Capital Economics</b>	4.44%	4.00%	3.70%	3.60%	-	-	-

### Borrowing Activity

#### **Highlights:**

- *No new long-term borrowing undertaken during the year;*
- *A closing Capital Financing Requirement (CFR) of £846.0 Million (down £5.7 Million from the original estimate);*
- *An external borrowing requirement of up to £144.8 Million by the end of 2024/25; of which £71.1 Million to be addressed through fixed rate borrowing in order to meet the Council's agreed exposure targets;*
- *Fixed rate borrowing targets to be reviewed throughout the new financial year in line with interest rate forecasts and monitoring of capital expenditure over the planning period.*

2.7 The Council's underlying need to borrow for capital expenditure is termed the Capital Financing Requirement (CFR). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for capital spend. It represents the 2022/23 unfinanced capital expenditure, and prior years' net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources.

2.8 Part of the Council's treasury management activities is to address the funding requirements for this borrowing need. The treasury management service organises the Council's cash position to ensure that sufficient cash is available to meet the capital plans and daily cash flow requirements. This may be sourced through borrowing from external bodies, or by utilising temporary cash resources within the Council.

2.9 The Council's CFR for the year is shown in the following table and represents a key prudential indicator (refer to Appendix 1 for further details). The Council's (non HRA) underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to make an annual revenue charge, called the Minimum Revenue Provision (MRP), to reduce the

CFR, which is effectively a repayment of the non-HRA borrowing need, and is represented in the table as the 'Amounts set aside to repay debt'. The Council's 2022/23 MRP Policy, (as required by DLUHC Guidance), was approved as part of the TMSS 2022/23 on 24<sup>th</sup> February 2022.

2.10 In accordance with the approved TMSS 2022/23, the Council's borrowing strategy is to reduce its exposure to interest rate risk, whilst maintaining an under-borrowed\* position to keep its financing costs to a minimum. The table below shows the Council's under-borrowed position of £194.5M as at 31<sup>st</sup> March 2023, and how this compares to the original estimate.

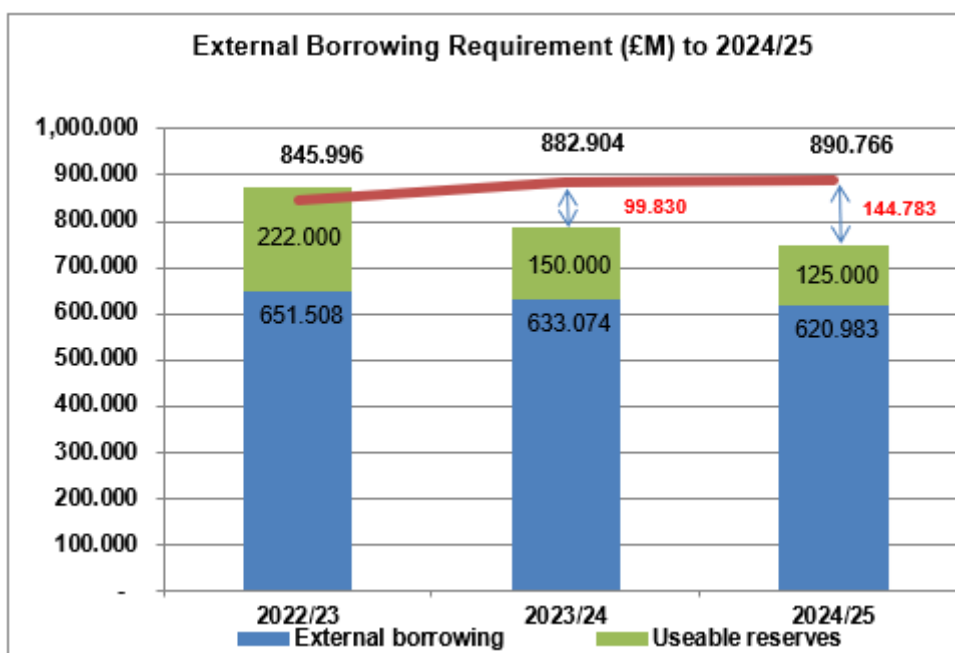
	<b>2022/23 Estimate (£M)</b>	<b>2022/23 Actual (£M)</b>	<b>Variance (£M)</b>
<b>Opening CFR (exc. PFI Schemes / finance leases**)</b>	<b>841.872</b>	<b>841.872</b>	<b>0.000</b>
Increase from in-year capital investment	14.606	9.335	(5.271)
Amounts set aside to repay debt	(4.832)	(5.211)	(0.379)
<b>Closing CFR (exc. PFI Schemes / finance leases**)</b>	<b>851.646</b>	<b>845.996</b>	<b>(5.650)</b>
External borrowing	(651.508)	(651.508)	0.000
<b>Under-borrowed position</b>	<b>200.138</b>	<b>194.488</b>	<b>(5.650)</b>

\* Refers to the temporary use of internal cash resources (e.g. earmarked reserves or grants received in advance of expenditure) to support its borrowing requirement.

\*\* Excluded on the basis that each arrangement contains its own borrowing facility and therefore the Council is not required to borrow separately.

2.11 There was a £32.7M decrease in total external debt during the year, with the final balance as at 31<sup>st</sup> March 2023 being £651.5M (£684.2M as at 31/03/22). A breakdown of the net movement in borrowing is provided at Appendix 2. During 2022/23, the Council has followed advice from our Treasury Management Advisors, Link Group, and focused on a policy of internal and temporary borrowing, utilising cash balances and reserves in lieu of long-term external borrowing. This borrowing strategy is being continually reviewed to avoid incurring higher costs in the future when the Authority may not be able to avoid new borrowing to finance capital expenditure and/or the refinancing of maturing debt.

2.12 The Council's total borrowing requirement by the end of 2024/25 is in the region of £144.8M, based on capital expenditure and useable reserves estimates as at 31<sup>st</sup> March 2023. A breakdown of this borrowing requirement has been provided in the table below:



Projected external borrowing requirement 2023/24 - 2024/25	£M
Planned capital investment	55.138
Maturing loans / reduced support from useable reserves	105.418
Amounts set aside to repay debt	(15.773)
<b>Total</b>	<b>144.783</b>

2.13 In line with the approved TMSS 2022/23, the Council is committed to maintaining its interest rate risk exposure within the current limits set out below. The Director of Finance confirms that the fixed rate exposure target for 2022/23 has been achieved earlier than planned during 2021/22 and this has created significant savings for the Council by taking advantage of low interest rates at that time.

Interest Rate Risk Exposure	2022/23	2023/24	2024/25
Limit on Variable Rate Borrowing / Unfinanced CFR	30%	30%	30%

2.14 To deliver against these risk exposure targets, it is anticipated that the Council will need to fix out in the region of £71.1M by the end of 2024/25. The remainder could be funded through temporary borrowing or utilising internal cash resources. This borrowing strategy creates cost certainty for the Council in terms of the Medium-Term Financial Strategy, whilst also allowing flexibility to use the under borrowed position to minimise costs.

2.15 Members are asked to note that the reported position does not currently account for the proposed South Yorkshire Mayoral Combined Authority Gainshare policy which is expected to add significantly to the Council's overall level of borrowing in future, increasing all aspects of our Treasury Management risk. In view of this and the Council's existing debt levels, the advice of the Director of Finance is to undertake prudent and modest additional borrowing to effectively manage the Council's risk exposure, which is essential in the current economic climate of rising interest rates. Updates in relation to the Council's



TM policy and the impact on the capital financing requirement will be provided to Members throughout 2023/24.

2.16 In light of the above requirement, officers continue to monitor rates and assess borrowing options and opportunities as set out in the Council's borrowing strategy:

- **Deferred loans** - the Council may be able to access long-term, fixed rate funding from financial institutions such as banks, insurance companies and pension funds on a deferred drawdown basis. Whilst there is a small premium above PWLB rates, deferred loans help to protect the Council from interest rate risk without the additional cost of carry and credit risk. The Council has already secured £40M of deferred loans and will work with its advisors in order to identify any further potential lenders.
- **Municipal Bonds Agency (MBA)** - the MBA was established in 2014 with the intention of providing an alternative source of funding to the PWLB. The MBA has made two bond issues for Lancashire CC and are aiming to launch a pooled bond issue. Barnsley has been a leading authority in promoting the MBA and has already committed to the next bond issue subject to 'due diligence' tests. The MBA also offer a flexible range of short and long-term loans, and forward loans. Officers are monitoring the situation and any updates on the MBA bond launch will be reported.
- **PWLB borrowing** - The latest forecasts (at paragraph 2.6) show a gradual decline in PWLB rates during the forecast period to March 2025. There is however likely to be unpredictable volatility during this period as detailed in the economic summary section of the report and officers will continue to closely monitor long-term PWLB rates.
- **Local authority loans** - the Council may be able to borrow from other local authorities for periods of up to 5 years, which would provide additional budget certainty over the medium-term whilst providing a saving against current long-term PWLB rates. Opportunities for inter-authority lending have been assessed by treasury officers on an ongoing basis throughout the year.
- **Market loans** - as with deferred loans the Council may be able to access long-term, fixed rate funding from financial institutions on a spot basis (i.e. immediate drawdown). However, this is currently a more expensive option than borrowing from the PWLB, and therefore has not been utilised during 2022/23.

## Investment Activity

### **Highlights:**

- *Total investment balance of £154.0M as at 31 March 2023;*
- *A net decrease in investment balances of £35.1 Million during the year, primarily due to the repayment of short-term temporary loans;*
- *Investment activity during the year conformed to the approved strategy, and the Council had no liquidity difficulties;*
- *Security and liquidity remained the key priorities, with the majority of new investments placed in secure Money Market Funds and instant access accounts;*
- *Returns on the Council's investments have improved throughout the financial year, in-line with Bank Rate increases.*

2.17 The TMSS for 2022/23, which includes the Annual Investment Strategy, was approved by the Council in February 2022. In accordance with the CIPFA Treasury Management Code of Practice, it sets out the Council's investment priorities as being:

- Security of capital
- Liquidity
- Yield

2.18 The Council aims to achieve the optimum return (yield) on its investments commensurate with proper levels of security and liquidity and with the Council's risk appetite. In the current economic climate, it is considered appropriate to keep investments short-term to cover cash flow needs, but also to seek out value available in periods up to 12 months with high credit rated financial institutions, using the Link suggested creditworthiness approach.

2.19 The majority of transactions during the financial year related to short term deposits. However, to maintain sufficient liquidity, an appropriate balance of cash was deposited in the Council's Money Market Funds and instant access accounts (see Appendix 3 for further details). In addition, officers continued to take advantage of the competitive rates offered on short-term local authority deposits.

2.20 The key investment issues managed by the Council during 2022/23 have included:

- **Changing Investment Landscape** - Investment returns picked up throughout the course of 2022/23 as central banks, including the Bank of England, realised that inflationary pressures were ongoing, and that tighter monetary policy was necessary. Improved investment rates required the pro-active investment of the Authority's surplus cash and a detailed working knowledge of cashflow projections in order to maintain an appropriate balance between maintaining cash for liquidity purposes and locking into investment rates to achieve the best value on returns.

- **Economic Climate and Market Volatility** – Following the Government’s fiscal event on 23<sup>rd</sup> September 2022, the rating agencies Standard and Poor’s (S&P) and Fitch both placed the UK sovereign rating on Negative Outlook. Whilst this is not necessarily a precursor to a rating downgrade for the country (just a watching brief on the overall Outlook) it does indicate expectations of weaker finances. Financial markets can quickly change in volatile economic times, and it remained critical for treasury officers to undertake continual monitoring of all aspects of risk and return throughout the financial year.
- **Creditworthiness and Investment Security** –The Council continues to take a cautious approach to investing, whilst also recognizing that there have been changes to regulatory requirements for financial institutions in terms of additional capital and liquidity that were introduced following the Financial Crisis in 2008/09. During 2022/23, the Bank of England maintained various monetary policy easing measures to ensure specific markets, the banking system and the economy had appropriate levels of liquidity at times of stress. These requirements have provided a far stronger basis for financial institutions, with annual stress tests by regulators evidencing how institutions are now far more able to cope with extreme stressed market and economic conditions. The Director of Finance confirms that all investments as at 31<sup>st</sup> March 2023 are placed with low-risk, high credit rated counterparties in accordance with the approved TMSS 2022/23.
- **Local Authority Creditworthiness / Reputation Management** – This remained an ongoing issue for local authorities during 2022/23, particularly in light of the economic climate. Whilst there are no issues foreseen from a credit perspective (there are regulations in place to avoid local authorities going bankrupt), officers recognise the reputational risk associated with such investments and take this into consideration when deciding where to invest the Council’s surplus cash. The Council does not invest in Local Authorities with a Section 114 Notice in place.

### CIPFA Financial Resilience and Benchmarking

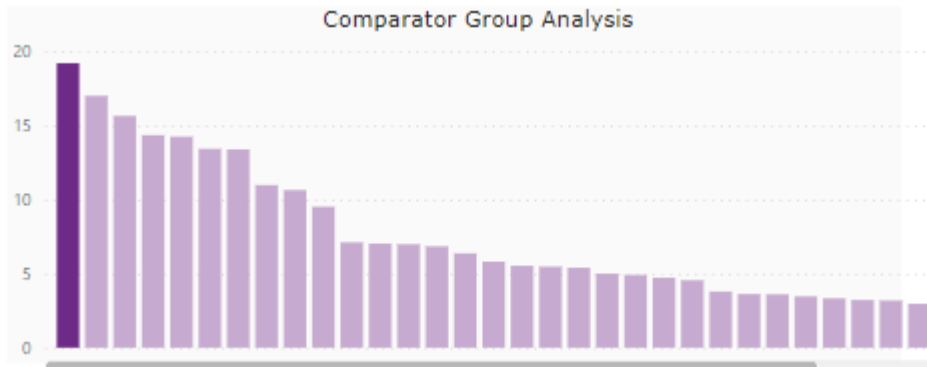
2.21 The Financial Resilience Index has been designed by CIPFA to identify councils displaying consistent and comparable features that highlight good practice, but crucially, also highlight areas that are associated with financial difficulties. The tool allows comparison with other councils with similar characteristics and will support councils in identifying areas of weakness, enabling them to take action to mitigate the risk of financial failure.

2.22 The Council has continued to assess itself against the CIPFA Financial Resilience Index. Whilst there are indices currently indicating high risk (relating to borrowing levels and reserves), the Director of Finance is confident that this risk is manageable via the Council’s ongoing reserves, capital investment and treasury management strategies and the Council continues to demonstrate a strong financial grip, holding a robust and stable reserves position with a sound strategy in place to meet the immediate challenges faced by the Council.

2.23 The results below are based on 2021/22 accounts and compare the Council with other Metropolitan Authorities. In comparison to other Metropolitan Authorities, the Council has the highest ratio of interest costs to net revenue expenditure, and this is largely due to a combination of additional capital expenditure on the town centre redevelopment and the interest payable on PFI schemes. Gross debt in 2021/22 was £877.755M and the Council's position is shown in the second graph below.

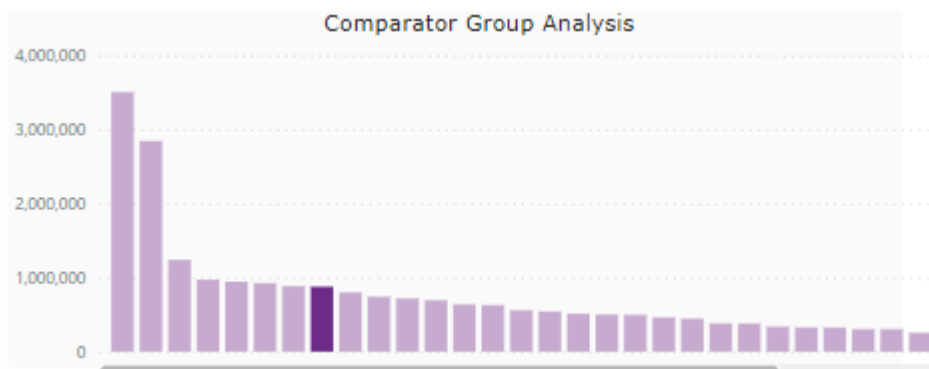
**Interest Payable / Net Revenue Expenditure indicator**

This indicator is the ratio of interest payable and net revenue expenditure; 19.21% in 2021/22.



**Gross External Debt indicator**

This indicator compares the gross external debt held by the Council; £877.755M in 2021/22.



2.24 The Council continues to assess its position in terms of its financial resilience and ability to continue to meet future financial challenges. The Director of Finance recommends that this position be kept under close scrutiny so that the Council's future policy choices are not overly constrained and to ensure that its long-term financial sustainability is maintained.

Performance Measurement / Compliance with Prudential and Treasury Limits

2.25 The Council's capital financing budget underspent during the year by £2M. The underspend is primarily due to maintaining an appropriate level of internal borrowing and delaying the decision to undertake further external borrowing when interest rates were running at high levels. This underspend is expected to

reduce in future years as reserves are utilised and the Council considers further external borrowing when economic conditions are more favourable.

2.26 It is a statutory duty for the Council to determine and keep under review the affordable borrowing limits. During the year to 31 March 2023, the Council has operated within the prudential and treasury indicators set out in the agreed TMSS 2022/23. The Director of Finance reports that no difficulties are envisaged for the current or future years in complying with these indicators (see Appendix 1 for more details). All treasury management operations have been conducted in full compliance with the Council's Treasury Management Practices.

### Regulatory Framework & Risk Assessment

2.27 The Council has adopted the statutory guidance issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Department for Levelling Up, Housing and Communities (DLUHC), which seeks to ensure that its capital expenditure and borrowing are prudent, affordable and sustainable, and its treasury practices demonstrate a low-risk approach.

2.28 The Council is aware of the risks of passive management of the treasury portfolio and, with the support of its Treasury Management advisers, Link Group, has proactively managed the debt and investments over the past year.

2.29 Treasury Management is subject to annual inspection from the Council's Internal Audit function, and Treasury Management risks are identified and monitored as part of the Council's overall approach to managing risk. The purpose of the audit is to provide assurance that the systems, processes and procedures in respect of Treasury management are robust and operating effectively and efficiently. The latest audit assessment of Treasury Management systems focused on the governance, controls and risk management arrangements in line with the Core Financial Systems Strategy for 2022/23, and a 'substantial' assurance opinion has been provided in relation to the internal control framework.

2.30 Treasury Management activities are also scrutinised as part of the Council's External Auditors annual accounts and VfM opinion process with any recommendations to be included as part of their 2022/23 Annual Reports. As a result, the Council will continue to closely monitor treasury management activities and the associated risks.

2.31 As part of the Council's overall commitment to transformation, the treasury management section has implemented a new and improved IT system during 2022/23, Treasury Live, to make improvements and advancements in how the Council's cash position is organized to ensure that sufficient cash is available to meet capital plans and daily cash flow requirements. Treasury Live has been specifically designed to fully reflect CIPFA's recommended best practice. In the current financial climate, the Treasury Live system enhances the ability to manage financial risks and allows the Council to prudently monitor future cash flows to service and repay current and future borrowings.

### **3. IMPLICATIONS OF THE DECISION**

#### **3.1 Financial and Risk**

The financial and risk implications arising from the treasury management activities for the year are reported to Cabinet separately as part of the Council's revenue outturn report for 2022/23.

#### **3.2 Legal**

Not applicable.

#### **3.3 Equality**

Not applicable – Equality Impact Assessments are undertaken for key Treasury Management decisions where appropriate.

#### **3.4 Sustainability**

Decision-making wheel not completed – where appropriate individual decision-making wheels would be completed for key Treasury Management decisions.

#### **3.5 Employee**

None arising from this report.

#### **3.6 Communications**

No specific requirements.

### **4. CONSULTATION**

- 4.1 This report has been prepared in consultation with Link Asset Services and approved by the Treasury Management Panel.

### **5. ALTERNATIVE OPTIONS CONSIDERED**

- 5.1 Not applicable as reporting year-end position.

### **6. REASONS FOR RECOMMENDATIONS**

- 6.1 Recommendations made in-line with the approved Treasury Management Strategy.

**7. GLOSSARY**

Not applicable.

**8. LIST OF APPENDICES**

Appendix 1: Actual Prudential Indicators and Treasury Indicators for 2022/23

Appendix 2: BMBC Borrowing 2022/23

Appendix 3: BMBC Investments 2022/23

**9. BACKGROUND PAPERS**

Various Financial Services working papers.

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made.

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Report prepared by Director of Finance
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date

**Report Author: Neil Copley**

**Post: Director of Finance**

**Date: 24/04/2023**

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## APPENDIX 1 - ACTUAL PRUDENTIAL AND TREASURY INDICATORS FOR 2022/23

### 1. Capital Expenditure

The Council's capital expenditure plans are the key driver of treasury management activity. The output of the capital expenditure plans is reflected in the prudential indicators, which are designed to assist in the management of treasury management risks and confirm capital expenditure plans.

	2021/22 Actual (£M)	2022/23 Estimate (£M)	2022/23 Actual (£M)
General Fund	68.879	92.276	63.311
HRA	25.096	30.430	25.096
<b>Total Capital Expenditure</b>	<b>93.975</b>	<b>122.706</b>	<b>88.407</b>

The £34.3M variance in capital expenditure in 2022/23 relates to slippage in the capital programme, as detailed in the 22/23 Capital Programme Performance Report, and the planned spend will be reprofiled across future periods.

### 2. Capital Financing Requirement (CFR)

This indicator sets out the Council's underlining need to borrow for capital purposes, i.e. its borrowing requirement. The CFR is the amount of capital expenditure that has not yet been financed by capital receipts, capital grants or contributions from revenue.

	2021/22 Actual (£M)	2022/23 Estimate (£M)	2022/23 Actual (£M)
General Fund	570.139	570.139	574.262
HRA	271.734	271.734	271.734
<b>Total (exc. PFI Schemes / finance leases)</b>	<b>841.873</b>	<b>841.873</b>	<b>845.996</b>
Other Long-Term Liabilities	231.531	228.811	228.811
Total CFR	1,073.404	1,070.684	1,074.807

The actual CFR varies from the original estimate mainly due to reprofiling of schemes and priorities within the capital programme. Further details can be found in the 2022/23 Capital Programme Performance report.

### 3. External Debt

This indicator is obtained directly from the Council's balance sheet and is measured in a manner consistent for comparison with the Operational Boundary and Authorised Limit (External Borrowing + Other Long-Term Liabilities).

	2021/22 Actual (£M)	2022/23 Estimate (£M)	2022/23 Actual (£M)
General Fund Borrowing	450.818	424.097	424.097
HRA Borrowing	233.427	227.411	227.411
<b>Total External Borrowing</b>	<b>684.245</b>	<b>651.508</b>	<b>651.508</b>
Other Long-Term Liabilities	193.512	185.122	185.122
<b>Total Debt</b>	<b>877.757</b>	<b>836.631</b>	<b>836.631</b>

#### 4. Operational Boundary for External Debt

This indicator refers to the means by which the authority manages its external debt to ensure it remains within the statutory authorised limit. It differs from the authorised limit in as far as it is based on the most likely scenario, in terms of capital spend and financing during the year and is calculated using the Council's **average** level of debt (including PFI) over the financial year. The average of £861.387M compares to an actual level of debt of £836.631M as at 31 March 2023 (including PFI debt).

Unlike the authorised limit breaches of the operational boundary (due to cash flow movements) are allowed during the year as long as they are not sustained over a period of time.

	2022/23 Limit (£M)	Actual Debt (incl. PFI) 31/03/23 (£M)	2022/23 Average Debt (£M)	Compliant?
Average Debt compared to Operational Boundary	1,083.434	836.631	861.387	YES

#### 5. Authorised Limit for External Debt

The Authorised Limit sets the maximum level of external borrowing on a gross basis (i.e. excluding investments) for the Council. This indicator is calculated using the Council's **maximum** level of debt (including PFI) over the financial year. The maximum of £870.398M compares to an actual level of debt of £836.631M as at 31 March 2023 (including PFI debt).

The Authorised Limit is the statutory limit under the Local Government Act 2003 and must not be exceeded during the year.

	2022/23 Limit (£M)	Actual Debt (incl. PFI) 31/03/23 (£M)	2022/23 Maximum Debt (£M)	Compliant?
Maximum Debt compared to Authorised Limit	1,113.434	836.631	870.398	YES

## 6. Maturity Structure of Fixed Rate Borrowing

These limits are set to reduce the Council's exposure to large, fixed rate sums falling due for refinancing.

Separate limits have been set for the GF and HRA debt pools. The higher percentage of maturities within 12 months is representative of the strategy of short-term borrowing to minimise debt interest costs. LOBO loans are shown within the 'Less than 12 months' category.

<b>Maturity Period - GF</b>	<b>2022/23 Limit (%)</b>	<b>Actual 31/03/2023 (%)</b>	<b>Compliant?</b>
Less than 12 months	0-50	9	YES
12 months to 2 years	0-25	1	
2 years to 5 years	0-25	3	
5 years to 10 years	0-40	6	
10 years to 20 years	0-75	4	
20 years to 30 years	0-75	11	
30 years to 40 years	0-75	17	
40 years to 50 years	0-75	49	

<b>Maturity Period – HRA</b>	<b>2022/23 Limit (%)</b>	<b>Actual 31/03/2023 (%)</b>	<b>Compliant?</b>
Less than 12 months	0-25	17	YES
12 months to 2 years	0-25	3	
2 years to 5 years	0-25	4	
5 years to 10 years	0-40	5	
10 years to 20 years	0-75	0	
20 years to 30 years	0-75	18	
30 years to 40 years	0-75	53	
40 years to 50 years	0-75	0	

## 7. Ratio of Financing Costs to Net Revenue Stream

This indicator identifies the trend in the cost of capital (borrowing and other long-term obligation costs net of investment income) against the net revenue stream. The ratios in relation to the General Fund have been calculated to show debt levels including and excluding borrowing for the PFI schemes.

	<b>2021/22 Actual</b>	<b>2022/23 Estimate</b>	<b>2022/23 Actual</b>
General Fund (including PFI)	20.07%	20.42%	18.98%
General Fund (excluding PFI)	9.53%	9.50%	8.90%
HRA	40.96%	40.47%	40.96%

## 8. Maximum Principal Sums Invested

This indicator sets an upper limit for the level of investment that may be fixed for a period greater than 365 days. This limit is set to contain exposure to credit and liquidity risk.

	<b>2022/23 Limit (£M)</b>	<b>2022/23 Actual (£M)</b>	<b>Compliant?</b>
Sums Invested > 365 days	20	0	YES

## APPENDIX 2 – BMBC BORROWING 2022/23

### Movement on External Borrowing

As shown below there was a net decrease of £32.7M on the Council's borrowing portfolio during the year, mainly comprising temporary borrowing transactions to meet short-term cash flow requirements.

The principal repayments made during the year comprise of other local authority loan repayments and scheduled principal repayments to the PWLB and PBB (other long-term loans).

	<b>Balance on 01/04/2022 (£M)</b>	<b>New Borrowing (£M)</b>	<b>Principal Redeemed (£M)</b>	<b>Balance on 31/03/2023 (£M)</b>	<b>Net Movement (£M)</b>
PWLB borrowing	575.345	-	(21.309)	554.036	(21.309)
Other long-term loans	92.142	-	(1.430)	90.712	(1.430)
Temporary loans	0.001	40.000	40.000	0.001	-
Longer term local authority loans	16.757	-	(10.000)	6.757	(10.000)
<b>Total external borrowing</b>	<b>684.245</b>	<b>40.000</b>	<b>(72.739)</b>	<b>651.506</b>	<b>(32.739)</b>

### Average Interest Rates on Borrowing as at 31/03/2023

	<b>Balance (£M)</b>	<b>Average Rate (%)</b>
PWLB borrowing	554.036	3.42
Other long-term loans	90.712	4.21
Temporary loans	0.001	0.50
Longer term local authority loans	6.757	2.00
<b>Total external borrowing</b>	<b>651.506</b>	<b>3.21</b>

## APPENDIX 3 – BMBC INVESTMENTS 2022/23

### Movement on Investments

As shown below, there was a net decrease of £35.1M on the Council's investment portfolio during the year, comprising £685.1M of new investments and £720.2M of principal redeemed. The reduced level of investment balances is as a result of the scheduled principal repayments on long-term loan arrangements and the repayment of local authority loans as detailed above. Officers continue to utilise more liquid investments in order to manage the Council's cash flows in the short term.

	Balance on 01/04/2022 (£M)	New Investments (£M)	Principal Redeemed (£M)	Balance on 31/03/2023 (£M)	Net Movement (£M)
Short term deposits	134.530	264.300	(273.530)	125.300	(9.230)
Money Market Funds / instant access accounts	54.500	420.816	(446.656)	28.660	(25.840)
<b>Total investments</b>	<b>189.030</b>	<b>685.116</b>	<b>(720.186)</b>	<b>153.960</b>	<b>(35.070)</b>

### Investment Portfolio as at 31/03/2023

Borrower	Principal (£)	Interest Rate	Start Date	Maturity Date	Lowest LT / Fund Rating	Historic Risk of Default	Expected Credit Loss (£)
Barclays Bank Plc (NRFB)	6,210,000	3.65%		Call	A	0.000%	8
MMF Deutsche	1,917,500	3.95%		MMF	AAAm		
MMF Goldman Sachs	5,000,000	3.91%		MMF	AAAm		
MMF Invesco	5,000,000	3.93%		MMF	AAAm		
MMF Aberdeen Standard Investments	5,100,000	3.95%		MMF	AAAm		
MMF Federated Investors (UK)	5,432,500	3.92%		MMF	AAAm		
Liverpool City Council	5,000,000	0.25%	05/04/2022	04/04/2023	AA-	0.000%	0
Lancashire County Council	5,000,000	1.60%	14/10/2022	14/04/2023	AA-	0.001%	0
Lancashire County Council	5,000,000	2.05%	14/10/2022	14/04/2023	AA-	0.001%	0
PCC for Merseyside	5,000,000	1.98%	20/10/2022	20/04/2023	AA-	0.001%	0
PCC for Merseyside	5,000,000	1.25%	29/07/2022	28/04/2023	AA-	0.002%	0
Birmingham City Council	5,000,000	1.99%	28/10/2022	28/04/2023	AA-	0.002%	0
Lancashire County Council	5,000,000	1.25%	01/08/2022	02/05/2023	AA-	0.002%	0
Cheshire East Council	6,000,000	1.90%	20/09/2022	05/05/2023	AA-	0.002%	0
Blackpool Borough Council	5,000,000	1.25%	08/08/2022	09/05/2023	AA-	0.002%	0
Basildon District Council	5,000,000	2.05%	21/11/2022	22/05/2023	AA-	0.003%	0
North Lanarkshire Council	5,000,000	1.70%	01/09/2022	01/06/2023	AA-	0.004%	0
Blaenau Gwent County Borough Council	5,000,000	2.20%	01/12/2022	01/06/2023	AA-	0.004%	0
Broxbourne Borough Council	2,570,000	1.50%	19/08/2022	18/08/2023	AA-	0.009%	0
West Dunbartonshire Council	5,000,000	2.00%	22/08/2022	21/08/2023	AA-	0.009%	0
Surrey Heath Borough Council	3,000,000	1.90%	30/08/2022	29/08/2023	AA-	0.009%	0
North Lanarkshire Council	5,000,000	2.20%	28/11/2022	29/08/2023	AA-	0.009%	0
Basildon District Council	5,000,000	2.25%	16/12/2022	18/09/2023	AA-	0.011%	0
Broxbourne Borough Council	3,530,000	2.20%	04/10/2022	03/10/2023	AA-	0.011%	0
South Cambridgeshire District Council	5,000,000	2.25%	18/11/2022	17/11/2023	AA-	0.014%	0
Gloucester City Council	5,200,000	2.20%	29/11/2022	28/11/2023	AA-	0.015%	0
Watford Borough Council	10,000,000	2.50%	12/12/2022	11/12/2023	AA-	0.016%	0
Eastleigh Borough Council	5,000,000	2.25%	16/01/2023	15/01/2024	AA-	0.018%	0
London Borough of Hillingdon	5,000,000	4.50%	19/01/2023	18/01/2024	AA-	0.018%	0
London Borough of Hillingdon	5,000,000	4.50%	27/01/2023	26/01/2024	AA-	0.019%	0
Monmouthshire County Council	5,000,000	4.60%	21/03/2023	19/03/2024	AA-	0.022%	0
<b>Total Investments</b>	<b>£153,960,000</b>	<b>2.51%</b>				<b>0.008%</b>	<b>£8</b>

**BARNSLEY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF: EXECUTIVE DIRECTOR CORE SERVICES**

**TITLE: EMPLOYEE NOTICE PERIODS (GIVING OF)**

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14 June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Core Services</b>
<b>Key Decision</b>	<b>No</b>
<b>Public or Private</b>	<b>Public</b>

**Purpose of report**

Approval to change the current notice period arrangements for when employees resign from their role, (currently one month or three months), to a revised structure of four weeks, eight weeks or twelve weeks depending on grade.

**Council Plan priority**

- Growing Barnsley
- Enabling Barnsley

**Recommendations**

That Cabinet:

1. Agree the revised arrangements for notice periods for all **new** employees as:
  - Grades 1 – 6 four weeks’ notice period.
  - Grades 7 – 11 eight weeks’ notice period.
  - Grades 12 and above – twelve weeks’ notice period.
2. Agree to **existing** employees in grades 7 - 11 being asked to accept the revised notice period of eight weeks on a voluntary basis.

**1. INTRODUCTION**

- 1.1 Currently there is a local agreement in place whereby notice periods for employees voluntarily resigning from their position with the council is linked to grade. Grades 1 to 11 are required to give one month’s notice and Grades 12 and above are required to give three months’ notice.

- 1.2 The current position is resulting in several difficulties organisationally, particularly within the social worker cohort as the bulk of these positions are required to provide one month's notice. Often when an employee resigns, they will have accrued annual leave to take within their notice period. In effect this means someone may remain in post for only two or three weeks before leaving.
- 1.3 Combined with the time it takes to advertise, interview and recruit, and with new employees normally having to give two or even three months' notice at these salary levels in other organisations, the service can be without anyone in post for three to four months. This has significant implications for the service and given that there are circa 1,200 employees who currently occupy roles in the grades 7 to 11, is proving very challenging.
- 1.4 Other areas of the council are also reporting similar problems with the one month notice period: in particular programme/project managers and engineer positions within Growth and Sustainability and a range of roles in the Public Health Nursing service.

## **2. PROPOSAL**

- 2.1 It is proposed that an additional notice period 'band' that is grade related is introduced to help mitigate the recruitment challenges the council is currently facing and give a more manageable timeframe in which to recruit to vacancies.
- 2.2 The additional notice period will be the requirement to give eight weeks' notice for roles that are graded 7 to 11 for all new employees.
- 2.3 The current notice period for grades 1 to 6 is changed to four weeks, rather than one month and that the current notice period for grade 12 and above is changed from three months to twelve weeks for all new employees.
- 2.4 Existing employees occupying grade 7 to 11 roles will be asked to accept a revised notice period of eight weeks on a voluntary basis.
- 2.5 The change from weeks to months for notice periods is to align with other pay related processes: redundancy, pay in lieu, statutory sick/maternity pay for example.

## **3. IMPLICATIONS OF THE DECISION**

### **3.1 Financial and Risk**

Director of Finance (S151 Officer) has approved report, noting no financial risks or concerns.

### **3.2 Legal**

Most, if not all, terms and conditions of employment contained within national provisions will provide for a set period of notice which an employee must



render to terminate the employment relationship. The council would require a new local collective agreement with trade unions to amend those terms and conditions and the current local collective agreement relating to a notice period. For the council to approach its current employees and request voluntary acceptance of the change in notice period, the collective agreement would need to record the trade unions agreement to avoid any implication that the council has made unlawful inducements to its trade union represented employees. Current employees must not be subjected to dismissal or any detriment if they refuse.

### **3.3 Equality**

The Equality Impact Assessment pre-screening questions have been undertaken, which shows a full EIA is not required for this change. A copy of the EIA pre-screen is attached at Appendix 1.

### **3.4 Sustainability**

No sustainability decision-making wheel has been completed for this report, as the proposal does not have a direct impact upon sustainability and the people of Barnsley.

### **3.5 Employee**

For new employees joining the council from a date yet to be agreed, there are no implications as contracts will be issued with the revised notice periods.

Existing employees who are currently on grades 7 to 11 will be asked to voluntarily accept a revised notice period.

### **3.6 Communications**

There will be a clear communications strategy in relation to this change to ensure employees understand the rationale for the change. This will include discussions at management meetings and issuing communications via the Heads of Service bulletin and Let's Talk bulletin.

Managers will have a crucial role to play in communicating the change to existing employees via team meetings.

## **4. CONSULTATION**

Consultation has taken place with the recognised Trade Unions who understand the current recruitment and retention challenges and are supportive of the proposal, on the basis that the requirement to change is on a voluntary basis for existing employees.

Consultation has also taken place with the Senior Management Team who are supportive of the proposal.

**5. ALTERNATIVE OPTIONS CONSIDERED**

5.1 Other options considered were to make no changes to existing notice periods or to negotiate a new collective agreement to make the change a compulsory contractual change for existing employees, whilst also applying the revised arrangements to future employees.

**6. REASONS FOR RECOMMENDATIONS**

6.1 The change to notice periods for new employees and the voluntary change for existing employees addresses concerns raised by services over a number of years in relation to the loss of employees so quickly after receiving their resignation.

6.2 The option to voluntarily accept a revised notice period for existing employees ensures the support of the Trade Unions and negates the need for a lengthy and possibly protracted negotiation of a new collective agreement.

**7. GLOSSARY**

EIA – Equality Impact Assessment.

**8. LIST OF APPENDICES**

Appendix 1: EIA

**9. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Senior Financial Services officer consulted and date  Neil Copley <b>02.06.2023</b>
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date  David Nuttall <b>01.06.2023</b>

**Report Author:** Stephanie Barker

**Post:** Senior HR & OD Business Partner

**Date:** 31 May 2023

# Equality Impact Assessment

Revised arrangements for the giving of contractual notice by employees when they voluntarily resign

## Stage 1 Details of the proposal

<b>Name of service</b>	Human Resources Business Advisory Service
<b>Directorate</b>	Business Intelligence, Human Resources & Communications

<b>Name of officer responsible for EIA</b>	Stephanie Barker
<b>Name of senior sponsor</b>	Phil Quinn/Michael Potter

<b>Description / purpose of proposal</b>	Change to notice period arrangements when employees voluntarily resign and give contractual notice to terminate their employment.
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<b>Date EIA started</b>	May 2023
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<b>Assessment Review date</b>	31 May 2023
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## Stage 2 - About the proposal

<b>What is being proposed?</b>	To change the notice period requirement from either one month (Grades 1-11) or three months (Grade 12 and above) to four weeks (Grade 1-6), eight weeks (Grade 7-11) and twelve weeks (Grade 12 and above).
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<b>Why is the proposal required?</b>	To address the challenges currently being faced by the council in terms of recruitment and retentions and support services in allowing additional time for vacancies to be filled.
--------------------------------------	--

**What will this proposal mean for customers?**

Impact is on existing employees in grades 7 – 11. However, given the change is voluntary, no adverse impact is expected on any employees, including those with protected characteristics. For new employees, no adverse impact is expected, with notice periods able to be amended by mutual consent.

### Stage 3 - Preliminary screening process

**Use the Preliminary screening questions to decide whether a full EIA is required**

- Yes - EIA required (go to next section)  
 No – EIA not required (provide rationale below including name of E&I Officer consulted with)

No protected characteristics should be adversely affected, and notice periods can be negotiated by mutual agreement.  
Zahid Qureshie, Senior Policy and Equalities Officer confirms that there is minimal equality impact with this piece of work as the affected cohort is in existing employment and decision to leave is voluntarily reached/ negotiated. This EIA is now complete.

### Stage 4 - Scoping exercise - What do we know?

**Data: Generic demographics**

What generic data do you know?

1251 existing employees/positions fall within grades 7 – 11.

**Data: Service data / feedback**

What equalities knowledge do you already know about the service/location/policy/contract?

Given the high number of employees in scope, there are a range of protected characteristics in this cohort.

**Data: Previous / similar EIA's**

Has there already been an EIA on all or part of this before, or something related? If so, what were the main issues and actions it identified?

No. However, no expected adverse impact.

**Data: Formal consultation**

What information has been gathered from formal consultation?

N/A

**Stage 5 - Potential impact on different groups**

Considering the evidence above, state the likely impact the proposal will have on people with different protected characteristics

(state if negative impact is substantial and highlight with **red text**)

Negative (and potentially positive) impacts identified will need to form part of your action plan.

Protected characteristic	Negative '-'	Positive '+'	No impact	Don't know	Details
Sex			X		The change will impact all roles equally. No expert adverse impact on characteristic. Any individual concerns can be addressed by exception.
Age			X		As above
Disabled <i>Learning disability, Physical disability, Sensory Impairment, Deaf People ,invisible illness, Mental Health etc</i>			X		As above
Race			X		As above
Religion & Belief			X		As above
Sexual orientation			X		As above
Gender Reassignment			X		As above
Marriage / civil partnership			X		As above

Pregnancy / maternity			X		As above
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Other groups you may want to consider					
	Negative	Positive	No impact	Don't know	Details
Ex services			X		As above
Lower socio-economic			X		As above
Other ...					

**Stage 6 - BMBC Minimum access standards**

If the proposal relates to the delivery of a new service, please refer to the Customer minimum access standards self-assessment (found at )

If not, move to Stage 7.

Please use the action plan to be taken to ensure the new service complies with reasonable adjustments for disabled people.

**Not yet live**

The proposal will meet the minimum access standards.

The proposal will not meet the minimum access standards. –provide rationale below.

**Stage 7 – Action plan**

**To improve your knowledge about the equality impact . . .**

Actions could include: community engagement with affected groups, analysis of performance data, service equality monitoring, stakeholder focus group etc.

Action we will take:	Lead Officer	Completion date
N/A		

**To improve or mitigate the equality impact . . .**

Actions could include: altering the policy to protect affected group, limiting scope of proposed change, reviewing actual impact in future, phasing-in changes over period of time, monitor service provider performance indicators, etc.

Action we will take:	Lead Officer	Completion date
Ongoing review of impact with service leads and TUs	Head of HR&OD	Ongoing

**To meet the minimum access standards . . .(if relevant)**

Actions could include: running focus group with disability forum, amend tender specification, amend business plan to request extra ‘accessibility’ funding, produce separate MAS action plan, etc.

Action we will take:	Completion date
<b>Not yet live</b>	

**Stage 8 – Assessment findings**

Please summarise how different protected groups are likely to be affected

<b>Summary of equality impact</b>	The change will impact all roles equally. No expert adverse impact on any protected characteristics is expected. Any individual concerns can be addressed by exception, as is current situation.
<b>Summary of next steps</b>	Voluntary adoption from existing grade 7 – 11 employees. Amendment to terms and conditions for new employees wef 1 July 2023.

Signature (officer responsible for EIA)  
Date

*B Baker*

### Stage 9 – Assessment Review

What information did you obtain and what does that tell us about equality of outcomes for different groups?

N/A



## BARNSELY METROPOLITAN BOROUGH COUNCIL

**REPORT OF:** EXECUTIVE DIRECTOR OF GROWTH & SUSTAINABILITY

**TITLE:** ACCEPTANCE OF GRANT FROM THE MUSEUMS ESTATE AND DEVELOPMENT FUND (MEND) FOR REPAIRS TO THE ROOF AT CANNON HALL MUSEUM

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14 June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Regeneration and Culture</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

### **Purpose of report**

To gain Cabinet approval to accept the offer of £0.898m in grant funding from the Museum Estate Development Fund (MEND), as administered by Arts Council England on behalf of the Department for Digital, Media, Culture and Sport for repairs to the main roof of Cannon Hall Museum.

### **Council Plan priority**

This grant will invest in the maintenance of Cannon Hall, a grade II\* listed building at the heart of busy and much-loved parkland and gardens. The Museum, which is Accredited by Arts Council England, is home to important collections of fine and decorative art, as well as the De Morgan Museum.

Cannon Hall, part of Barnsley Museums, support the delivery of all the Council Plan priorities but this grant will specifically support (by securing the future of the building):

#### Learning Barnsley

- Children and young people achieve the best outcomes through improved educational achievement and attainment.

#### Growing Barnsley

- People have a welcoming, safe, and enjoyable town centre and principal towns as destinations for work, shopping, leisure, and culture.

#### Sustainable Barnsley

- Our heritage and green spaces are promoted for everyone to enjoy.

### **Recommendations**

That Cabinet:-

1. Accept the offer of £0.898m
2. Approve the delivery of the agreed programme of works

## **1. INTRODUCTION**

- 1.1 The Museum Estate and Development Fund (MEND) is an open-access capital fund targeted at non-national Accredited Museums and local authorities based in England to apply for funding to undertake vital infrastructure and urgent maintenance backlogs which are beyond the scope of day-to-day maintenance budgets. It is administered by Arts Council England (ACE) on behalf of the Department of Digital, Culture, Media and Sport (DCMS).
- 1.2 After internal consultations between the Museum Service and Property Services, and discussions with Historic England, it was agreed to apply for the first phase of urgent repair works to the main roof of Cannon Hall Museum, one of the Borough's flagship heritage attractions. A condition survey of the building identified the roof as requiring urgent works. The roof is leaking in several places and deteriorating rapidly threatening the integrity of the Grade 2\* listed building and the collections within.
- 1.3 Working with conservation architects and Historic England a phased approach to repair / replacement of all the sections of roof across the building was identified. This funding will address the repairs to the roof across the main building.
- 1.4 A procurement exercise to appoint lead conservation architect and main contractor will commence this summer, with the works taking place throughout 2024.
- 1.5 A second phase of works are required at an additional cost of £1.3M and this could be the subject of the bid to the next round of MEND funding which has just been launched.

## **2. PROPOSAL**

- 2.1 To accept the grant and commence with the procurement of the works.

## **IMPLICATIONS OF THE DECISION**

### **3 Financial and Risk**

- 3.1 Consultation on the financial implications has taken place with colleagues in Financial Services on behalf of the Director of Finance (S151 Officer)
- 3.1.2 Cabinet approval is sought to accept the offer of £0.898m in MEND fund

grant, from the Arts Council for the purposes described in Section 1.2 above.

- 3.1.3 As a condition of the funding award the Council will be required to provide match funding of £0.100m. Members are asked to note that funding for match will come from Feasibility Funds, these are funds held specifically to support the development of those projects that contribute to the delivery of the Council's Place Based Investment Plan.
- 3.1.4 A further condition is that Security on the asset is required. This takes the form of:
- \* 15 year Deed of Covenant
  - \* Evidence of Cabinet Approval
  - \* Certificate of title and undertaking for Land Registry registration.
- Legal have advised that because of this, BMBC cannot sell, lease, sub lease or otherwise deal with any part of the property without the consent of Arts Council England (other than leases for a term under 3 years), and if BMBC did dispose of all or part of Cannon Hall within the 15 year period, in giving consent for such disposal, ACE would clawback such part of the grant amount of £898,405 as they had paid out at that time.
- 3.1.5 The proposed works will span a 3 year period commencing August 23, running until July 25. Claims are expected to be quarterly during this period but this is yet to be confirmed.
- 3.1.6 BMBC Finance Officers will continue to work closely with Services to ensure spend remains within the available funding allocation and in compliance with funder eligibility requirements.
- 3.1.7 Appendix A summarises the financial implications arising from the recommendations in this report.

## **3.2 Legal**

To accept the grant the Council will have to agree to the Arts Council's Standard Terms of Grant (Appendix B).

It has been negotiated that leases for a term of less than 3 years do not require ACE consent. This should assist the Council in managing the Museum during the 15 year period of the grant.

ACE will not be taking a charge against Council assets, there will simply be a Restriction against the title to ensure that the Property is not sold without ACE consent.

## **3.3 Equality**

Equality Impact Assessment Pre-screening completed determining full EIA not required

Barnsley Museums have developed a suite of Equality and Diversity Principles that guide its work

## We believe:

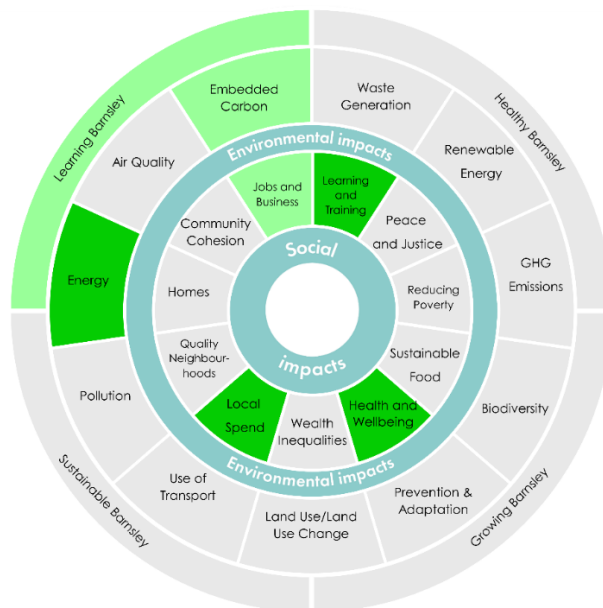
- In making everyone feel welcome
- In remaining relevant to audiences
- In caring about people
- That we are a safe place to experience, challenge and inspire
- That everyone has the opportunity to learn
- In fun and wellbeing
- That the people of Barnsley are the custodians of their own stories

## We want to:

- Be diverse and inclusive
- Record, share, archive and celebrate the stories of Barnsley past, present and future
- Be welcoming and relevant to all, including and involving everyone
- Have ongoing conversations, being responsive to change
- Create innovation for the sector
- Be interesting, authentic, aspirational and fearless
- Be reflective of our audiences
- Take risks, be ambitious and experimental

### 3.4 Sustainability

Decision-making wheel completed. The wheel shows that the activity generated by the funding has significant benefits in terms of energy saving, local spend and the continuation of our work on learning and health & wellbeing by ensuring the museum building is properly maintained.



### **3.5 Employee**

There are no employee implications.

### **3.6 Communications**

The Barnsley Museums marketing and communication officer will liaise with DCMS and ACE in promotion of the grant award, and subsequent programme of works.

## **4. CONSULTATION**

Consultation on the scheme has taken place with Historic England, who acted as advisors to ACE and DCMS in the decision-making process. Advice has also been sought from A specialist Conservation Architect in devising the scheme, in consultation with the Council's Conservation Officer. The procurement team worked with the museum team on the development of the programme.

## **5. ALTERNATIVE OPTIONS CONSIDERED**

The alternative approach is to not to accept the funding resulting in the continued deterioration of the roof of this important building, which could lead to removal of collections from display or potential closure of the building on health and safety grounds.

## **6. REASONS FOR RECOMMENDATIONS**

- 6.1 The funding will enable the continuation of the award-winning programmes that Barnsley Museums delivers at Cannon Hall in support of the Barnsley 2030 Strategy and Council Plan through protecting this building into the future.

## **7. GLOSSARY**

ACE – Arts Council England

DCMS – Department of Digital, Culture, Media and Sport

MEND – Museums Estate Development Fund

## **8. LIST OF APPENDICES**

Appendix A: Financial Implications

Appendix B – Art Council Standard Terms of Grant

## **9. BACKGROUND PAPERS**

MEND application

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Signed <i>Appendix A</i> outlining the financial implications is attached
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date <b><i>Anthony Harold, Head of Legal (Interim)</i></b> <b><i>12/05/2023</i></b>

**Report Author: Lynn Dunning**  
**Post: Group Leader – Arts & Heritage**  
**Date: 10/05/2023**

**APPENDIX A**  
**Report of the Executive Director of Place**

**FINANCIAL IMPLICATIONS**

**Cannon Hall Museum - Museum Estate and Development Fund (MEND)**


i) <b>Capital</b>	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>	<u>TOTAL</u>
<b>Expenditure</b>	£	£	£	
Construction	219,286	588,569		£807,855
Fees and Charges	69,663	46,537		£116,200
Contingency	24,750	49,500		£74,250
	<b>313,699</b>	<b>684,606</b>	<b>0</b>	<b>998,305</b>
ii) <b>Revenue Effects</b>	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>	<u>Total</u>
	£	£	£	£
<u>Expenditure</u>		0	0	0
	0	0	0	0
<u>Income</u>		0	0	0
	0	0	0	0
	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>To be Financed from:</b>				
MEND Fund Grant	213,799	684,606	-	898,405
Match funding agreed by Capital Oversight Board	99,900	0	0	99,900
	<b>313,699</b>	<b>684,606</b>	<b>0</b>	<b>998,305</b>

Security has been placed on Cannon Hall and if this property were to be disposed of repayment of the grant amount would be required

**898,405**

**Impact on Medium Term Financial Strategy**

	<u>2023/24</u>	<u>2024/25</u>	<u>2025/26</u>
	£m	£m	£m
<b>Current forecast budget gap</b>	0.000	0.000	0.000
Requested approval	0.000	0.000	0.000
<b>Revised forecast budget gap</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>

Agreed by:  On behalf of the Service Director Finance (Section 151 Officer)

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# ARTS COUNCIL ENGLAND

## Standard terms and conditions for grants

**June 2022**

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# Standard terms and conditions for grants

These standard terms and conditions for grants apply to all grant offers made through Arts Council National Lottery Project Grants and other relevant programmes (as set out in your offer letter) from April 2021 onwards.

This document is important. It sets out the standard legal conditions of our grant offer to you. This is a legal document and you should ensure that you fully understand your responsibilities before accepting a grant from us.

If you have any general questions about this document, please contact our Customer Services team on 0161 934 4317. However, if you need legal advice, please contact your solicitor.

If you do not have access to the internet or email and require additional documents, or if you require this document in an alternative format you can ask us by phoning 0161 934 4317.

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# 1. Definitions

- 1.1. 'You' and 'your' means the person (individual) or organisation that we have given a grant to and is bound by these terms and conditions.
- 1.2. 'We', 'us' and 'our' means Arts Council England and includes our employees and those acting for us.
- 1.3. The 'Project' means the project or activity that we have agreed to give you a grant for, as set out in your application form or proposal together with any supporting documents such as budget information, a timetable and any other documents that set out how your Project will be managed ('the Project Proposal').
- 1.4. The 'Grant Agreement' includes and incorporates:
  - 1.4.1. these standard terms and conditions;
  - 1.4.2. the Offer Letter which sets out any additional conditions;
  - 1.4.3. the Project Proposal;
  - 1.4.4. and any other conditions we have agreed with you now or in the future.
- 1.5. The "Subsidy Control rules" means the Subsidy Control rules adopted by the UK with effect from 11pm on 31 December 2020, including Part 2, Title XI (Level Playing Field), Chapter 3 (Subsidy Control) of the 'Trade and Cooperation Agreement between the European Union and the European Atomic Energy Community, of the one part, and the United Kingdom of Great Britain And Northern Ireland, of the other part' incorporated into law by the European Union (Future Relationship) Act 2020 and, where relevant, the EU State aid rules as set out in Articles 107-109 of the Treaty on the Functioning of the European Union and associated regulations and guidelines under the Northern Ireland Protocol and any other applicable laws and successor legislation.

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## 2. The grant

- 2.1. The amount of the grant is set out in the Offer Letter. We are not able to increase the amount of the grant. The amount of the grant may be different to the amount that you applied for.
- 2.2. You must accept our offer within two weeks of receiving it by accepting your grant online. If you do not accept your grant online within two weeks our offer will lapse. If you are an organisation, the Offer Letter must be accepted by someone who is authorised to sign on behalf of your organisation. Your acceptance online will be deemed your signing of the Offer Letter. The Grant Agreement will come into force on the date that you accept your grant online and will be deemed the date of your Grant Agreement.
- 2.3. We will pay the grant in the instalments as set out in the Offer Letter.
- 2.4. You must use the grant exclusively for the Project.
- 2.5. You must tell us promptly about any changes to information you have given us, including any changes to your bank or building society details and you must make sure that the information you hold is always true and up to date.
- 2.6. You must not use the grant to pay for any spending commitments you have made before the Covid-19 pandemic affected your work.
- 2.7. You must hold any unused part of the grant on trust for us at all times.
- 2.8. You must tell us if you receive any other funding for the Project from any other source at any time during the Project. If this means that you no longer need the funding from us and/or that our funding duplicates something you later receive other specific funding for, you must pay the grant or the appropriate portion of the grant back to us immediately upon demand from us.
- 2.9. If you spend less than the whole grant on the Project, you must return the unspent amount to us promptly. If the grant part-funds the Project, you must return the appropriate share of the unspent amount to us.
- 2.10. As the grant comes from public funds, you must account to us for any profit that you make from the Project and we reserve the right to require you to pay back all or part of the grant.
- 2.11. If you enter into an agreement with any third party with a view to commercial exploitation of the Project or anything related to it, you must contact us to obtain our consent. Our consent may be subject to conditions, including conditions requiring the repayment of all or part of the grant.

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### 3. The project

- 3.1 This Grant Agreement has been entered into within the COVID-19 period. We reserve the right to introduce any new requirements and/ or additional conditions based on any further guidance given and/ or announcements made by the UK Government and any changing circumstances in relation to COVID-19.
- 3.2 Where the Project includes participatory work or public engagement, you must comply with all current UK Government guidance on COVID-19 and should carry out a risk assessment. You must be able to evidence that all risks have been addressed prior to the commencement of the Project.
- 3.3 You must get our written permission before making any changes to the Project or to its aims, structure, delivery, outcomes, duration or ownership.
- 3.4 If we agree that you can make changes to the Project, we may ask you to agree to additional conditions. Any agreed changes and/or additional conditions will be set out in a separate legal agreement between us and you; you should not start any new or changed activity until that agreement has been signed by both us and you.
- 3.5 You must start the Project within one month of receiving the first grant payment from us.
- 3.6 You must tell us if your plans to complete the Project, or your own ability to complete it, changes.
- 3.7 You must ensure that all records, including financial records, relating to the Project are accurate and up to date. You must keep these records for at least seven years after the Project has finished.
- 3.8 Where it is required, you must maintain adequate insurance at all times and we may ask you to send us copies of these policies. This includes employee and public liability insurance and insurance that covers the full replacement value of any assets you have purchased using the grant.
- 3.9 You must give us, or any person nominated by us, access to all records relating to the Project or other projects funded by us upon demand, including (but not limited to) accounts and any other financial records, VAT and any other tax records. We can ask for access to these records for up to seven years after the Project has finished.
- 3.10 You must send us any information and records that we reasonably require to monitor your Project and how the grant is being used.
- 3.11 If it is requested as part of your Monitoring Schedule and Payment Conditions, you must provide us with a brief report on the Project within one month of completing it, using our standard activity report form which is held in your online account.
- 3.12 Where requested you must provide us with clear and accurate accounts that cover the period of the Project. These accounts must follow any relevant legal requirements for accounts, audit or examination of accounts, annual reports or annual returns and must clearly show income and expenditure. We may ask for proof of expenditure.
- 3.13 If the grant is for more than £50,000, a qualified and independent accountant must certify a Statement of Income and Expenditure.
- 3.14 In carrying out your Project, you must operate in a way which complies with all relevant laws and government requirements. This includes, but is not limited to, legislation or regulations governing the way you operate, the

- work you carry out, the staff you employ, or the goods and services you buy. For example, you are responsible for obtaining any licences, permissions and insurances that are required by law or ensure best practice.
- 3.15 You must have appropriate policies and procedures in place and act in accordance with them at all times to help you comply with any relevant law, government requirements and best practice. This may include, but is not limited to:
- 3.15.1 Data Protection Legislation (i.e; including, but not limited to: (i) the United Kingdom General Data Protection Regulation and (ii) the Data Protection Act 2018 together with all other applicable UK laws whether currently existing, yet to be implemented, or to act as successor legislation, that regulate the collection, processing and privacy of personal data;
  - 3.15.2 Equal opportunities including discrimination on the basis of race, age, gender, disability, religion and/or sexuality;
  - 3.15.3 Employment law;
  - 3.15.4 Harassment and bullying.
- 3.16 The following conditions apply if you or your employees, business partners, contractors or volunteers will supervise, care for or have significant direct contact (which, for the avoidance of doubt, includes contact by electronic and/or digital means) with a vulnerable person during the Project:
- 3.16.1 A 'vulnerable person' means:
    - a. anyone under the age of 18; and/or
    - b. anyone who needs (or may need) community care services because of mental disability, other disability, age or illness, and who is (or may be) unable to take care of themselves or unable to protect themselves against significant harm or exploitation.
  - 3.16.2 you must consider all the risks that may arise from your contact with the vulnerable person and take all reasonable steps to ensure their safety. Before having any significant direct contact with the vulnerable person, you must get the written agreement of the legal carer or guardian of the vulnerable person.
  - 3.16.3 As well as your responsibilities in clause 3.16.2, you must have and carry out a written policy and set of procedures to safeguard vulnerable people if during the Project, your employees, business partners, contractors or volunteers supervise, care for or have significant direct contact with vulnerable people.
  - 3.16.4 As part of these procedures you must check with the Disclosure and Barring Service (DBS) the backgrounds and disclosures of those employees, business partners, contractors or volunteers who will, during their Project, supervise, care for or otherwise have significant direct contact with vulnerable people.
  - 3.16.5 If you are the person having significant direct contact with the vulnerable person, you must have your background checked by the Disclosure and Barring Service (DBS) and have a clear and valid certificate readily available to provide on request.
  - 3.16.6 You must comply with this clause 3.16 even if you are not required to do so under any child protection or care standards legislation, and whether the work is formal, informal, voluntary or salaried.

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3.16.7 We cannot advise you of your legal responsibilities in your dealings with vulnerable people, and these conditions are not legal advice. If you have any queries about your obligations, we strongly advise that

you seek your own independent legal advice and also contact the National Society for Prevention of Cruelty to Children.

**[www.nspcc.org.uk/inform](http://www.nspcc.org.uk/inform)**



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## 4. Information, marketing and publicity

- 4.1. You must acknowledge the grant publicly as appropriate and as practical.
- 4.2. Where you are delivering project work, you must follow our branding and publicity guidelines at all times. You will acknowledge our support and the support of the National Lottery (if your grant is from National Lottery sources) in any published documents that refer to the Project, including any advertisements, accounts and public annual reports, or in written or spoken public presentations about the Project.
- 4.3. You must acknowledge our grant by following the guidelines we will provide. If your grant is from National Lottery sources and you are delivering project work, you should feature the appropriate Grant award logo/National Lottery grant award logo on all information, marketing and publicity materials relating to the activity we have agreed to fund, including printed and online material. You should also incorporate verbal and written acknowledgment of our support into your communications. You can download the Grant award logo/National Lottery grant award logo and access full details of how to acknowledge our support at [www.artscouncil.org.uk/grantawardlogo](http://www.artscouncil.org.uk/grantawardlogo) Alternatively you can email [grantawardlogo@artscouncil.org.uk](mailto:grantawardlogo@artscouncil.org.uk) or phone 0161 934 4317 for further information.
- 4.4. The National Lottery grant award logo, other 'Crossed fingers' logos and the words 'The National Lottery' are owned by the Gambling Commission ('the Commission'). The Commission

is responsible for licensing and regulating the National Lottery. It aims to ensure the integrity of the National Lottery, to protect players and to maximise the funds that can be paid out in grants. The Commission has granted Camelot UK Lotteries Limited ('Camelot') a licence to operate the National Lottery until January 2023. Under the terms of the licence it is a single- purpose company, dedicated to the operation of the National Lottery and is regulated by the Commission.

- 4.5. We hereby give you the permission to use the Grant award logo/National Lottery grant award logo to acknowledge and celebrate your grant award. In using the logo you must comply with the guidelines available at [www.artscouncil.org.uk/grantawardlogo](http://www.artscouncil.org.uk/grantawardlogo), or any future versions that we notify you of.
- 4.6. Please note that with regard to the National Lottery grant award logo:
  - 4.6.1. this permission is specific to any National Lottery-funded activity and you may not transfer any of these rights to another project or organisation;
  - 4.6.2. we will share information about your project with the Commission and Camelot to enable it to monitor your compliance with the National Lottery grant award guidelines and to take appropriate action should you breach its terms.
  - 4.6.3. we will have the right to end your permission to use the National Lottery grant award logo if our own permission from the Commission and/or Camelot is terminated or if you do not comply with the National Lottery grant award guidelines or if your grant

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from the National Lottery funds is withdrawn, suspended or terminated. If this permission ends, you must stop using the National Lottery grant award logo immediately.

- 4.7. We acknowledge that you will own all rights in any materials produced for or relating to the Project and in the Project Proposal, including any intellectual property rights. You hereby grant us a non-exclusive, worldwide, royalty-free perpetual licence to reproduce any materials relating to the Project and the Project Proposal as we reasonably require for marketing and publicity purposes. We may also share information with other funders, government departments, regulatory agencies, partners and others with a legitimate interest in public funding.

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## 5. Additional Conditions for organisations

- 5.1 You will ensure that you are at all times correctly constituted and that you can deliver the Project under the terms of your constitution.
- 5.2 You must get our written agreement before:
- 5.2.1 changing your governing document, (unless you are a statutory organisation) concerning your aims, payments to members and members of your governing body, the sharing out of your assets (whether your organisation is dissolved or not), or the admission of any new members; or
  - 5.2.2 transferring your assets to, or merging or amalgamating with, any other body, including a company set up by you.
- 5.3 You must write to us as soon as possible if any legal claims are made or threatened against you and/or which would adversely affect the Project during the period of the grant (including any claims made against members of your governing body or staff concerning the organisation).
- 5.4 If you are an unincorporated group, the person accepting the grant must have the authority of the group to enter into the Grant Agreement on behalf of all the members of the group. All members of the group will be jointly and severally liable under the Grant Agreement.
- 5.5 You must tell us in writing as soon as possible of any investigation concerning your organisation, trustees, directors, employees or volunteers carried out by the Police, Charity Commission, the Office of the Scottish Charity Regulator, HM Revenue & Customs or any other regulatory body.
- 5.6 You acknowledge that the grant comes from public funds and confirm that the support provided is compliant with the Subsidy Control rules. Where applicable, you agree that we will publish information relating to the grant and that you will keep reasonably detailed records to demonstrate compliance with the Subsidy Control rules and shall provide a copy of such records to us upon reasonable request. In the event that it is deemed to be non-compliant with the Subsidy Control rules, you will repay the entire grant (and any other sums due) immediately.

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## 6. General conditions

- 6.1 If you breach any term and/or condition of the Grant Agreement and we do not enforce one or more of our rights straight away, this does not mean that we will not do so in the future. We will give up our right to enforce the Grant Agreement only if we tell you in writing.
- 6.2 If you breach any term and/or condition of the Grant Agreement, we can choose to treat that as you breaching any other grant agreements we have with you. This will allow us to take the same actions under those agreements that we may take under this agreement, including making you pay back the grant and stopping any future payments.
- 6.3 Our staff, council members and advisers cannot give you professional advice and will not take part in carrying out your business. We cannot be held responsible for any action you take, any action you fail to take, or for your debts or liabilities. Even though we may give you funding and talk to you about your activities, you are still fully responsible for every part of the Project, your business and the decisions about it. We will not be responsible to anyone else who may take, or threaten to take, proceedings against you.
- 6.4 You are responsible for getting your own management, business and artistic advice. This includes considering whether you need to get financial, accounting, tax, solvency, legal, insurance or other types of professional advice. You must not assume that your business is financially stable or solvent (this means your business is able to meet its financial responsibilities), even if we continue to support you.
- 6.5 You must ensure that you do not work with organisations proscribed under the Terrorism Act 2000 <https://www.gov.uk/government/publications/proscribed-terror-groups-or-organisations--2/proscribed-terrorist-groups-or-organisations-accessible-version>
- 6.6 Your grant comes from public money, so if you are planning to buy goods or services with your grant, you should always buy them in a way that will give value for money and avoids any conflicts of interest. If you are an organisation and the funding that you receive from us accounts for 50 per cent or more of your annual income then you must ensure that when you purchase goods or services you do so in line with your obligations under the Public Contracts Regulations 2015 (as amended or replaced from time to time) (“PCR”). For contracts within the scope of Regulation 13 of the PCR you must procure in a manner compliant with the PCR and for all other contracts, procure in a manner which ensures that suppliers are treated equally, without discrimination and that any procurement process is conducted in a transparent and proportionate manner. You should seek legal advice where appropriate.
- 6.7 We get the funding we give to you from different places, including National Lottery. We do not expect this funding to be reduced or stopped but, if it is, we may reduce or stop your grant before we have paid you the full amount.
- 6.8 Following on from clause 3.2 above, you must act in a manner

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to ensure the safety and wellbeing of all participants in the delivery of the Project.

6.9 We are not obliged to provide, and nor should you assume that we will, any further funding for the Project after this grant agreement comes to an end.

6.10 The Freedom of Information Act 2000 ('the Act') applies to us. This means that any information you give us could be released to any person who asks for it under the Act. You can tell us if

you think any of the requested information should be confidential under any exemptions of the Act, but we will make the final decision in accordance with our responsibilities under the Act.

Visit our publication scheme at **[www.artscouncil.org.uk/freedom-information](http://www.artscouncil.org.uk/freedom-information)** for more information on how we apply the Act and our data protection policy.

We encourage you to visit **[www.ico.gov.uk](http://www.ico.gov.uk)** for information on the Act.

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## 7. VAT

- 7.1 You acknowledge that the grant is not consideration for any taxable supply for VAT purposes. You acknowledge that our obligation does not extend to paying you any amounts in respect of VAT in addition to the grant.
- 7.2 If you are registered for VAT, or subsequently become liable to register for VAT, you must keep proper and up to date records and you must make those records available to us and give us copies when requested.
- 7.3 If we have agreed to fund any or all of the VAT costs associated with your Project and you subsequently recover any VAT, you must pay us back immediately any of the VAT that has been paid for with the grant.

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## 8. Conditions relating to assets or goods purchased with the grant

- 8.1 During the period covered by the Grant Agreement, you must not sell any assets or goods that have been totally or partly bought, restored, conserved (maintained or protected from damage) or improved with our grants without our prior written consent. If consent is given and you sell or dispose of the funded assets or enter into a rent review arrangement, you may have to repay us all or part of the grant received from us. The amount you must repay will be in direct proportion to the share of the project costs that came from us. If, with our consent, you sell the funded assets wholly or partly bought with the grant, it will be at full market value and we may impose conditions upon the transfer or disposition.
- 8.2 If the grant has contributed (or will contribute) to the costs of buying, restoring, conserving or improving land, buildings or any other asset, you must not apply for a mortgage over that asset or use it as security without our prior written approval.
- 8.3 We may insist on third party rights being given to us (and in a form approved by us) under any contract that you have with contractors and consultants on most building projects.

- 8.4 If your Project involves the purchase of leasehold and/ or freehold property, we will take security on the freehold and/or leasehold interest for your responsibilities under the terms of the Grant Agreement. We will also consider past capital projects funded by us in reaching a decision as to our requirements. If we have asked for security, you understand that no payments of the grant will be made until we have received the requested documents completed to our satisfaction.
- 8.5 It is anticipated that for this funding programme, the security required will be a deed of covenant (for a term aligned with this Grant Agreement) in standard form along with an undertaking from your solicitor to register a restriction at the Land Registry within 28 days of completion of the deed. If the property is unregistered, a deed of undertaking to effect first registration of the restriction thereafter will be required. In addition, we will also require confirmation (by way of a Certificate of Title, in our standard form) from your solicitors that you are the freehold owner or a lessee under a registered and assignable lease on terms acceptable to us, of the funded assets to which the Grant relates and that the funded assets will be used for creative and/ or cultural purposes. Where the funded asset is a leasehold interest, the lease will need to be for a term no less than the duration of this Grant Agreement, without a break clause and no forfeiture on insolvency provision and a permitted user provision that is compliant with creative and/ or cultural use. You may be required to give us copies of all relevant documents affecting the title to the property (for example, all mortgages, conveyances, leases and so on that affect the legal rights to the property). The type of security required for the Project will be set out in the Offer Letter.
- 8.6 Where the funded asset is a leasehold interest, you must ensure that the funding does not enable your landlord to charge a higher rent as a result of the grant. This shall apply for the duration of this Grant Agreement.
- 8.7 If any part of the grant is to buy land (whether freehold land or leasehold land), you are to send us when asked the following documents:
- 8.7.1 a surveyor's report on the condition of the property, its value for the purpose of the Project and continued use for creative and/ or cultural purposes;
  - 8.7.2 confirmation by your solicitors that all necessary consents for the use of the property for the purposes of the grant have been obtained;
  - 8.7.3 for the purchase of leasehold land, a copy of the future lease and/ or agreement for lease;
  - 8.7.4 an undertaking to satisfy all other requirements as set out in clause 8.5 upon completion of the purchase of the freehold or leasehold interest; and,
  - 8.7.5 any other documents or requirements that we may request in order to meet the legal requirements.

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## 9. Breach of these terms and conditions, and suspending or repaying the grant

- 9.1 If you fail to meet any of these terms and conditions or breach the Grant Agreement in any way, we may, in our absolute discretion:
- 9.1.1 require you to pay back all or part of the grant (regardless of how much you may have already spent); and/or
  - 9.1.2 stop any future payments; and/ or
  - 9.1.3 terminate the Grant Agreement immediately; and/or
  - 9.1.4 take any of these actions in connection with any other grant that you may have with us.
- 9.2 We may recover the grant in our absolute discretion, if any of the following events occurs:
- 9.2.1 you close down your business (unless it joins with, or is replaced by, another business that can carry out the Project and we have provided our prior written permission);
  - 9.2.2 you make any changes to the Project without first getting our written permission;
  - 9.2.3 you use the grant for anything other than the Project;
  - 9.2.4 you do not follow our reasonable instructions;
  - 9.2.5 you do not complete the Project on time;
  - 9.2.6 you do not carry out the Project with reasonable care, thoroughness, competence and to a standard that would be expected for your level of experience in your artistic practice, profession or line of work;
  - 9.2.7 you receive funding for the Project, or any specific element of the Project from another source (for example, from the Government) that duplicates the funding we have awarded;
  - 9.2.8 you have supplied us with any information that is wrong or misleading, either by mistake or because you were trying to mislead us;
  - 9.2.9 you are declared bankrupt or become insolvent, any order is made, or resolution is passed, for you to go into administration, be wound up or dissolved; an administrator or other receiver, manager, liquidator, trustee or similar officer is appointed over all or a considerable amount of your assets; or you enter into or propose any arrangement with the people you owe money to;
  - 9.2.10 you act illegally or negligently at any time, and we believe it has significantly affected the Project, or is likely to harm our or your reputation;
  - 9.2.11 you fail to comply with the UK Government's guidance on COVID-19 in the planning and/ or delivery of the Project;
  - 9.2.12 without first getting our approval in writing, you sell or in some other way transfer the grant, your business or the Project to someone else; and/or
  - 9.2.13 we deem it unlikely that the grant will fulfil the purpose for which we made it.



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## 10. Termination of the Grant Agreement

- 10.1 The Grant Agreement remain in force for whichever of these is the longest time:
- for one year following the payment of the last instalment of the grant;
  - for building projects (freehold and leasehold purchase as well as refurbishment projects) five years following the payment of the last instalment of the grant;
  - as long as any part of the grant remains unspent;
  - the expiry of the maximum period required under the Grant Agreement for asset monitoring;
  - as long as you do not carry out any of the terms and conditions of the Grant Agreement or any breach of them continues (this includes any outstanding reporting on grant expenditure or Project delivery).

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Arts Council England  
The Hive  
49 Lever Street  
Manchester  
M1 1FN

Website: [www.artscouncil.org.uk](http://www.artscouncil.org.uk)  
Phone: 0161 934 4317  
Email: [enquiries@artscouncil.org.uk](mailto:enquiries@artscouncil.org.uk)

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**BARNESLEY METROPOLITAN BOROUGH COUNCIL**

**REPORT OF: EXECUTIVE DIRECTOR OF GROWTH & SUSTAINABILITY AND CHIEF EXECUTIVE OF BERNESLAI HOMES**

**TITLE: EPC C RETROFIT KICKSTART PROGRAMME**

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14 June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Regeneration and Culture</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

**1. Purpose of report**

The purpose of the report is to inform Cabinet of, and seek approval for, the agreed approach by BMBC and Berneslai Homes for the EPC C retrofit kickstart programme to be delivered through the Property Repairs and Improvement Partnership contract (PRIP). Serving as a pilot in 2023/24, the planned approach will provide the opportunity to test the proposed delivery model; ensuring that it can be scaled up to enable an efficient and value for money delivery route (within planned programmes), going forward. The report will also detail the approach to ensuring that the data that is held on our assets is robust, up to date and includes all condition and energy performance information to accurately inform the Retrofit Plan for all stock to meet EPC C or above by 2030 (targeting those properties with the lowest SAP rating as a priority).

**Council Plan priority**

Healthy, Growing, Learning & Sustainable Barnsley

**Recommendations**

That Cabinet: -

- 1. Approves the £500k EPC C Kickstart programme to be delivered via the PRIP contract during 2023/24.**
- 2. Notes the programme of planned condition and energy performance surveys to be undertaken across stock on an accelerated basis up to March 2024. These surveys will be used by Berneslai Homes to produce a robust asset data strategy which will inform the wider Retrofit Programme from 2024-2030 and produce an overlying wider asset management strategy.**

## 2. INTRODUCTION

- 2.1 As a landlord of 18,000 properties, the Council, and our managing agent, Berneslai Homes, has a key role in reducing carbon emissions from housing to protect future generations and help limit the effects of climate change.
- 2.2 The Council has set an ambition for the borough to be net zero carbon by 2045, or earlier if possible. With residential dwellings making up almost a 1/3 of the borough's emissions, it is essential that the council and its partners do all we can to build energy efficient and low carbon homes and ensure that our existing stock is as energy efficient as possible. To do this, we must be proactive in reducing fuel poverty and creating healthy and energy efficient homes for our tenants to live in. The Government has set a target for social housing providers to attain a minimum rating of Energy Performance Certificate (EPC) C for homes by 2035 (2030 for 'fuel poor' households); with the Council seeking to achieve EPC C across all its stock by 2030.

### **Current Position & Strategy:**

- 2.3 Berneslai Homes developed a 5-year Sustainability Strategy and roadmap for energy decarbonisation in late 2022 that provides details on how they, as an organisation, will be positioned to deliver programmes which improve the energy performance of the council's housing stock in line with the Council's strategic priorities and government targets (Appendix B). The development of a costed retrofit programme is also key ask of Berneslai Homes in the Annual Business Plan 2023/24. To better understand the stock profile, Berneslai Homes commissioned Savills to undertake an appraisal of our housing stock during 2022/23 to understand the scale of programme required to retrofit all property types to both EPC C and net zero carbon (where this was possible). The Savills report concluded that it could cost an estimated £60m to bring all council homes to EPC C by 2030. To bring the homes to net zero carbon by 2045 this was calculated to cost circa £630M with an average cost per property of £28k. It should be noted that these estimates are based on modelled data.
- 2.4 Currently, around 13,000 of the total housing stock is estimated to have a rating of EPC D or below and will require some form of retrofit to achieve EPC C or above. However, it is envisaged that around 5000 of these properties may require minimal works ONLY.
- 2.5 The table below shows current Energy Performance of the Council Housing Stock based on the Savills modelled appraisal.

<b>Energy Performance Certificate (EPC) Band</b>	<b>Number of properties per band</b>
A	38
B	205
C	5,145
D or below	12,612
<b>Total</b>	<b>18,000</b>

### **Asset Data Approach:**

- 2.6 To ensure that we have the most up to date data on stock condition and energy performance, housing condition and EPC surveys have been commissioned across stock on an accelerated basis; with condition surveys being completed/updated on all stock by March 2024 and up to date EPCs produced for all properties without an up-to-date rating within the same timeframe. This data, alongside a review of the delivery of the pilot programme, will then be used to inform a robust rolling programme of retrofit activity from March 2024 (within an asset data strategy) and enable the Council and Berneslai Homes to lever in additional external funding, as required.
- 2.7 The Council's approach to retrofit is to move as many properties as possible to EPC C starting with those with the lowest SAP ratings first and taking a "fabric first" approach, retrofitting properties through the installation of energy efficiency measures i.e., cavity wall, external wall, loft and underfloor insulation. These measures will improve the thermal performance of the property, minimising carbon emissions and energy usage for the customer. In turn, this should mean lower energy bills. Low carbon heating technology, to replace conventional gas systems, will be considered for installation, but only when a property has been insulated effectively to support the technology to work efficiently within the customer's home. This staged approach will provide assurance that we are working to decrease the risk of moving customers into fuel poverty via the installation of renewable technology which is more dependent on electricity use. Delivering works within existing planned programmes will ensure that works are delivered holistically, reducing disruption to tenants, and delivering works in a coordinated, efficient and value for money manner within existing contractual arrangements, wherever possible.

### **Retrofit Programme 2023/24:**

- 2.9 Given the work required to develop the asset data strategy during 2023/4, and the aspiration to deliver works locally, it is proposed that a pilot Retrofit Programme is delivered during 2023/24 within the PRIP contract; alongside an existing decent homes programme in Wombwell. The pilot, which will consist of a mix of property types (c.20-30 homes), will enable our contractors to develop robust pricing schedules and delivery programmes and will enable the training and development of their own staff in delivering retrofit works to the Government's PAS30 and PAS35 standards. The £500k pilot will be evaluated, post completion, and will inform the delivery mechanism and budget profiling for wider programme delivery from 2024 onwards. Whilst Wates will be the principal contractor in delivering the pilot, there will be shared learning and upskilling opportunities for both contractors. The evaluation of the pilot will include a review of financial costs, the impact and efficiencies of delivering works within the existing PRIP contract and wider staff and customer experience feedback.

## **3. PROPOSAL AND JUSTIFICATION**

- 3.1 It is proposed that the pilot retrofit programme 2023/24, and approach to the development of the wider asset data strategy, is supported. As referenced in 2.7, it is the preferred approach to deliver retrofit works within existing programmes and contracts to generate efficiencies in delivery and to minimize disruption to tenants, wherever possible. However, there are also significant opportunities for the council's

existing contractors to upskill existing staff and to grow opportunities to support additional training and employment via a direct delivery approach. The review of the pilot will assess whether these efficiencies can be effectively achieved within the current contractual arrangements, or whether further options will need to be considered for 'scaled up' delivery over 2024-2030.

- 3.2 Experience in delivering current retrofit programmes within the private sector (via Local Authority Delivery LAD and other funds) has identified significant challenges in relation to retrofit programme delivery within our region. There is an urgent need for market development to provide a contractor and supplier base in South Yorkshire, with the lack of local suppliers and suitably qualified labour impacting on the council's ability to fully utilise existing funding streams as well as it being a barrier to future expansion. In house delivery, would ensure consistency of resources for delivery, reduce procurement timeframes and associated costs, and see the benefits of a 'green economy' retained locally.
- 3.3 Delivering decency and retrofit works together, should also generate efficiencies in delivery, given that the specifications for decent homes have several components such as windows, doors, insulation, boilers, and ventilation which are included on the retrofit pathway requirement of homes. Progressing retrofit on these properties using the PAS 2030/35 standards will deliver an approach that maximises the pursuit of retrofit and decency cohesively. The PAS 2035 specification is the overarching document in the retrofit standards frameworks. It details how to carry out quality energy retrofit of domestic buildings, alongside best practice for implementing energy efficiency measures.
- 3.4 The pilot will be subject to testing at various stages of the process to prove the efficiency and effectiveness of the exercise. There is a requirement for ensuring costs are equitably representative with previous retrofit tenders, there are high productivity levels and that specific outputs (SAP ratings) have been achieved. A lesson's learnt report will be provided to cabinet alongside the detailed asset data strategy which will set out the costed programme and preferred delivery approach for retrofit delivery post 2024.

#### **4. CONSIDERATION OF ALTERNATIVE APPROACHES**

- 4.1 An alternative approach is to tender an EPC C retrofit programme outside the PRIP contractual arrangement. This has been the case for other energy efficiency and retrofit grant funded schemes previously, where the Councils dynamic purchasing system (DPS) has been used to source a suitable contractor for said works. The DPS or an open procurement exercise remains a practical option if required in the future. However, in taking this approach, the council reduces its opportunities to trial the co-ordination of retrofit and other planned works within the current contractual arrangements (PRIP 2021-31) and control of other social and economic benefits linked to direct delivery. Given the requirement to develop a robust asset data strategy, any procurement during 2023/24 would also need to be limited to smaller geographic programmes which would be unlikely to result in large scale contractor interest (given the scale of other contracts across the country) or hugely competitive pricing. Following the pilot, a robust options appraisal will be undertaken to determine the most appropriate delivery mechanism for the wider programme of works, going forward. At this point, the Council will have a robust asset strategy to inform the extent of its retrofit programme and required measures.



## **IMPLICATIONS OF THE DECISION**

### **5. FINANCIAL IMPLICATIONS**

- 5.1 Consultations have taken place with representatives of the Director of Finance (S151 Officer).
- 5.2 This report requests cabinet approval to commence a Retro Fit Delivery Pilot and to inform cabinet how Berneslai Homes intend to develop a asset management strategy to deliver a retro fit programme combined within the Barnsley Homes Standard programme.
- 5.3 An initial pilot of £0.5M is proposed within the Councils HRA PRIP contract. It is envisaged that delivery within the terms of the contract will be the best value for money delivery option in the current market.
- 5.4 £0.5M funding for the initial pilot is included within the HRA 2023/24 approved budget to finance capital expenditure on EPC C Retrofit. Expenditure is to be managed within the approved budget.
- 5.5 Berneslai Homes do not currently hold the required PAS30/35 accreditation at this point in time so the pilot will be delivered by the PRIP contract partner Wates Living Plc to the value of £0.5M.
- 5.6 Subject to Berneslai Homes gaining the required accreditation in 2024/25 it is envisaged that the viability of extending the pilot into year 2 will be explored.
- 5.7 The PRIP contract terms will be reviewed with partners to negotiate specific rates within contractual terms and conditions to allow the delivery of a retrofit programme to the required standards. At this point in time no rates have been agreed however the project works will be scalable to ensure they are delivered within the allocated resources.
- 5.8 The learning gained from the pilot in terms of contract management, procurement and front-line delivery will provide a platform for developing strategy, linking into the MTFs and a programme to roll out across the councils stock
- 5.9 Berneslai Homes are currently accelerating the condition surveys of the council's stock to achieve 100% coverage by March 2024, which is to be financed by the approved 2023/24 HRA budget. Currently Berneslai Homes only hold data on 30% of the current stock. This improved data will improve the business planning process and align the capital programme budgets towards frontline delivery plans. The increased data combined with the investment into the Repairs First IT system Asset management function will allow Berneslai homes and council staff to create a detailed model of a combined future delivery programme.
- 5.10 It is envisaged that a combination of detailed up to date stock data and a Net Present Value modelling function of archetypes within our stock will provide the information required to drive strategic investment decisions targeted to right areas of our stock.

- 5.11 The current operational focus and resources within the HRA Capital Replacement and Repairs programme is under review to ensure that repairs and maintenance is rebalanced across responsive to planned works; however, there are still some unknowns re: the new Decent Homes standard which could have a significant impact on finances and the 30-year business plan. Which will need to be considered when formulating future delivery plans incorporating any retrofit programme.
- 5.12 The financial implications are summarised in the attached Appendix A.

## **6. LEGAL IMPLICATIONS**

- 6.1 There are direct legal implications for the Council/ BH arising from this work. The Council has a requirement to ensure that its properties meet the decent homes standard as a minimum, with the Government also setting a target for social housing providers to attain a minimum rating of Energy Performance Certificate (EPC) C for homes by 2035 (2030 for 'fuel poor' households). Compliance with decency is also included in the Regulator of Social Housing's Home Standards and is a key indicator in the Tenant Satisfaction Measures being implemented from April 2023.
- 6.2 The proposed kickstart works under PRIP contract are not directly a part of the original specification but clause 24.8 of the PRIP contract provides that tasks instructed under a Planned/Capital Improvement Works Order shall, amongst others, comprise (xiv) Decent Homes Capital Improvement Works (Capital). Decent Homes criteria issued by the government includes Criterion D which says that Decent Homes should provide a reasonable degree of thermal comfort. Further details in the guidance under this Criterion deals with cavity wall or loft insulation works and other energy conservation measures. That contractual ability can be used to achieve EPC C standard. Hence, the existing scope of PRIP contract may potentially be deemed to include the proposed kickstart work. However, it is recommended that results of the pilot works may carefully be scrutinised, benchmarked, and approved before any further works on the wider project.

## **7. EMPLOYEE IMPLICATIONS**

- 7.1 As referenced, there is a clear need for green upskilling of staff and a transition required to deliver services effectively through the retrofit works programme. PAS 2030/35 approved training organisations have developed qualifications that equip people with the knowledge and skills to deliver retrofit excellence covering different roles involved in the retrofit process. Alongside the development of the wider retrofit plan, Berneslai Homes and partners will be required to develop a training programme which identifies how appropriate training and qualifications will be provided to ensure full compliance with PAS30/35 in line with the agreed delivery mechanisms, going forward. The pilot will serve as a training opportunity to upskill existing staff.

## **8. COMMUNICATIONS IMPLICATIONS**

- 8.1 The Council and Berneslai Homes communication teams will work in partnership to communicate the outcomes of this report through their established channels.

- 8.2 Berneslai Homes has an obligation to provide choices, information and communication that is appropriate to the diverse needs of our customers. Dedicated Tenant Liaison Officer involvement on the retrofit programme provides the opportunity for customer communication and ongoing effective liaison and engagement at all stages of the journey.
- 8.3 The Tenant Voice Panel will be integral in working with officers to develop information packs to tenants which explain the retrofit works and the impact that they will have on improving the energy efficiency of their homes.

## **9. CONSULTATIONS**

- 9.1 The Council and Berneslai Homes, through consultation with partners, have agreed a proposed approach for the delivery of the EPC C 'retrofit' kickstart plan in house. Delivery of the plan will be effectively monitored via a "Task and Finish Group" made up of key stakeholders involved in the project.
- 9.2 Consultation has been undertaken with Berneslai Homes customers via the tenant's voice panel (TVP). Customers views and feedback from the proposals presented were positive given the approach to improving the energy efficiency of homes within existing programme delivery. The TVP will be integral in the development of information packs and advice to tenants in relation to the retrofit works and the benefits that they will bring in relation to warmer homes, reduction in those households experiencing fuel poverty, reduced energy bills and health/well-being improvements.
- 9.3 Berneslai Homes Executive Management Team and board members have been briefed on the agreed approach to be implemented.

## **10. EQUALITY**

- 10.1 The provision of a home that is warm, safe and comfortable is a fundamental requirement of the Decency standard, promotes good health and wellbeing and is a fundamental component of basic human rights. These works will form an essential part of ensuring that the housing stock meets these requirements. A Full Equality Impact Assessment has been completed for the wider Decency Programme.

## **11. SUSTAINABILITY**



- 11.1 The management and maintenance of the Council’s 18,000 stock will need significant focus, investment, and strategic asset management if it is to increase the energy efficiency of homes to an average of SAP rating C or above by 2030. A key focus for the 2023/24 budget, BH Strategic Plan and Business Plan is to ensure that there is robust data to inform the retrofit plan, to embed retrofit works into the decency programme, going forward, and to ensure that the Council and Berneslai Homes are best placed to access funding.
- 11.2 In delivering investments via the agreed HRA Budgets, the Sustainability Wheel shows a strong positive impact on homes, communities and creating quality neighbourhoods in line with the priorities of B2030 and thus scores green on all areas. The Sustainability Wheel shows a positive impact from the development/retrofit of quality of housing, energy use, renewable energy production and reduction of fuel poverty. These can be linked the investment in existing stock via the installation of insulation, more efficient heating systems and renewable technologies – such as air source heat pumps and solar panels and batteries. Retrofit installation and building new homes does increase construction waste and pollution in the short-term; however, these should be offset by the reduction in the use of energy once completed and the reduction in emissions via renewable energy sources.
- 11.3 Finally, social housing providers have a real opportunity to develop retrofit programmes at significant scale to encourage local supply chains and training and development opportunities for green industry.
- 11.4 It should be noted that the programme includes the installation of new gas boilers. Whilst these systems will run more efficiently (saving tenants money on their heating bills) and emit less CO2 than the older systems that they are replacing, it is acknowledged that to achieve carbon zero targets we will need to move away from fossil fuel heating in the medium term. This will need to be a phased approach which considers the needs and views of tenants and considers the 30-year

business plan financial implications, future technology options and a full training programme for both staff and tenants.

## 12. LIST OF APPENDICES

Appendix A: Financial Implications

Appendix B: Berneslai Homes Sustainability Strategy

## 13. REPORT SIGN OFF

<b>Financial consultation &amp; sign off</b>	Senior Financial Services officer consulted and date  See Appendix A.
<b>Legal consultation &amp; sign off</b>	<b><i>Legal Services officer consulted Irfan Sheikh, Solicitor 03/05/2023</i></b>

**Report Author: Sarah Cartwright**  
**Post: HOS Strategic Housing**  
**Date: 03/04/2023**

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Report of the Executive Director for Place

**FINANCIAL IMPLICATIONS**

**EPC C Retrofit Kickstart Programme**

	<u>2023/24</u> £M	<u>2024/25</u> £M	<u>2025/26</u> £M	<u>TOTAL</u> £M
<b>Expenditure:</b>				
2023/24 Retrofit Pilot Year 1	0.500			0.500
<b>Total Expenditure</b>	<b>0.500</b>	-	-	<b>0.500</b>
<b>Resources:</b>				
Resources as identified per HRA Budget Papers 2023/24	0.500	-	-	0.500
<b>Total Resources</b>	<b>0.500</b>	-	-	<b>0.500</b>

Agreed by: .....  .....

On behalf of the Service Director-

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# Sustainability Strategy 2022-27

# SUSTAINABILITY STRATEGY

Here at Berneslai Homes we recognise that we have a responsibility to protect future generations by reducing carbon emissions and helping to limit the effects of climate change.

Working alongside Barnsley Council, we have developed our ambitious new Sustainability Strategy and Zero Carbon plan for Council homes across Barnsley.

Key pillars of our strategy include:

- Addressing emissions across our organisation, from our operational activities through to the homes we manage.
- A focus on managing better quality, higher performing homes that help our tenants save on fuel costs whilst also reducing their carbon emissions.
- Making sure that our plan feeds into the Council's wider ambition to become net zero carbon by 2045.



# WHO WE ARE

We are Berneslai Homes, working in partnership with Barnsley Council as their local housing company.

Our values: everyone who works for Berneslai Homes will embrace these values and make them relevant to their role.

Our vision is clear:

**Creating great homes and communities with the people of Barnsley.**

Our mission supports our vision:

**Great place, great people, great company.**

Creating and developing vibrant neighbourhoods where diverse communities thrive and develop; attracting and retaining talented people, serviced by a diverse organisation.

## Customer first

focus on residents being included on the zero-carbon journey.

## Can do attitude

work purposefully to achieve zero-carbon objectives.

## Curious

explore zero-carbon innovative solutions.



# OUR AMBITIONS

## Strategic Plan 2021-31

### How will we measure our success?



Use of own vehicles to travel to work and mileage claims reduced by **50%**.



Fleet **100%** electric.



**100%** success rate in obtaining Social Housing Decarbonisation Funding up to 2030.



**100%** EPC 'C' for all properties.



HRA business plan **100%** funded with additional income for zero carbon work.



**25%** tenant heating replaced with green alternatives – air/ground sourced or hydrogen.

# ZERO CARBON OUR AMBITION



## Zero carbon - our ten year ambition

Meeting the targets locally and nationally by changing the way we work and investing in homes.

We will:

- Replace all Construction Services fleet to electronic vehicles (EV) by 2030.
- Increase staff expertise to deliver zero carbon measures throughout the borough.
- Work closely with the council to maximise the success of the decarbonisation and future zero carbon initiatives.
- Align with the councils, active travel, transport and, climate change strategies and the targets within these.
- Procure green energy for our operations.
- Fit solar panels to our properties.
- Have a modern and effective energy performance certificate process in place.
- Introduce new heating systems with green alternatives for our customers.

## What we are doing now

- Utilising different funding mechanisms and opportunities available to deliver "retrofit" energy efficiency measures to homes.
- Supporting Construction Services route to PAS2030 accreditation.
- Collaborating with the Council on tree planting initiatives.
- Increasing our stock condition and energy performance data.
- Partnering with the Council and Energise Barnsley to install new renewable technology to homes.
- Networking with sector peers on decarbonisation through various forums.

# OUR AMBITION FOR COUNCIL HOMES

## Our aim: we will:

- Work with the Council to achieve EPC C by 2030 and net zero carbon by 2045.
- Use information on the stock to develop improvement programmes.
- Evaluate asset performance (financial and social) and undertake options appraisals where necessary.
- Engage with our customers on how to get maximum benefit from the investment we make.
- Reduce energy consumption to homes to minimise energy costs to customers.

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## Planning: we will...

- Engage and consult with our customers as part of our plans.
- Enhance data we hold to improve energy efficiency and reduce emissions.
- Target homes in fuel poverty and with lowest EPC bandings first where we can .
- Align to existing investment plans to achieve value for money and minimise disruption.

## Fabric first: we will...

- Improve the building fabric to reduce heat loss and demand for heat.
- Focus on “quick wins” measures , which when actioned are cost effective and provide relatively large benefits.
- Consider renewable technology solutions when fabric improvements aren’t possible.

## Low-carbon heating: we will:

- Monitor and trial new heating technologies as we move towards no new gas boilers from 2035.
- Work with our customers to understand new technologies.
- Select technologies offering affordable warmth, carbon reduction, suitability and affordability.
- Prioritise investment according to energy performance subject to cost benefit analysis.

# BERNESLAI HOMES' CARBON FOOTPRINT

## What is a carbon footprint?

A carbon footprint is a measure of the total greenhouse gas emissions (GHG) generated both directly and indirectly by an organisation:

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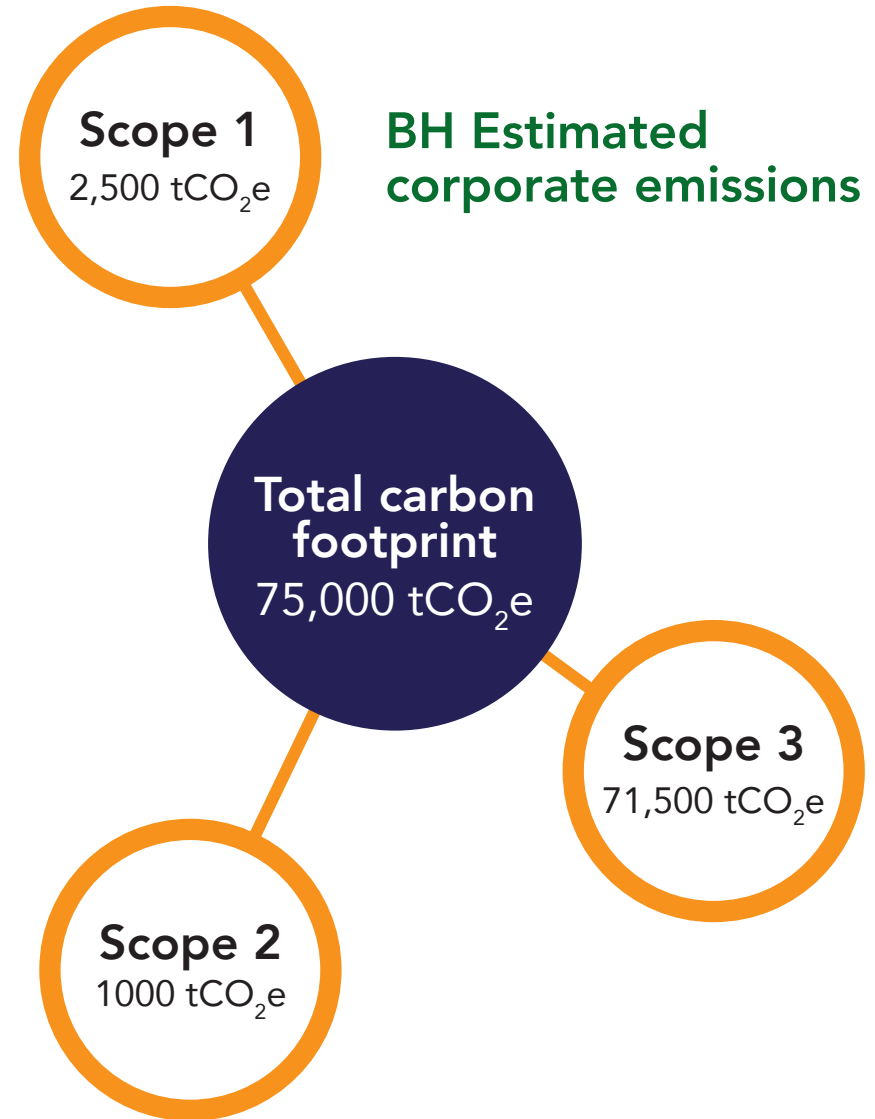
**Scope 1:** Emissions associated with fuels.



**Scope 2:** Emissions associated with fuels that are consumed indirectly, such as heating and cooling.

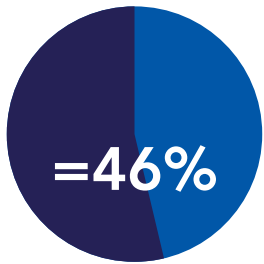
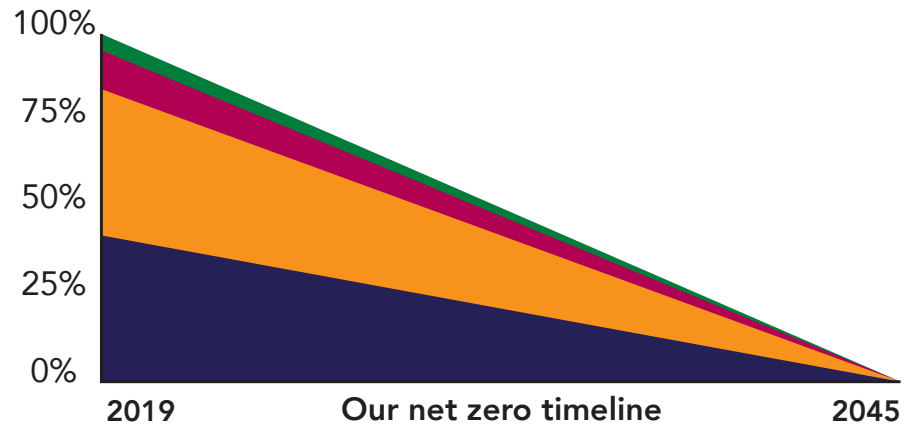


**Scope 3:** Emissions associated with activity in your value chain.



# BERNESLAI HOMES MOVING TO NET ZERO

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## Procurement and capital expenditure

- Continue engaging with our most significant suppliers.
- Ensure more proactive net zero procurement initiatives.
- Review minimum environmental standards for all our contractors to meet.

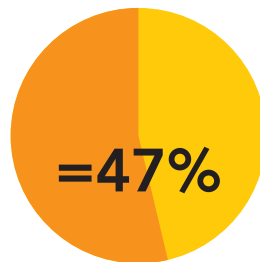


## Business travel and commuting

- Introduce a staff sacrifice scheme for electric vehicles.
- Introduction of electric vehicles for fleet use.
- Work with the Council on the installation of EV charging infrastructure to buildings.

## Corporate building energy

- Align with the Council on energy reduction plans for buildings.
- Continue educating all officers, customers and other stakeholders on climate change through carbon literacy training.
- Continue fitting solar panels and green heating to our properties.



## Waste and water

- Review waste and water contracts and consolidate them.
- Review zero waste to landfill targets.
- Review waste minimisation strategy.





# OUR PLANS FOR MOVING TO NET ZERO

## Our other plans

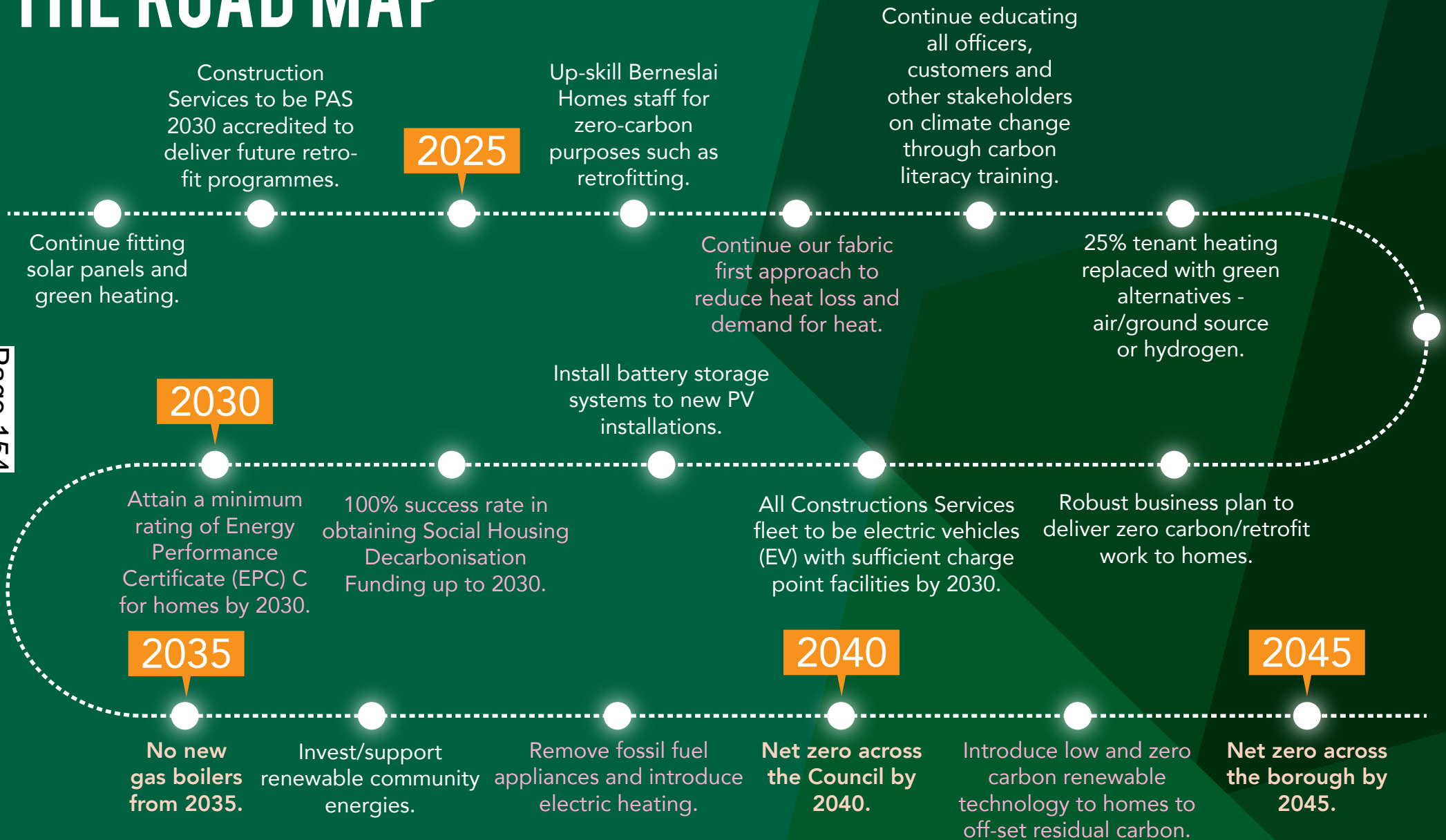
We will:

- review our policies to ensure support for cycling and walking.
- continue working to identify other ways that emissions can be reduced through effective management of the fleet.
- look to widen our search for sustainable suppliers. We will find the correct balance between supporting local business and procuring sustainably for our homes to meet our customers needs.
- reduce waste disposal and water consumption at our buildings to increase efficiency.

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# THE ROAD MAP



# SUCCESS MEASURES 2027

- 100% Energy Performance Certificates (EPC) in place for all Council Homes.
- Successful with 100% funding through SHDF.
- HRA funded programme to retrofit/decarbonise homes.
- No homes with an EPC lower than 'D' rated.
- Customer behavioural change to the use of low carbon heating technologies.
- Measured reduction of BH corporate green house gas emissions.
- Continued partnership working with Council and Energise Barnsley to deliver sustainability initiatives to homes.
- Use of own vehicles to travel to work and mileage claims is reduced by 50%.
- On track for 25% of heating through renewable sources in homes.
- Construction Services fleet 65% electric vehicles (EV).



# ANNUAL PLAN 2022/23

- Deliver LAD2 and SHDF Wave 1 “Retrofit” programmes to approx. 250 Council Homes.
- Work with the Council on SHDF Wave 2 bid submission for funding for further retrofit programmes.
- Berneslai Homes sign up to the Councils Affordable Warmth Charter.
- Consult with our Tenants Voice Panel to understand the approach to future decarbonisation.
- Complete Retrofit Pilot with Construction Services and Wates.
- Construction Services to be accredited to PAS2030.
- Carbon Literacy eLearning to be completed by staff.
- Green upskilling of staff.
- Review Voids Standard to increase energy efficiency of homes through suitable measures.
- Collaborate with Council in its Tiny Forests Tree planting initiatives.
- Liaise with Wates to plant 500 trees.
- Partner with the Council and Energise Barnsley to install 1000 Solar PV systems to Council Homes.
- Continue to network and share best practice.



# GLOSSARY OF TERMS

**Carbon Footprint** – the amount of carbon dioxide released into the atmosphere as a result of the activities of a particular individual, organisation, or community.

**Carbon Literacy** – an awareness of the carbon dioxide costs and impacts of everyday activities, and the ability and motivation to reduce emissions, on an individual, community and organisational basis.

**Climate Change** – significant changes in global temperature, precipitation, wind patterns and other measures of climate that occur over several decades or longer.

**Decarbonisation** – the process of stopping or reducing of carbon gases, especially carbon dioxide, being released into the atmosphere.

**Energy Performance Certificate (EPC)** – are a ratings scheme to measure the energy efficiency of buildings.

**Electric Vehicles (EV)** – mode of transport which powered by electricity.

**Fabric First** – an approach to building design that involves maximising the performance of the components and material that make up the building fabric itself, before considering additional systems.

**Fuel Poverty** – is the condition by which a household is unable to afford to heat or cool their homes to an adequate temperature.

**Green House Gas Emissions (GHG)** – the emission into the earth's atmosphere of any gases, especially carbon dioxide, that contribute to the greenhouse effect.

**Local Authority Delivery Scheme (LAD2)** – Government funding for local authorities to improve the energy efficiency of domestic properties in England.

**Low Carbon Heating** – systems that release little to no carbon into the atmosphere as it works to heat a building.

**Net-Zero Carbon** – achieving a balance between the carbon emissions emitted into the atmosphere, and the carbon removed from it.

**PAS 2030** – is the industry specification for which all energy efficiency installers must be certified to, and compliant with, when carrying out energy efficiency measures under government initiatives.

**Retrofit** – the process of making changes to existing buildings so that energy consumption and emissions are reduced. Changes should provide the benefit of a more comfortable and healthier home with lower fuel bills.

**Social Housing Decarbonisation Fund (SHDF)** – Government funding that will support the installation of energy performance measures in social homes in England.

**tCO<sub>2</sub>e** – the amount of greenhouse gas emitted during a given period, measured in metric tons of carbon dioxide equivalent.



[www.berneslaihomes.co.uk](http://www.berneslaihomes.co.uk)

Berneslai Homes Limited is a company controlled by Barnsley Metropolitan Borough Council. A company limited by guarantee, registered in England and Wales, number 4548803. Registered office: 10th floor, Gateway Plaza, Off Sackville Street, BARNESLEY, South Yorkshire S70 2RD.

*September 2022*

## BARNSELEY METROPOLITAN BOROUGH COUNCIL

**REPORT OF: EXECUTIVE DIRECTOR OF SUSTAINABILITY AND GROWTH**

**TITLE: GUIDELINES FOR COMMISSIONING ART IN PUBLIC PLACES**

<b>REPORT TO:</b>	<b>CABINET</b>
<b>Date of Meeting</b>	<b>14 June 2023</b>
<b>Cabinet Member Portfolio</b>	<b>Regeneration and Culture</b>
<b>Key Decision</b>	<b>Yes</b>
<b>Public or Private</b>	<b>Public</b>

### **Purpose of report**

The purpose of this report is to share with members new guidelines for the commissioning of art in public places and to get agreement to adopt the guidance.

### **Council Plan priority**

The development and implementation of this guidance supports all the Council Priorities:

#### **Healthy Barnsley**

- Art in public can surprise and delight having a positive impact on our physical health and mental wellbeing, contributing to our identity, fostering community pride and increasing a sense of belonging;
- It can encourage us to move and explore through improved wayfinding and legibility of a place;
- Increase a feeling of safety;
- Reflect our diverse communities;
- Create opportunities for shared experiences, new connections and promoting dialogue.

#### **Growing Barnsley**

- Engaging artists can help us to take risks, driving forward innovation and reflecting the boroughs ambitions through the commissioning of contemporary works and the integration of digital artworks;
- We can also support growth through nurturing our creative ecology and

embedding opportunities across projects for artists to connect;

- Enhance a sense of place and local distinctiveness;
- Influence longer term change, shaping regeneration schemes and landscapes;
- Art in public can encourage new and return visitors bringing economic benefits as well as encouraging inward investment and utilising local supply chains.

### **Learning Barnsley**

- Engaging our communities in arts programmes to explore and connect with their place whether that be physically, sharing our heritage or imagining our future, can encourage active citizenship;
- Inspire young people, enabling them to have a voice and raise aspirations around creative career pathways;
- Projects can embed opportunities to nurture creativity, and for artists and communities to learn from each other;
- Art in public can inspire and challenge audiences.

### **Sustainable Barnsley**

- Artists can shine a light on our relationship with the environment encouraging us to be more aware of our global impact and to reduce our impact on the local environment;
- Artists can utilise renewable technology and even incorporate materials that help to absorb carbon as well as encouraging active travel;
- Art in public can share and interpret Barnsley's rich heritage through a contemporary lens for all to enjoy.

### **Recommendations**

That Cabinet:-

Agree to the adoption and dissemination of the guidance

## **1. INTRODUCTION**

- 1.1 Following an upturn in commissioning of public art by a range of internal departments and external organisations across the Borough, the Culture team has worked with arts organisation BEAM to establish guidelines for commissioning art in public places across the Borough.
- 1.2 This guidance is for anyone involved in the commissioning of art in public spaces - from sculptural trails to murals, street furniture to temporary happenings, interactive digital installations to artist residencies in public spaces and everything in between.



- 1.3 It has been designed to help streamline processes, encourage best practice and inspire, ensuring that we build on the strong foundations and enthusiasm already established for introducing temporary and permanent art into our places and spaces across the borough. Importantly it also provides guidance on practical steps that need to be considered from commissioning an artist, to planning consent to consultation. It also highlights the vital need to consider ongoing maintenance and repair costs or de-commissioning in the planning stages.
- 1.4 The guidance encourages all creative project in the public realm to adopt the following values:
- Take a collaborative approach - develop projects for and with local communities;
  - Engage the most suitable artist/s with the right set of skills, knowledge and experience;
  - Be aspirational and consider how our heritage can be interpreted and shared taking a contemporary approach;
  - Your project should be relevant and place specific;
  - Strive for excellent quality and promote good practice;
  - Trust in the creative process;
  - Empower communities and young people;
  - Promote equity, diversity and inclusion;
  - Minimise negative environmental impact;
  - Create opportunities to share learning.
- 1.5.1 Barnsley is undergoing an exciting period of change with a collective momentum working towards the vision set out in Barnsley 2030 strategy - 'Barnsley - the place of possibilities.'
- 1.5.2 The service could potentially be commissioned through any groups across the borough. Any ongoing maintenance costs, relating to the implementation of the guidelines will need to be contained within current service budgets. No other financial implications arising from the implementation.
- 1.6 Art in our public spaces can support the Barnsley 2030 ambitions for Health, Growth, Learning and Sustainability and act as a creative vehicle for bringing people together with a common goal and sharing the story of Barnsley.
- 1.7 Regionally, culture, arts and heritage are a priority with growing recognition of the significant contribution that these sectors make to our sense of place and identity, our wellbeing, our national and global visibility as well as the local economy. There are common regional values that chime with Barnsley 2030

ambitions including:

- Increasing equity, diversity and inclusion
- Increasing community engagement and co production
- Promoting sustainability
- Promoting fair pay
- Engaging a local supply chain - creative practitioners, fabricators, engineers, installers
- Maximising learning opportunities and skills development

- 1.8 On a National level, recent policy and investment demonstrates an understanding of the value of embedding arts and culture in shaping our places for the benefit of everyone. This can be seen in the National Planning Policy Framework (2019) stating '*Public art is therefore a clear opportunity to contribute to the cultural well-being of an area*' and in the Cultural White Paper of 2016 stating that '*Cultural placemaking can shape the fortunes of our regions, cities, towns and villages*'.
- 1.9 Barnsley Borough has been identified as a 'Priority Place' for investment by Arts Council England (2021-24) which may create further opportunities to engage artists in shaping our public spaces.

## **2. PROPOSAL**

- 2.1 To accept adopt as official Council guidance and values in respect of commissioning art in public places.
- 2.2 To disseminate the guidance widely internally and externally to ensure it reaches those involved, or interested in, the commissioning of art in public places across the borough.
- 2.3 That proposals for art in public places across the Borough involve proper and early consultation with the Culture & Visitor Economy team.

## **IMPLICATIONS OF THE DECISION**

### **3.1 Financial and Risk**

- 3.1.1 Consultation on the financial implications has taken place with colleagues in Financial Services on behalf of the Director of Finance (S151 Officer).
- 3.1.2 Any ongoing maintenance costs, relating to the implementation of the guidelines will need to be contained within current service budgets.
- 3.1.3 No other financial implications arising from the implementation.

### **3.2 Legal**

3.2.1 There are no legal implications arising.

### **3.3 Equality**

Equality Impact Assessment Pre-screening completed determining full EIA not required but that individual commissions of public art would require an EIA.

Barnsley Museums have developed a suite of Equality and Diversity Principles that guide its work

#### **We believe:**

- In making everyone feel welcome
- In remaining relevant to audiences
- In caring about people
- That we are a safe place to experience, challenge and inspire
- That everyone has the opportunity to learn
- In fun and wellbeing
- That the people of Barnsley are the custodians of their own stories

#### **We want to:**

- Be diverse and inclusive
- Record, share, archive and celebrate the stories of Barnsley past, present and future
- Be welcoming and relevant to all, including and involving everyone
- Have ongoing conversations, being responsive to change
- Create innovation for the sector
- Be interesting, authentic, aspirational and fearless
- Be reflective of our audiences
- Take risks, be ambitious and experimental

### **3.4 Sustainability**

Decision-making wheel completed. It shows that high quality public art can lead to significant benefits in terms of supporting Healthy Barnsley, Learning Barnsley and quality of local neighbourhoods.



### 3.5 Employee

There are no employee implications.

### 3.6 Communications

The Barnsley Museums marketing and communication officer will be preparing a media release about the new guidance, sharing information on social media and update our public art website pages.

## 4. CONSULTATION

Extensive consultation has taken place during the preparation of this guidance including with the Council's Culture & Visitor Economy team, arts & events team, Senior Conservation Officer, Senior Urban Design Officer, Digital Media Centre, Arts Council England and South Yorkshire Mayor Combined Authority Culture lead as well as local artists. Further briefings to internal council services and members are planned.

## 5. ALTERNATIVE OPTIONS CONSIDERED

The alternative approach is to not to adopt the guidance which will lead to continued confusion about the process and poor-quality commissioning.

## 6. REASONS FOR RECOMMENDATIONS

- 6.1 To ensure high quality, innovative and compliant commissioning of art in public places which enhances the Barnsley Borough as a place to live, work and invest.

**7. GLOSSARY**

ACE – Arts Council England

**8. LIST OF APPENDICES**

Appendix 1 - Guidelines for Commissioning Art in Public Places document

**9. BACKGROUND PAPERS**

None

If you would like to inspect background papers for this report, please email [governance@barnsley.gov.uk](mailto:governance@barnsley.gov.uk) so that appropriate arrangements can be made

**10. REPORT SIGN OFF**

<b>Financial consultation &amp; sign off</b>	Senior Financial Services officer consulted and date  <i>Ashley Gray</i> 20/03/2023
<b>Legal consultation &amp; sign off</b>	Legal Services officer consulted and date  <i>Sukdave Ghuman</i> 22/03/2023

**Report Author: Lynn Dunning**  
**Post: Group Leader – Arts & Heritage**  
**Date: 21 March 2023**

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*sunset totters down  
Eldon Street trailing  
its wedding dress*

# 'How To' Guide

**for Commissioning  
Art in Public in  
Barnsley Borough**





**Image (Left):** *Colour Crops* by Lenny & Whale. Commissioned by the Principal Towns Team and the Stairfoot Ward Alliance. Credit: Lenny and Whale / Timm Cleasby

[www.barnsley.gov.uk/news/new-artwork-at-worsbrough-mill-celebrates-almost-400-years-of-flour-production](http://www.barnsley.gov.uk/news/new-artwork-at-worsbrough-mill-celebrates-almost-400-years-of-flour-production)

**Cover Image:** *Sunset* by Simon Armitage & Patrick Murphy. Commissioned by Barnsley Heritage Action Zone. Credit: James Mulkeen.

[www.barnsley.gov.uk/news/words-from-poet-laureate-bring-derelict-barnsley-alleyway-back-to-life](http://www.barnsley.gov.uk/news/words-from-poet-laureate-bring-derelict-barnsley-alleyway-back-to-life)

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<b>04</b>	<b>What do we mean by public spaces?</b>	<b>10</b>
<b>05</b>	<b>What impact can art in public have?</b>	<b>12</b>
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# 01

## What is this guidance all about?

This guidance is for anyone involved in the commissioning of art in public spaces in Barnsley Borough - from sculptural trails to murals, street furniture to temporary happenings, interactive digital installations to artist residencies in public spaces and everything in between.

It has been designed to help streamline processes, encourage best practice and inspire; ensuring that we build on the strong foundations and enthusiasm already established for introducing temporary and permanent art into our places and spaces across the borough.



**Image:** *Two Headed Lamb* by Emma Parkins, Twisted Festival of Natural Art. Commissioned by Barnsley Council. Credit: James Mulkeen.

[www.youtube.com/watch?v=WHKy-DVx424](https://www.youtube.com/watch?v=WHKy-DVx424)

**Image:** Alligator by Twigtwisters,  
Twisted Festival of Natural Art.  
Commissioned by Barnsley Council.  
Credit: James Mulkeen.

[www.youtube.com/  
watch?v=WHKy-DVx424](https://www.youtube.com/watch?v=WHKy-DVx424)



# 02

## How does it fit with the bigger picture?

Barnsley is undergoing an exciting period of change with a collective momentum working towards the long term vision set out in the **Barnsley 2030 strategy - 'Barnsley - the place of possibilities.'**

Art in our public spaces can support the ambitions within the Strategy for Health, Growth, Learning and Sustainability, and act as a creative vehicle for bringing people together with a common goal to share the story of Barnsley.

**Regionally**, culture, arts and heritage are a priority with growing recognition of the significant contribution that these sectors make to our sense of place and identity, our wellbeing, our national and global visibility, as well as the local economy.

**There are common regional values that chime with Barnsley 2030 ambitions including:**

- Increasing equity, diversity and inclusion
- Increasing community engagement and co-production

- Promoting sustainability
- Promoting fair pay
- Engaging a local supply chain - creative practitioners, fabricators, engineers, installers
- Maximising learning opportunities and skills development

**On a National level**, recent policy and investment demonstrates an understanding of the value of embedding arts and culture in shaping our places for the benefit of everyone. This can be seen in the National Planning Policy Framework (2019) stating *'Public art is therefore a clear opportunity to contribute to the cultural well-being of an area'* and in the Cultural White Paper of 2016 stating that *'Cultural placemaking can shape the fortunes of our regions, cities, towns and villages'*.

Barnsley Borough has been identified as a **'Priority Place'** for investment by Arts Council England (2021-24) which may create further opportunities to engage artists in shaping our public spaces.

**Image:** Routed in Barnsley by Lenny & Whale. Commissioned by Barnsley Museums and Heritage Trust. Credit: Lenny & Whale/ Timm Cleasby.

[www.routedinbarnsley.co.uk](http://www.routedinbarnsley.co.uk)





**Image:** *Workings of Elsecar* by Will Rea. Commissioned by Elsecar Heritage Centre. Credit: Barnsley Council.

[www.barnsley.gov.uk/news/five-new-pieces-of-artwork-created-for-barnsley-museums-as-part-of-a-programme-to-support-local-culture](http://www.barnsley.gov.uk/news/five-new-pieces-of-artwork-created-for-barnsley-museums-as-part-of-a-programme-to-support-local-culture)

# 03

## What is art in public spaces?

Art in our public spaces should be relevant to its context, it can take many forms and can be both temporary and permanent. Examples include:

- Physical art that can take the form of stand alone or multiple sculptural interventions
- Murals or other two-dimensional art interventions
- Art that is integrated into the fabric of hard or soft landscaping, architecture, infrastructure, glazing etc.
- Lighting
- Digital artworks
- Functional art that is integrated into street furniture or signage
- Temporary physical interventions to stimulate conversation
- Temporary interventions that incorporate performance, sound, dance, festivals, immersive experiences etc
- Artist residencies embedded in a specific place or organisation

For the purpose of this guidance we are **defining 'Artists'** as creative practitioners who may have expertise in numerous disciplines such as: visual art, graphic design, sculpture, literature, poetry, music, performance, socially engaged practice, architecture etc. They may work in a freelance capacity and potentially alongside others in an artist collective. In addition architects, landscape architects and designers may also take on the role of 'Artist'.

**Image:** Barnsley's Fierce Love  
by Ian McMillan. Commissioned  
by Barnsley Council. Credit:  
Barnsley Council.

[www.barnsley.gov.uk/services/love-barnsley/barnsleys-covid-memorial](http://www.barnsley.gov.uk/services/love-barnsley/barnsleys-covid-memorial)



# 04

## What do we mean by public spaces?



A public space is essentially a space that is open and accessible to the public free of charge. Typically we think of outdoor public spaces such as parks, public squares, high streets, walking trails and public footpaths etc. which could be urban or rural settings, but indoor spaces are also relevant. These could include publicly accessible libraries or museums, public areas within hospitals or GP surgeries.

**Image:** *Can You See Us* by Andrew Small. Commissioned by Principal Towns Team and the Stairfoot Ward Alliance. Credit: Timm Cleasby.

[www.beam.uk.net/case-studies/can-you-see-us](http://www.beam.uk.net/case-studies/can-you-see-us)



**Image:** Lion Sand sculpture by Sand in Your Eye, Twisted Festival of Natural Art. Commissioned by Barnsley Council. Credit: James Mulkeen.

[www.youtube.com/watch?v=WHKy-DVx424](https://www.youtube.com/watch?v=WHKy-DVx424)



# 05

The potential impact of art in public outlined below has been linked to the Barnsley 2030 ambitions. These demonstrate a range of the potential benefits, but is not an exhaustive list.

## What impact can art in public have?

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### Healthy Barnsley

- Art in public can surprise and delight, having a positive impact on our physical health and mental wellbeing, contributing to our identity, fostering community pride and increasing a sense of belonging;
- It can encourage us to move and explore through improved wayfinding and legibility of a place;
- Increase a feeling of safety;
- Reflect our diverse communities;
- Create opportunities for shared experiences, new connections and promoting dialogue.

### Growing Barnsley

- Engaging artists can help us to take risks, driving forward innovation and reflecting the borough's ambitions through the commissioning of contemporary works and the integration of digital artworks;
- We can also support growth through nurturing our creative ecology and embedding opportunities across projects for artists to connect;
- Enhance a sense of place and local distinctiveness;
- Influence longer term change, shaping regeneration schemes and landscapes;
- Art in public can encourage new and return visitors, bringing economic benefits, as well as encouraging inward investment and utilising local supply chains.

## Learning Barnsley

- Engaging our communities in arts programmes to explore and connect with their place whether that be physically, sharing our heritage or imagining our future, can encourage active citizenship;
- Inspire young people, enabling them to have a voice and raise aspirations around creative career pathways;
- Projects can embed opportunities to nurture creativity, and for artists and communities to learn from each other;
- Art in public can inspire and challenge audiences.

## Sustainable Barnsley

- Artists can shine a light on our relationship with the environment encouraging us to be more aware of our global impact and to reduce our impact on the local environment;
- Artists can utilise renewable technology and even incorporate materials that help to absorb carbon, as well as encouraging active travel;
- Art in public can share and interpret Barnsley's rich heritage through a contemporary lens for all to enjoy.



**Image:** *As the Stars that shall be Bright when we are Dust* by Rachel Welford. Commissioned by Barnsley Council. Credit: Timm Cleasby.

[www.beam.uk.net/case-studies/barnsley-public-art-programme](http://www.beam.uk.net/case-studies/barnsley-public-art-programme)



**Image:** Man Engine by Golden Tree Productions. Commissioned by WE Great Place. Credit: Barnsley Council.

<http://wegreatplace.com/news/the-man-engine>

# 06

## Valuing Artists

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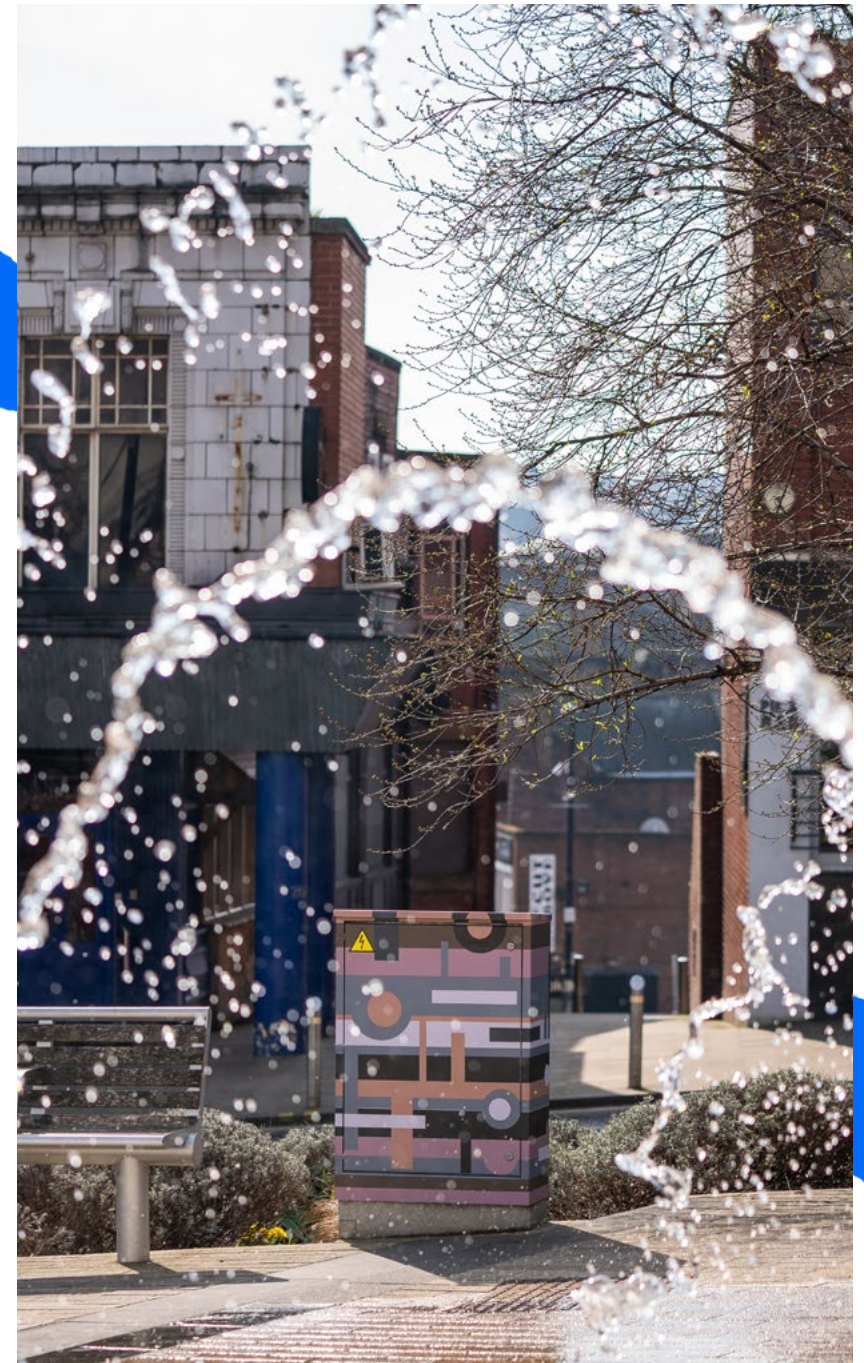
Working with Artists is a collaborative process and with the right foundation of a strong artist brief setting parameters from the beginning, alongside key milestones, you should be able to trust in their processes and enter into the project not knowing exactly what the final outcome may be.

By adopting a robust process this will enable you to 'be open to the creativity you invite in' and avoid micromanaging or 'designing by committee'. Artists are experts in their field and should be properly paid and their time and expertise valued in the same way that other professional disciplines are valued.

It is important that the commissioner nurtures the relationship with the Artist and considers ways in which they can offer additional support such as: finding a space to work from; making connections and facilitating opportunities to network; leveraging in kind or discounted support for materials or equipment; crediting the Artist within all communications; and building in photographic and video documentation to support the artist's portfolio.

**Image:** Routed in Barnsley by Lenny & Whale. Commissioned by Barnsley Museums and Heritage Trust. Credit: Lenny & Whale/ Timm Cleasby.

[www.routedinbarnsley.co.uk](http://www.routedinbarnsley.co.uk)





**Images:** Eldon Street Brides by WE Great Ladies. Commissioned by Barnsley Heritage Action Zone. Credit: James Mulkeen.

[www.youtube.com/watch?v=5Q-ayFwoGe0&t=4s](https://www.youtube.com/watch?v=5Q-ayFwoGe0&t=4s)



# 07

## Key Values

For any creative project in the public realm it is important to adopt the following values:

- Page 183
- Take a collaborative approach - develop projects for and with local communities;
  - Engage the most suitable artist/s with the right set of skills, knowledge and experience;
  - Be aspirational and consider how our heritage can be interpreted and shared, taking a contemporary approach;
  - Your project should be relevant and place specific;
  - Strive for excellent quality and promote good practice;
  - Trust in the creative process;
  - Empower communities and young people;
  - Promote equity, diversity and inclusion;
  - Minimise negative environmental impact;
  - Create opportunities to share learning.

**Image:** Tellapoem featuring work by the poet laureate Simon Armitage. Commissioned by Barnsley Heritage Action Zone. Credit: Barnsley Council.

[www.local.gov.uk/case-studies/placemaking-poetry](http://www.local.gov.uk/case-studies/placemaking-poetry)



**Image:** Routed in Barnsley by Lenny & Whale. Commissioned by Barnsley Museums and Heritage Trust. Credit: Lenny and Whale / Timm Cleasby.

[www.routedinbarnsley.co.uk](http://www.routedinbarnsley.co.uk)





# 08

## Where to start?

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So, you're thinking of a project, but how do you get started?

Perhaps ideas are emerging from a community group, you've identified a need in a particular area, you have identified some funding or an art in public project could meet a planning requirement.

Whatever the spark is, your first port of call should be to review this Guidance and send some basic information using the 'Initial Ideas' form to the Barnsley Museums Team.

The Team can then signpost you to any relevant Council departments such as the Principal Towns Team, relevant initiatives, research, funding etc as well as directing you to practical things to think about such as planning permissions, licences or any potential constraints etc. This approach also enables the Team to map what is happening across the borough, consider acquisitions to the formal collections and supports them to advocate for more art in our public realm.

**Image:** Routed in Barnsley by Lenny & Whale. Commissioned by Barnsley Museums and Heritage Trust. Credit: Lenny and Whale / Timm Cleasby.

[www.routedinbarnsley.co.uk](http://www.routedinbarnsley.co.uk)





**Image:** *The Mute Still Air* by Ed Carter. Commissioned for the WE Great Place Programme. Credit: Scott Merrylees.

[www.beam.uk.net/case-studies/the-mute-still-air](http://www.beam.uk.net/case-studies/the-mute-still-air)

# 09

## A Glance at the Commissioning Process

For detailed guidance for each of the Phases outlined below click on the links.

### The Commissioning Process

#### [Phase 1: Project set up](#)

- How to structure your project
- Shaped with the community
- Define the project idea and vision
- Project types
- Build your budget
- Writing a good artist brief

#### [Phase 2: Recruiting the Artist](#)

- Recruitment methods
- Selection
- Artist interviews
- Interview follow up

#### [Phase 3: Artist Concept Design Development](#)

- Research and engagement phase
- Develop concept proposals

#### [Phase 4: Finalising Ideas](#)

- Design development
- Detailed design report
- Site and permissions

#### [Phase 5: Delivery](#)

#### [Phase 6: Completion & Legacy](#)

#### [Supporting Information](#)



**Image:** Crossing (Vertical) by Nigel Hall. Donated by Yorkshire Sculpture Park. Credit: Barnsley Council.

[www.barnsley-museums.com/projects/public-art](http://www.barnsley-museums.com/projects/public-art)

This guide was commissioned by Barnsley Council and written by Beam.

Published June 2023.

For more information visit [www.barnsley-museums.com/projects/supporting-artists/commissioning-public-art-guidance](http://www.barnsley-museums.com/projects/supporting-artists/commissioning-public-art-guidance)

**BARNSELY MUSEUMS**



**BARNSELY**  
Metropolitan Borough Council



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Rhubarb Design House

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## BARNSELY METROPLITAN BOROUGH COUNCIL

**REPORT OF:** Executive Director of Public Health & Communities

**TITLE:** Overview & Scrutiny Committee Sexual & Reproductive Health Task & Finish Group: Response Report

<b>Report to:</b>	<b>Cabinet</b>
<b>Date of Meeting:</b>	<b>14 June 2023</b>
<b>Cabinet Member Portfolio:</b>	<b>Public Health &amp; Communities</b>
<b>Key Decision:</b>	<b>No</b>
<b>Public or Private:</b>	<b>Public</b>

**Purpose of report:**

To report to Cabinet the responses to the findings and recommendations of the Overview & Scrutiny Committee (OSC) from the investigation undertaken on its behalf by the Sexual & Reproductive Health Task & Finish Group.

**Council Plan priority:**

Healthy Barnsley

**Recommendations:**

That Cabinet considers and endorses the responses to each recommendation.

### 1. Introduction

1.1 According to the World Health Organisation (WHO), sexual health is “fundamental to the overall health and wellbeing of individuals, couples, and families, and to the social and economic development of communities and countries. Sexual health, when viewed affirmatively, requires a positive and respectful approach to sexuality and sexual relationships, as well as the possibility of having pleasurable and safe sexual experiences, free of coercion, discrimination, and violence.”

1.2 Sexual health is a public health priority and a mandated function.

1.3 Sexual health needs vary according to factors such as age, gender, sexual orientation, and ethnicity. However, there are certain core needs common to

everyone and evidence suggests that sexual health outcomes can be improved by providing accurate, high-quality information and education enabling people to make informed responsible decisions, as well as access to high-quality, confidential services, treatment, and interventions.

- 1.4 Members identified Sexual & Reproductive Health as an area to explore during 2022/23 and added it to the work programme as a Task and Finish Group. Given the wide-ranging nature and complexity of the topic, the group agreed to direct the focus of the group towards Long-Acting Reversible Contraception (LARC) and Teenage Conceptions.

## **2. TFG Recommendations and Responses**

**2.1 Consider refreshing the health impact needs assessment to support effective decision making on the realignment of resources and identification of priorities to address the current and future sexual and reproductive health needs of the community and to reduce inequalities across the borough, particularly for groups who are disproportionately affected**

**Service Response:** This recommendation is supported

The Sexual & Reproductive Health Needs Assessment is in the process of being refreshed which will highlight any priorities going forward for sexual and reproductive health. This will inform any future commissioning of sexual health services and target resources in priority areas across the borough for those groups who are disproportionately affected.

**2.2 Through Barnsley Alliance, Education Services, and other partners, increase access to information and support for young people so that they have the practical knowledge and advice required to make healthy lifestyle choices, including, but not limited to:**

- **Raising the profile of C Cards and making them more easily accessible to young people**
- **Promoting the offer of the Spectrum Sexual Health Clinic ‘drop-in’ sessions for young people**
- **Ensuring that young people have the appropriate information so that they know where to go in Barnsley in a sexual/reproductive health ‘emergency’**
- **Developing focussed work to further support those with SEND and Children in Care**
- **Raising aspirations, self-worth and confidence in young people who may be considered vulnerable and at risk of becoming teenage parents**

**Service Response:** This recommendation is supported



### **Raising the profile of C Cards and making them more easily accessible to young people**

The Service is working with Spectrum CIC, who provide the current training and administration for the C Card scheme in Barnsley, to undertake a full review. This will include a cross service training needs analysis which will be used to inform a revised training programme and a refreshed launch of the scheme. This will also include a review of which services are currently providing condoms to young people as part of the C Card scheme and the identification of any gaps in C Card provision. The service will use ward level data to ensure services working in ward areas with highest rates of Teenage Pregnancy and with young people most at risk of teenage conception are prioritised for refreshed training.

### **Promoting the offer of the Spectrum Sexual Health Clinic ‘drop-in’ sessions for young people**

The Young Person (YP) offer is promoted in schools and colleges when Spectrum delivers statutory RSE lessons or outreach events. The RSE offer is up to year 11, and is available to all schools in the borough, which is a primary communication channel to young people about the “drop in” sessions, and availability of services to young people. The YP drop-in is also highlighted in any training Spectrum deliver to organisations across the borough who work with vulnerable young people. Spectrum also has an outreach worker that works specifically with vulnerable YP who will support a YP to access the service.

The main aspect of this offer is young person specific clinics, which are delivered on Wednesday afternoon after school hours. This is continually reviewed from a capacity perspective, young people are one of the recognised vulnerable high priority groups, therefore young people’s access to services are prioritised. This YP specific clinic is delivered via a hybrid model of telemedicine and face to face consultations.

There is also a new website which has been developed for Spectrum which has easy navigation for young people to access information around the drop-in service and any information they need around sexual health.

### **Ensuring that young people have the appropriate information so that they know where to go in Barnsley in a sexual/reproductive health ‘emergency’**

Spectrum has a newly launched, reconfigured microsite on the website, which, following consultation with young people provides accurate, up to date validated information relating to emergency contraception and other information around:

- STIs
- HIV
- Contraception
- Pregnancy
- Risk & Safety
- RSE.

In addition to information sources, there is also:

- A symptom checker
- STI testing sources
- C Card Access
- Emergency Contraception Access
- HIV & PrEP
- Links to other relevant partner providers e.g. Termination of Pregnancy providers,
- Clinic locators.

In addition to the information about services, the website also includes other options for out of hours provision such as being able and where to access emergency hormonal contraception when services are closed. Spectrum also ensures relevant information is published on their website and social media for occasions such as long bank holiday weekends, reminding people where they can access care. Spectrum runs relevant campaigns relating to risk behaviours which could result in poor sexual health outcomes such as alcohol, young people going on holiday during the summer, Christmas parties, Freshers Week.

### **Developing focussed work to further support those with SEND and Children in Care**

The lead nurse for Children In Care and the SEND improvement officer are members of the re-established teenage pregnancy prevention and supporting teenage parents' partnership. Ensuring we have corrected representation for CIC and SEND on the partnership will support the action planning for those with SEND and Children in Care.

### **Raising aspirations, self-worth and confidence in young people who may be considered vulnerable and at risk of becoming teenage parents**

This requires a whole system approach that starts early in a child's life through the early identification of risk and implementation of early help strategies. The Service will meet with the lead for emotional health and wellbeing to explore issues relating to raising aspirations for vulnerable young people in Barnsley.

The service will ensure that there is consistent engagement with service leads who work with young people who are vulnerable and identify shared actions to raise aspirations.

### **2.3 Develop promotional messages using social media platforms frequently accessed by the target audience and work towards removing the stigma of the traditional sexual health clinic**

**Service Response:** This recommendation is supported

Spectrum has a broad provision of social media platforms communicating messages to the population. However, the data which indicates how many people regularly “follow/like/repost/comment/share” is limited. It is acknowledged that stigma in relation to engaging with social media relating to sexual health service provision remains challenging. This remains a priority and we do take the opportunities to improve engagement where possible. This can include engagement of stakeholders in social media which is reciprocated by Spectrum engaging with theirs. Spectrum’s communication team are constantly reviewing social media apps that YP use to send out appropriate messages and information regarding services available and public health messages around safe sexual health.

#### **2.4 Work in partnership with CAMHS to offer C Cards and signposting to Spectrum for young people**

**Service Response:** This recommendation is supported

CAMHS already signpost young people to Spectrum CIC. The service will review the C Card offer in CAMHS as part of recommendation one. This is a complex and sensitive area of work for young people who are experiencing emotional health and wellbeing issues.

#### **2.5 Work in partnership with primary care to look at where the demand for training lies and how this can be addressed locally, and to ensure that the LARC offer is equitable across all Wards of the borough, thus benefitting residents**

**Service Response:** This recommendation is supported

Spectrum was successful in submitting a newly designed LARC Model of service delivery in 2021. This model was a hybrid provision, ensuring that Primary Care and Spectrum’s Specialist Provider knowledge works in collaboration to improve LARC uptake and unwanted pregnancies throughout the borough. This model included options for patients where they were able to access LARC provision through general practice, but also an enhanced provision through Spectrum, via a Peripatetic Nurse model (in addition to routine access) both at over Level 3 site, but also at targeted locations throughout the borough with poorer sexual health outcomes.

Spectrum ensures that specialist staff are both expert in the provision (fitting) of LARCs but are also registered trainers with the governing body (FSRH). This enables a clinical training provision at the Level 3 service site (Gateway Plaza) where the service can train both colleagues new to specialist services, but also those who are providing, or looking to provide an enhanced contraception (in addition to their core contract) service within Primary Care.

The FSRH has very specific training pathways\*, which are supported with wider community colleagues with e.g. assessments and Letters of Competency training and updates. For those who are already established fitters as part of their revalidation process, they are expected to attend training relevant to maintain their skills which Spectrum delivers via the provision of theoretical learning events referred to as “Fitter Forums”.

These specialists are also available to give case specific advice to practitioners working in the community/primary care and take referrals of more complex cases.

As part of contract monitoring, Spectrum provides clinical governance to Primary Care providers, this can include discussing best practice, interpretation of national guidance, and clinical audit.

\*NB there is a minimal training fee for FSRH accredited training provision.

**2.6 Work closely with Area Councils and elected members via an All-Member Information Brief so that members can support residents effectively**

**Service Response:** This recommendation is supported

An information brief will be produced and sent out to area councils around sexual and reproductive health services available in Barnsley to their residents.

**2.7 Where appropriate, move towards collaborative commissioning for sexual and reproductive health services as part of Integrated Care to remove fragmentation, maximise opportunities and strengthen partnerships**

**Service Response:** This recommendation is supported

This is an ongoing piece of work that will need exploring and scoping at a higher commissioning level within organisations. An assessment will need to take place to scope the feasibility of co commissioning of sexual and reproductive health across organisations within Barnsley.

**2.8 Investigate the potential of working with Family Centres to offer support for sexual health, reproductive health and peer support groups for young people who are, or about to become, teenage parents**

**Service Response:** This recommendation is supported

This is an action that has been identified in the development of the new family hubs model across Barnsley and will be supported by a multi-agency approach. This work will be reflected in the Teenage Pregnancy prevention action plan.

**2.9 Further develop support for young parents and their children. Consider the most appropriate model to deliver a targeted approach so that young people can give their child the best start in life and develop positive relationships**

**Service Response:** This recommendation is supported

A 1<sup>st</sup> review of the pilot scheme that provides an intensive home support programme for teenage parents has been undertaken. Learning from this will be presented at the next TPP and TSP meeting 24 May 2023.

The responses and to progress against the recommendations in this report will be overseen by the Barnsley Sexual Health Alliance and added to the Sexual and Reproductive Health Action Plan.

**3. Implications**

**3.1 Financial & Risk**

There are no specific financial implications or risks associated with the report, although in responding to the recommendations in the report, the financial and risk implications of these will be fully assessed by the appropriate services responding. Consultations have taken place with representatives of the Director of Finance (S151 Officer).

**3.2 Legal**

There are no specific legal implications, although in responding to the recommendations in the report, the legal implications of these will be fully assessed by the appropriate services responding. Legal Services have been consulted.

**3.3 Equality**

Throughout the TFG's involvement in this work it has become apparent that there is some inequality of access to LARC across the borough; that some sections of the community are disproportionately affected by poor sexual and reproductive health; and that additional barriers exist for some people, such as those with SEND and the LGBTQ+ community. It is hoped that the recommendations and the work of all those involved will go some way to reducing inequalities in these areas.

**3.4 Sustainability**

There are no specific sustainability implications or risks associated with the report, although in responding to the report, the sustainability implications of these will be fully assessed by the appropriate services responding.

### **3.5 Employee**

There are no specific employee implications, although in responding to the recommendations in the report, the employee implications of these will be fully assessed by the appropriate services responding.

### **3.6 Communications**

It is evident that there is work to be done to break down the public's misconceptions around the offer of the Integrated Sexual Health Service and remove the stigma of the traditional sexual health clinic as well as promoting the services via the most appropriate means to ensure maximum reach for the target audience. Recommendations included in the report are in support of increasing awareness to help people access treatment and support, ensuring that they know what services are available to them to improve outcomes and lead healthier lives. Work needs to be done with partners to break down barriers, ensure that services are fit for purpose and delivered for the benefit of residents.

## **4. Consultation**

4.1 Consultations have taken place with: the Sexual & Reproductive Health TFG members; OSC members; the council's Cabinet members; council officers from Public Health; Barnsley Local Medical Committee; Spectrum Integrated Sexual Health Service; and the council's Senior Management Team.

## **5. Alternative Options Considered**

5.1 No alternative options have been considered in writing this report.

## **6. Reasons for Recommendations**

6.1 The TFG were reassured by the amount of work being done to support people with their sexual and reproductive health and the ambitions for the future and found many areas of good practice. It is hoped that the new Sexual Health Plan and Sexual Health Alliance will be able to drive the agenda forward ensuring that it receives as much attention as tobacco, alcohol and food have in the past. Similarly, members will be keen to see how the introduction of the IHSP and the Healthier Futures project will contribute to improving health outcomes for young people.

7.2 The investigation undertaken by the TFG, as well as the recommendations made, are in support of improving health outcomes for the people of Barnsley and reducing inequalities. Whilst recognising that there is lots of evidence of good practice, the TFG have made the recommendations in order to support the continual improvement of services with a view to achieving local priorities, the priorities within the Government's Framework for Sexual Health Improvement and reducing teenage conception rates.

**REPORT SIGN OFF**

Financial consultation and sign off	Vanessa Hunter 16/05/2023
Legal consultation and sign off	David Nuttall 17/05/2023

**Report Author: Jeanette Crabbe**

**Post: Senior Public Health Practitioner**

**Date: 17 May 2023**

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